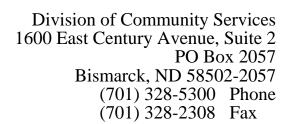
2004 ACTION PLAN FOR THE NORTH DAKOTA CONSOLIDATED PLAN 2000-2004





ALTERNATIVE FORMATS FOR DISABLED PERSONS ARE AVAILABLE UPON REQUEST

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Action Plan

This Action Plan is the implementation plan for the FY2004 program year. It defines the various federal and state resources that will or may be available to undertake housing and non-housing community development activities; the distribution of funds and the activities planned for CDBG, HOME and ESGP funds; the activities planned for homeless and other special needs persons; other actions required by HUD; and short term nonhousing objectives for each region. It also serves as the state's formal grant application for the CDBG, HOME and ESGP programs. The results of this program year will be identified as required in the state's annual performance report. At this time no other measurement system is planned.

A. Resources

The following identifies the actual and potential federal, state, and other funding resources that will or may be made available in the state to address the housing and nonhousing priorities described in this Plan.

1. Federal Resources

<u>HOME</u> – This program is administered by the North Dakota Division of Community Services through cities, nonprofits, and Community Housing Development Organizations. Funds can be used for acquisition, rehabilitation, new construction, tenant based assistance, home buyer assistance, and support services.

Community Development Block Grant (CDBG) – This program is administered by the North Dakota Division of Community Services. The program can provide funds to cities and counties outside the cities of Bismarck, Fargo, and Grand Forks. The program is delivered through the state's eight Regional Planning Councils. Funds are directed to benefit persons/households of Very Low & Low Income (VL & LI) (up to 80 percent of the median family income). Activities for housing can include rehabilitation, renovation, and housing counseling.

<u>Shelter Plus Care Program</u> – Grants for rental assistance that are offered with support services to homeless with disabilities.

Emergency Shelter Grants Program (ESGP) – This program is administered by the North Dakota Division of Community Services. It provides grants to improve the quality of existing homeless emergency shelters and to increase the number of emergency shelters. Funds can be used for renovation, conversion, rehabilitation, essential services, and operating costs.

<u>Low Income Housing Tax Credits</u> – This program is administered by the North Dakota Housing Finance Agency. It provides tax credits to developers for the purpose of encouraging the construction and rehabilitation of housing for low income individuals and families. The credit offers a reduction in tax liability to owners and investors.

<u>Weatherization Program</u> – This program is administered by the North Dakota Division of Community Services. It provides funds to the seven CAAs to rehabilitate low income homes to conserve energy.

<u>Low Income Home Energy Assistance Program (LIHEAP)</u> – Provides assistance to low income households to pay energy costs. Also provides funds for weatherization activities on low income homes.

<u>Downpayment and Closing Cost Assistance (funded with HOME funds)</u> – Provides maximum assistance to homebuyers with a household income of less than 80 percent of the median family income.

<u>Community Services Block Grant (CSBG)</u> – Funds are provided, through the DCS, to the seven ČAAs to provide a range of services and activities that impact the causes of poverty. These may include activities designed to assist low-income persons, including homeless individuals and families, migrants, and the elderly poor; to provide emergency supplies and services; and to establish linkages between social service programs.

Housing Acquisition and Rehabilitation Program (HARP) – Funded from DCS HOME funds and administered through the Housing Finance Agency, this program targets funds to families of 60 percent and below the median family income to purchase housing. Funds may be used to reduce the purchase price through downpayment assistance, interest buydown, or other means that will enhance the mortgagor's equity position. Funds are also used to rehabilitate housing to meet Section 8 Housing Quality Standards.

<u>Section 108 Loan Guarantee Program</u> – The state does not intend to use this program.

2. State & Other Resources

<u>Home Mortgage Finance Program</u> – This program is administered by the North Dakota Housing Finance Agency. Commonly known as the First time Homebuyer's Program, it provides low interest rate mortgages for first time homebuyers.

START Downpayment Assistance Program – This program is administered by the North Dakota Housing Finance Agency. It provides a 10-year, zero interest loan not to exceed three percent of the purchase price or \$3,000 (whichever is lower) to assist first time homebuyers with their downpayment requirement.

<u>Major Home Improvement Program</u> – This program is administered by the North Dakota Housing Finance Agency. It provides low interest rate mortgages to eligible borrowers to buy and rehabilitate a single family home or to refinance and rehabilitate the borrower's present single family home.

<u>Helping Housing Across North Dakota</u> – This program is administered by the North Dakota Housing Finance Agency. This program provides county, local, and tribal governments as well as nonprofit entities with a source of funds to assist in addressing local low and moderate income housing needs.

<u>Rental Rehabilitation Assistance Program</u> – This program is administered by the North Dakota Housing Finance Agency. It makes grant funds available for rental property improvements which address the needs of people with physical disabilities. The funds benefit people who are being assisted by the Developmental or Vocational Rehabilitation Divisions of the North Dakota Department of Human Services.

<u>State Revolving Fund Program</u> – Provides financing for the construction and improvement of waste water treatment systems owned by political subdivisions of the state through a below-market subsidized interest rate on loans. Administered by the North Dakota Bond Bank and State Department of Health and Consolidated Labs.

North Dakota Future Fund – Provides funds to primary sector businesses in North Dakota, businesses relocating to the state, and matching grants to local development corporations. Administered by the ND Economic Development and Finance Agency.

<u>Partnership in Assisting Community Expansion (PACE)</u> – Provides loans to any business involved in manufacturing, processing, value-added processing, major destination tourist attractions, and targeted service industries (data processing, telemarketing, and telecommunication). Administered by the Bank of North Dakota.

Energy Efficiency/Renewable Energy Set Aside – The DCS energy programs has set aside energy efficiency/renewable energy funds for innovative projects involving CDBG or HOME residential activities. The funds are to be used to demonstrate the effectiveness of energy efficiency and renewable energy improvements in reducing energy consumption and costs, and thereby contributing to housing affordability. Projects will be selected based on the uniqueness of approach, the degree of energy cost savings, and the ability to be replicated at other residential projects.

Community Housing Development Organization (CHDO) Proceeds – The Eastern Dakota Housing Alliance and the Affordable Housing Developers, Inc. are eligible to retain proceeds received from HOME funded projects. These funds must be used to create affordable housing for families that are at or below 100% of HUD's median family income level.

3. Resources for the CDBG, HOME and ESG Match Requirements

The following types of resources will be used to meet the match requirements for the CDBG, HOME, ESG programs:

<u>CDBG</u> - Administrative expenses in excess of the first \$100,000 of Federal funds will be matched on a dollar for dollar basis with state general fund dollars.

<u>HOME</u> - Match requirements will follow the HOME Program regulations. Match requirement may be met with non-federal sources in one or more of the forms listed at 24 CFR 92.220 of the HOME Regulations:

- Cash
- Forbearance of fees
- Donated real property
- The cost (not paid with Federal resources) of infrastructure
- Bond proceeds
- Donated site preparation and construction materials
- Reasonable rental value of donated use of site preparation or construction equipment
- Donated or volunteer labor or professional services
- Value of sweat equity
- Direct cost of supportive services
- Home buyer counseling services

<u>ESG</u> - A match is required for Federal funds in excess of \$100,000. The state will provide \$20,000 in match from state general fund dollars. The remaining match will be provided by grantees from the value of donated materials or buildings; the value of any leases; grantee salaries; and/or time and services of volunteers at a rate of \$5.00 per hour.

B. Activities

In this section we must describe how the state will distribute formula grant funds to local governments and nonprofit organizations to carry out eligible activities. We must also describe how the proposed distribution will address the state's priority needs and objectives.

The state, through the DCS, receives three formula grants from the Department of HUD to address housing and community development needs. Two grants, the HOME program and the ESGP, are available statewide. The CDBG program may only be used in the areas outside of the cities of Bismarck, Fargo, and Grand Forks. Those three cities receive their own CDBG funds directly from HUD.

The attached program statements or descriptions (Sections G, H, and I) for these three formula grant programs describe how the state will distribute funds to local governments and nonprofit organizations to carry out activities. The CDBG program, while administered by the state, is decentralized down to the eight Regional Councils. They each develop their own goals, priorities and competitive selection processes, and submit funding recommendations to the DCS. However, the DCS does have the ability to deny funding recommendations. Under the CDBG program, the Governor has control over a set-aside that can be used for economic or community development projects. These projects may be initiated by the Governor or the Regional Councils, but are subject to the normal application procedures and requirements for all applications. The ESGP is made available statewide on a competitive basis, with the state making funding decisions. For the HOME program, the DCS will continue to contract with the Housing Finance Agency (HFA) for administration of some funds; to allocate funds to the cities of Bismarck, Fargo, and Grand Forks; to provide funds through the state's seven CAAs; and to make funds available to designated CHDOs.

Each program requires the design of selection criteria to meet identified state priorities, goals and objectives that are indicated in the Strategic Plan. For the CDBG program, criteria must also address the identified regional goals. All selection criteria must address housing and nonhousing needs identified as high or medium for the program year. DCS program staff will review all applications and activities accordingly.

C. Geographic Distribution

With the exception of the North Dakota Community Development Block Grant Program, the state plans to make the funds it receives available statewide. The CDBG program can only be used in the nonentitlement areas of the state, which means the state will not use CDBG funds in the cities of Bismarck, Fargo, and Grand Forks. In the 2000-2004 Consolidated Plan, we indicated that the areas of minority concentration correspond to the location of the state's five Indian Reservations. These are located in Regions 1, 2, 3, and 7. By making all programs available statewide, these areas have equal access to the programs. No specific regions or areas are being targeted.

D. Homeless and Other Special Needs Activities

During this program year, the following activities are planned for the homeless and persons with special needs who are not homeless:

- 1. Awarding of funds on a competitive basis from the ESGP to the state's emergency shelters and other nonprofits to provide shelter, services and homeless prevention activities.
- 2. Encouraging the enrollment of homeless families and individuals in the Self-Reliance Program.
- 3. Conduct a statewide survey of shelter providers to gather data regarding homeless needs, causes of homelessness, numbers served, sheltering capacities, etc.
- 4. Encouraging more use of HOME funds to create housing opportunities for persons with special needs.
- 5. Encouraging more use of HOME and CDBG funds to benefit elderly housing opportunities.
- 6. Continue to work with homeless coalitions and other homeless providers to update the statewide continuum of care plan.

E. Other Actions

In this section, we must describe actions we plan to take during this program year to address obstacles to meeting underserved needs, to foster and maintain affordable housing (including the coordination of Low Income Housing Tax Credits with the development of affordable housing), to remove barriers to affordable housing, to evaluate and reduce lead-based paint hazards, to reduce the number of poverty level families, to develop institutional structure, and to enhance coordination between public and private housing and social service agencies.

- 1. **Obstacles to Meeting Underserved Needs:** The primary obstacle to meeting underserved needs is the limited funds available, and there isn't anything we can do to overcome this obstacle.
- 2. **Foster and Maintain Affordable Housing:** Our primary efforts during the year will be to continue to encourage more use of HOME funds and Low Income Housing Tax Credits to create housing, especially multi-family housing in rural areas and special needs housing, and to target CDBG funds for rehabilitation of homes for the very low income, elderly, and minorities.
- 3. **Removal of Barriers to Affordable Housing:** In our CDBG and HOME programs, we will continue to emphasize the use of funds to benefit the elderly, persons with disabilities, and minorities for housing rehabilitation assistance, and in the creation of new multi-family units. We will also continue to promote the adoption and enforcement of the State Building Code which provides for construction of multi-family housing in compliance with the Federal Fair Housing Act and North Dakota's Fair Housing Law.

- 4. **Lead-Based Paint:** All recipients of HUD funds for housing rehabilitation will receive a HUD brochure on lead paint. In addition, the DCS will make available the publication entitled, "Maintaining a Lead Safe Home." In addition, we will continue to provide training to all who are interested, and will continue to support current Risk Assessors in order to help reduce costs.
- 5. **Reduce the Number of Persons in Poverty:** For the coming year, the primary emphasis will continue to be the use of CDBG funds to create new jobs.
- 6. **Institutional Structure:** The only gaps in the existing structure for carrying out our strategy are that we have at the state level very little input in CDBG funding decisions to achieve any goals and objectives, and we continue to experience problems in CDBG administration by some contractors. To address the decision-making issue, we are continuing to require the Regional Planning Councils to develop accountable short-term objectives that are consistent with statewide high, medium, and low priority designations developed with their input, and are consistent with the Strategic Plan's goals.
- 7. Coordination Efforts: Our primary coordination efforts will continue to focus on the internal work of the North Dakota Department of Commerce. Specifically we will be working with the other Divisions in the Department to find ways to better identify community needs, to coordinate the use of the CDBG and HOME programs with activities of the other Divisions to create economic development opportunities, and to more effectively use CDBG funds for economic development. These efforts will be the primary coordination efforts for at least the next two years, as the Department of Commerce develops and implements its new strategic plans for improving the economy of the state.

F. Nonhousing Community Development Plan - Short Term Objectives and Regional Priorities

This section, on pages 7-14, identifies by Region the short term objectives and Regional priorities for nonhousing CDBG activities for 2004. Under priorities, the high and medium priorities are those that will be able to receive funds if they rank high enough in the respective Regional scoring system to be considered for funding.

G. Faith-Based Organizations

This section describes the objectives of HUD's new faith-based regulations found in 24 CFR Part 92 dated September 30, 2003.

- **Objective 1:** Make clear that organizations are eligible to participate in the eight listed HUD programs without regard to their religious character or affiliation.
- Objective 2: Make clear that an organization participating in any of the eight listed HUD programs may not use direct HUD funds to support inherently religious activities.
- **Objective 3:** Make clear that a religious organization that participates in any of the eight listed HUD programs will retain its independence.

CDBG funds may not be used for acquisition, construction, or rehabilitation of structures to the extent that those structures are used for inherently religious activities. CDBG fund may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under the regulations.

Where a structure is used for both eligible and inherently religious activities, CDBG funds may not exceed the cost of those portions of the acquisition, construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to CDBG funds in this part. Sanctuaries, chapels, or other rooms that a CDBG-funded religious congregation uses as its principal place of worship, however, are ineligible for CDBG-funded improvements.

REGION I

- Assist with economic development projects creating or retaining 10 jobs.
- Target water/sewer improvements and infrastructure for economic development.
- Target one water and/or sewer improvement project.
- Target one architectural barrier removal project.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|---|----------------------------|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Infrastructure for Economic Development | Flood Drain Improvements | Transportation Services | |
| Primary Sector Economic Development | Fire Hall | Senior Services | |
| Water Improvements | Employment Training | Handicapped Services | |
| Sewer Improvements | Energy Efficiency Improvements | Youth Services | |
| Fire Equipment | Asbestos Removal | Neighborhood Facilities | |
| Fire Trucks | Child Care Centers | Health Services | |
| Ambulances | Youth Centers | Substance Abuse Services | |
| Retail Sector Economic Development | Micro-Business | Crime Awareness | |
| Sidewalk Improvements | Residential Historic Preservation Needs | Fair Housing Counseling | |
| Removal of Architectural Barriers | Non-Residential Historic Preservation Needs | Child Care Services | |
| Street Improvements | Solid Waste Disposal Improvements | Code Enforcement | |
| Strategic/Comprehensive Planning | Health Facilities | Tenant/Landlord Counseling | |
| Senior Center | Parks and/or Recreation Facilities | Parking Facilities | |

REGION II

- Target water improvements, sewer improvements and infrastructure for economic development.
- Create 10 to 15 job opportunities per year.
- Target one emergency services project per year.
- Target two water and/or sewer projects per year.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|------------------------------------|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Water Improvements | Employment Training | Child Care Services | |
| Sewer Improvements | Removal of Architectural Barriers | Street Improvements | |
| Infrastructure for Economic Development | Handicapped Services | Code Enforcement | |
| Primary Sector Economic Development | Neighborhood Facilities | Senior Services | |
| Retail Sector Economic Development | Senior Center | Youth Centers | |
| Fire Trucks | Energy Efficiency Improvements | Non-Residential Historic Preservation Needs | |
| Fire Equipment | Health Facilities | Youth Services | |
| Fire Hall | Asbestos Removal | Residential Historic Preservation Needs | |
| Ambulances | Sidewalk Improvements | Parking Facilities | |
| Strategic/Comprehensive Planning | Parks and/or Recreation Facilities | Tenant/Landlord Counseling | |
| Micro-Business | Child Care Centers | Substance Abuse Services | |
| Solid Waste Disposal Improvements | Health Services | Crime Awareness | |
| Flood Drain Improvements | Transportation Services | Fair Housing Counseling | |

REGION III

- NCPC will target the CDBG program for the creation of jobs for low and moderate income individuals. The targeted jobs for FY 2004 will be 20 to 40 new jobs to be created with CDBG funds.
- The CDBG program will provide economic diversification to stabilize the economy in economically disadvantaged communities. Target for FY 2004 will be three projects funded with CDBG assistance.
- NCPC will assure that CDBG dollars for economic development are leveraged at a minimum of 50 percent of all project dollars available.
- NCPC will target CDBG funds to projects that present a direct affect on the health and safety of the local communities. For FY 2004, a leverage rate of 40 percent will be the goal for CDBG funds.
- To provide for disabled individuals, NCPC will target 1 project for the removal of architectural barriers in FY 2004.
- NCPC will target the majority of all projects funded with CDBG funds to have a direct benefit to low and moderate income individuals.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|----------------------------------|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Primary Sector Economic Development | Youth Centers | Youth Services | |
| Infrastructure for Economic Development | Asbestos Removal | Health Services | |
| Retail Sector Economic Development | Neighborhood Facilities | Transportation Services | |
| Micro-Business | Fire Equipment | Substance Abuse Services | |
| Child Care Centers | Fire Trucks | Solid Waste Disposal Improvements | |
| Water Improvements | Ambulances | Code Enforcement | |
| Street Improvements | Energy Efficiency Improvements | Non-Residential Historic Preservation Needs | |
| Sewer Improvements | Fire Hall | Residential Historic Preservation Needs | |
| Flood Drain Improvements | Senior Center | Fair Housing Counseling | |
| Employment Training | Strategic/Comprehensive Planning | Crime Awareness | |
| Health Facilities | Handicapped Services | Parking Facilities | |
| Removal of Architectural Barriers | Child Care Services | Tenant/Landlord Counseling | |
| Parks and/or Recreation Facilities | Senior Services | Sidewalk Improvements | |

REGION IV

- The CDBG program will target job creation for low and moderate income individuals. The target job creation for FY 2004 will be 20 new jobs to be created with CDBG funds.
- The CDBG program will provide economic diversification to stabilize the economy in economically disadvantage communities. The target for FY 2004 will be two projects funded by CDBG assistance.
- Encourage development of quality day care facilities that will meet the needs of low and moderate income individuals. The target for FY 2004 will be to assist one day care project.
- Target all projects funded with CDBG funds to have a direct benefit to the low and moderate income individuals.
- Fund at least one public facilities/removal of architectural barriers project that reflect the priorities of the Red River Regional Council.
- Public facility dollars will be targeted to projects that present a direct affect on the health and safety of Region IV communities.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|------------------------------------|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Primary Sector Economic Development | Solid Waste Disposal Improvements | Senior Services | |
| Infrastructure for Economic Development | Street Improvements | Sidewalk Improvements | |
| Retail Sector Economic Development | Strategic/Comprehensive Planning | Youth Services | |
| Water Improvements | Flood Drain Improvements | Youth Centers | |
| Sewer Improvements | Fire Hall | Non-Residential Historic Preservation Needs | |
| Ambulances | Child Care Services | Substance Abuse Services | |
| Fire Equipment | Parks and/or Recreation Facilities | Crime Awareness | |
| Micro-Business | Energy Efficiency Improvements | Asbestos Removal | |
| Employment Training | Handicapped Services | Code Enforcement | |
| Health Facilities | Removal of Architectural Barriers | Residential Historic Preservation Needs | |
| Fire Trucks | Transportation Services | Parking Facilities | |
| Child Care Centers | Neighborhood Facilities | Fair Housing Counseling | |
| Health Services | Senior Center | Tenant/Landlord Counseling | |

REGION V

- Approve four loans to businesses funded in part with CDBG Funds.
- Approve two projects involving infrastructure extensions to businesses or industries funded in part with CDBG Funds.
- Assist in the creation of 35 new jobs resulting from the projects listed above.
- Approve three public facilities projects that reflect the priorities of the Lake Agassiz Regional Council Board and the FY 2004 Action Plan.
- Approve one removal of architectural barriers project.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|-----------------------------------|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Retail Sector Economic Development | Health Facilities | Substance Abuse Services | |
| Infrastructure for Economic Development | Strategic/Comprehensive Planning | Fire Hall | |
| Sewer Improvements | Fire Equipment | Parking Facilities | |
| Primary Sector Economic Development | Sidewalk Improvements | Crime Awareness | |
| Street Improvements | Neighborhood Facilities | Senior Center | |
| Health Services | Youth Services | Fair Housing Counseling | |
| Flood Drain Improvements | Fire Trucks | Removal of Architectural Barriers | |
| Child Care Centers | Micro-Business | Non-Residential Historic Preservation Needs | |
| Child Care Services | Solid Waste Disposal Improvements | Energy Efficiency Improvements | |
| Water Improvements | Senior Services | Code Enforcement | |
| Ambulances | Handicapped Services | Residential Historic Preservation Needs | |
| Employment Training | Transportation Services | Tenant/Landlord Counseling | |
| Parks and/or Recreation Facilities | Youth Centers | Asbestos Removal | |

REGION VI

- The CDBG program will target job creation for very low, low, and moderate income individuals. The targeted job creation for FY 2004 will be 35 jobs through 3 different projects funded with CDBG funds.
- The CDBG program will look to improve the housing conditions of very low and low income households. Ten homes will be targeted for rehabilitation within one community (if an application is submitted).
- To assure the CDBG dollars will target projects that present a direct affect on the health and safety of our local communities.
- Use the CDBG program to assist communities & counties in planning their future needs through a strategic planning effort.
- To provide accessibility for disabled individuals, we will target projects for the removal of architectural barriers in FY 2004.
- To target all projects funded with CDBG funds to have a direct benefit to very low, low, and moderate income individuals.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|--------------------------------|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Primary Sector Economic Development | Fire Hall | Health Facilities | |
| Water Improvements | Senior Center | Transportation Services | |
| Infrastructure for Economic Development | Micro-Business | Senior Services | |
| Sewer Improvements | Fire Trucks | Fair Housing Counseling | |
| Strategic/Comprehensive Planning | Youth Centers | Parks and/or Recreation Facilities | |
| Retail Sector Economic Development | Youth Services | Neighborhood Facilities | |
| Solid Waste Disposal Improvements | Substance Abuse Services | Flood Drain Improvements | |
| Street Improvements | Child Care Services | Tenant/Landlord Counseling | |
| Removal of Architectural Barriers | Sidewalk Improvements | Parking Facilities | |
| Child Care Centers | Energy Efficiency Improvements | Asbestos Removal | |
| Handicapped Services | Employment Training | Non-Residential Historic Preservation Needs | |
| Ambulances | Health Services | Residential Historic Preservation Needs | |
| Fire Equipment | Crime Awareness | Code Enforcement | |

REGION VII

- Target job creation for low and very low income persons. Targeted jobs for FY 2004 will be 5 new jobs created with CDBG funds from CDLF program income dollars.
- Provide CDBG dollars for public facility projects that address problems of health and safety or architectural barriers, or both. For FY 2004, the target will be two public facility projects.
- Provide CDBG dollars for planning projects, including efforts to develop community strategic plans. For FY 2004, the target will be one planning project.
- Target a majority of all projects funded with CDBG funds to have a direct benefit to low and very low income persons.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|---|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Primary Sector Economic Development | Health Facilities | Parks and/or Recreation Facilities | |
| Water Improvements | Fire Equipment | Tenant/Landlord Counseling | |
| Sewer Improvements | Child Care Centers | Residential Historic Preservation Needs | |
| Flood Drain Improvements | Solid Waste Disposal Improvements | Employment Training | |
| Retail Sector Economic Development | Street Improvements | Youth Centers | |
| Fire Hall | Senior Center | Code Enforcement | |
| Strategic/Comprehensive Planning | Energy Efficiency Improvements | Health Services | |
| Fire Trucks | Parking Facilities | Senior Services | |
| Micro-Business | Non-Residential Historic Preservation Needs | Handicapped Services | |
| Infrastructure for Economic Development | Asbestos Removal | Child Care Services | |
| Ambulances | Transportation Services | Youth Services | |
| Removal of Architectural Barriers | Sidewalk Improvements | Substance Abuse Services | |
| Neighborhood Facilities | Fair Housing Counseling | Crime Awareness | |

REGION VIII

- Stable Diversified economy
 - Make 4 loans or grants with 2 utilizing CDLF
 - Job creation or retention of 8 jobs.
- Sustainable Infrastructure System
 - Public Facilities Use CDBG funds to support 5 community projects
- Health Care
 - Assist in the purchase of one ambulance and/or related equipment with CDBG funds.
- Strategic Planning
 - Speak to 3 groups about strategic planning
 - Facilitate two strategic plans
 - Implementation of the Southwest REAP Zone strategic plan
- Accessibility
 - Participate in one project that addresses architectural barrier for disabled individuals.

| 2004 Priority Non Housing Community Development Needs Form | | | |
|--|---|---|--|
| High (1-13) | Medium (14-26) | Low (27-39) | |
| Primary Sector Economic Development | Solid Waste Disposal Improvements | Energy Efficiency Improvements | |
| Sewer Improvements | Micro-Business | Senior Center | |
| Water Improvements | Neighborhood Facilities | Child Care Centers | |
| Strategic/Comprehensive Planning | Asbestos Removal | Handicapped Services | |
| Infrastructure for Economic Development | Parks and/or Recreation Facilities | Health Services | |
| Ambulances | Street Improvements | Residential Historic Preservation Needs | |
| Retail Sector Economic Development | Parking Facilities | Crime Awareness | |
| Fire Trucks | Non-Residential Historic Preservation Needs | Tenant/Landlord Counseling | |
| Fire Equipment | Employment Training | Child Care Services | |
| Flood Drain Improvements | Transportation Services | Youth Services | |
| Fire Hall | Sidewalk Improvements | Fair Housing Counseling | |
| Removal of Architectural Barriers | Youth Centers | Substance Abuse Services | |
| Health Facilities | Code Enforcement | Senior Services | |

H.

NORTH DAKOTA COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM DISTRIBUTION STATEMENT

| APPLICATION FOR | | | | | Version 7/03 |
|---|--|--|-------------------------------|--|---|
| FEDERAL ASSISTANCE | ≣ | 2. DATE SUBMITTED | | Applicant Ider | ntifier |
| 1. TYPE OF SUBMISSION: Application | Pre-application | 3. DATE RECEIVED BY | STATE | State Applicat | ion Identifier |
| ☐ Construction | ☐ Construction | 4. DATE RECEIVED BY | FEDERAL AGE | NCY Federal Identi | fier |
| Non-Construction 5. APPLICANT INFORMATION | Non-Construction | | | | |
| Legal Name: | | | Organizationa | Unit: | |
| State of North Dakota | | | Department: Department | of Commerce | |
| Organizational DUNS: 802741843 | | | Division: | ommunity Services | |
| Address: | | | | | rson to be contacted on matters |
| Street: 1600 East Century Avenue, S PO Box 2057 | uite 2 | | Prefix: Ms. | application (give are First Name: Bonnie | a code) |
| City: Bismarck, ND 58502-2057 | | | Middle Name | Bonnie | |
| County: Burleigh | | | Last Name Malo | | |
| State: North Dakota | Zip Code 58502-2057 | | Suffix: | | |
| Country: United States | | | Email: bmalo@state | nd.us | |
| 6. EMPLOYER IDENTIFICATION | N NUMBER (EIN): | | Phone Number | (give area code) | Fax Number (give area code) |
| 45-0309764 | | | (701) 328-2476 | | (701) 328-2308 |
| 8. TYPE OF APPLICATION: | | | 7. TYPE OF AF | PPLICANT: (See bac | k of form for Application Types) |
| If Revision, enter appropriate let | | n 🔲 Revision | Α | | |
| (See back of form for description | | | Other (specify) | | |
| Other (specify) | |) <u>. </u> | 9. NAME OF FI U.S. Departr | EDERAL AGENCY: nent of HUD | |
| 10. CATALOG OF FEDERAL | DOMESTIC ASSISTANC | CE NUMBER: | 11. DESCRIPT | IVE TITLE OF APPLI | CANT'S PROJECT: |
| TITLE (Name of Program): Community Development BI 12. AREAS AFFECTED BY PR | | 1 4 - 2 2 8 s, States, etc.): | | | |
| State of North Dakota | | | | | |
| 13. PROPOSED PROJECT | | | 14. CONGRES | SIONAL DISTRICTS | OF: |
| Start Date: 04/04 | Ending Date: 03/05 | | a. Applicant Statewide | | b. Project |
| 15. ESTIMATED FUNDING: | 03/03 | | SOUTHWEST CONTRACTOR | | REVIEW BY STATE EXECUTIVE |
| a. Federal \$ | | 5,632,000 | a Vec □ TH | IS PREAPPLICATION | N/APPLICATION WAS MADE ATE EXECUTIVE ORDER 12372 |
| b. Applicant \$ | | .00 | - | OCESS FOR REVIE | |
| c. State \$ | 797 | .00 | DA | TE: | |
| d. Local \$ | | .00 | b. No. 🗖 PR | OGRAM IS NOT COV | /ERED BY E. O. 12372 |
| e. Other \$ | | .00 | | PROGRAM HAS NO R REVIEW | T BEEN SELECTED BY STATE |
| f. Program Income \$ | X . | 1,500,000 | | | NT ON ANY FEDERAL DEBT? |
| g. TOTAL \$ | | 7,132,000 · | ☐ Yes If "Yes" | attach an explanation | n. 🔽 No |
| 18. TO THE BEST OF MY KNO DOCUMENT HAS BEEN DULY ATTACHED ASSURANCES IF | AUTHORIZED BY THE | GOVERNING BODY OF | | | |
| a. Authorized Representative | First Name | | li li | Middle Name | |
| Prefix Mr. | Paul | | | T. | |
| Last Name Govig | | | | Suffix | |
| b. Title Director | | | | c. Telephone Number (701) 328-4499 | (give area code) |
| d. Signature of Authorized Repre Paul T. Govig | ESENTATiyon, signed by Paul T. Govig DN: CN = Paul T. Govig. C = US Date: 2004.01.09.08:14:50-06'00' | | | e. Date Signed 1/8/04 | |

Previous Edition Usable Authorized for Local Reproduction Standard Form 424 (Rev.9-2003) Prescribed by OMB Circular A-102 This section of the Action Plan contains information about the State's Community Development Block Grant (CDBG) Program. CDBG funds must be used to achieve one of the following national objectives:

- 1. Activities benefitting very low (VL) and low income (LI) persons.
- 2. Activities which aid in the prevention or elimination of slums or blight.
- 3. Activities designed to meet community development needs having a particular urgency.

To better address local community development needs, the Governor has directed that the State's allocation be divided among each of the eight Regional Planning Councils that have established procedures to review and rank applications submitted within their respective regions.

The following priorities and objectives have been established for the distribution of Community Development Block Grant funds in North Dakota:

- 1. Objectives for economic development will focus on:
 - a. Creation of permanent jobs for very low and low income persons;
 - b. Economic diversification:
 - c. Increased availability of child care facilities;
 - d. Leveraging of private and local investment; and
 - e. Benefit to the state's economy.
- 2. Funding for Public Facilities activities will primarily focus on:
 - a. Water and sewer activities which currently present a threat to health and safety;
 - b. Removal of architectural barriers which will permit access for the handicapped;
 - c. Direct benefit to a locality's very low and low income persons; and
 - d. Leveraging local and other available financial resources to finance the cost of the activity.
- 3. Funding for Housing Activities will primarily focus on:
 - a. Meeting the health and safety needs of very low income persons by bringing the rehabilitated housing up to a minimum of the Section 8 Housing Quality Standards; and
 - b. Making more affordable housing available for low income persons.
- 4. Emphasis will be given to encouraging applicants to use other public and private funds to complement Community Development Block Grant funds.

SECTION I

Introduction

A. Purpose of Program Distribution Statement

The purpose of the Community Development Block Grant (CDBG) and Community Development Loan Fund (CDLF) Program Distribution Statement is to describe how the state of North Dakota intends to distribute its CDBG Public Facilities, Housing, and Economic Development funds. Specifically the Statement describes the three National Objectives of the CDBG program, eligible applicants, eligible activities, special eligibility requirements, distribution of funds, policies and procedures, and the grant submission and selection process.

For fiscal year 2004 the North Dakota CDLF program for Economic Development is designed to more effectively meet the goals set by the Governor. The program is targeted to business proposals which will operate within the primary sector of the North Dakota economy and also used for retail sector projects. CDLF assistance is intended to be used in situations where a funding gap exists and alternative sources and/or terms and conditions of public and private financing are not adequate. To access the CDBG program, applicants should contact the respective regional council in their region.

B. Purpose of the Community Development Block Grant Program

The Community Development Block Grant was established by Congress in the Housing and Community Development Acts of 1974. In 1981, Congress amended the act to authorize state governments to administer the State Community Development Block Grant Program.

Nationally, the CDBG Program is divided into two categories:

- 1. The Department of Housing and Urban Development (HUD) continues to administer the "entitlement" program which is for cities over 50,000 and counties over 200,000 population. These entities receive CDBG Program funds on an annual formula basis directly from the Department of HUD. In North Dakota the entitlement cities are Fargo, Bismarck, and Grand Forks.
- 2. The State administers the "nonentitlement" CDBG Program for cities under 50,000 and counties under 200,000 population. Allocation for the nonentitlement program is based on a formula and each state must submit a "Notice of Election" each year to administer the program. In North Dakota, there are approximately 418 eligible cities and counties capable of competing for state CDBG funds. No State CDBG funds will be spent in entitlement jurisdictions.

C. National Objectives

The primary purpose of the CDBG Program, as declared by Congress in Title I of the Housing and Community Development Act of 1974, as amended (HCD ACT), is "the development of viable communities, by providing decent housing and suitable living environment and expanding economic opportunities, principally for persons of very low and low income." Therefore, in providing assistance, the fundability of any eligible community activity is dependent upon its meeting at least one of the following national objectives as established by Congress:

1. Activities benefitting very low and low income persons:

An activity will be considered to address the objective of benefitting very low and low income persons if it meets one of the criteria in this paragraph, unless there is substantial evidence to the contrary. In assessing any such evidence, the full range of direct effects of the assisted activity will be considered. The activities, when taken as a whole, must not benefit moderate income persons to the exclusion of low income persons:

a. Area benefit activities:

- 1) An activity, the benefits of which are available to all the residents in a particular area, where at least 51 percent of the residents are very low and low income persons. Such an area need not be coterminous with census tracts or other officially recognized boundaries but must be the entire area served by the activity. An activity that serves an area that is not primarily residential in character shall not qualify under this criterion. The local share for this type of activity cannot be special assessed.
- 2) An activity, where the assistance is to a public improvement that provides benefits to all the residents of an area, that is limited to paying special assessments levied against residential properties owned and occupied by persons of very low and low income. Special assessments may be imposed as follows:
 - a) Special assessments to recover the <u>CDBG funds</u> may be made only against properties owned and occupied by persons <u>not</u> of very low and low income. These assessments constitute program income.
 - (i) Special assessments to recover the non-CDBG portion may be made, provided that CDBG funds are used to pay the special assessment in behalf of all properties owned and occupied by very low and low income persons; except that CDBG funds need not be used to pay the special assessments in behalf of properties owned and occupied by moderate income persons if, when permitted by the state, the unit of general local government certifies that it does not have sufficient CDBG funds to pay the assessments in behalf of all of the very low and low income owner-occupant persons. Funds collected through such special assessments are not program income.
 - b) CDBG funds may be used to pay special assessments levied against property when this form of assessment is used to recover the capital cost of eligible public improvements initially financed solely from sources other than CDBG funds. The payment of special assessments with CDBG funds constitutes CDBG assistance to the public improvement. Therefore, CDBG funds may be used to pay special assessments, provided that:
 - (i) The installation of the public improvements was carried out in compliance with requirements applicable to activities assisted under this subpart, including labor, environmental and citizen participation requirements;

- (ii) The installation of the public improvement meets a criterion for national objectives.
- (iii) The requirements of § 570.482(a)(ii) are met.
- 3) An activity to develop, establish and operate (not to exceed two years after establishment), a uniform emergency telephone number system serving an area having less than 51 percent of very low and low income residents, when the system has not been made operational before the receipt of CDBG funds, provided a prior written determination is obtained from HUD. HUD's determination will be based upon several certifications by the State [(See 24 CFR 570.483(b)(iii)].

b. Limited clientele activities:

- 1) An activity which benefits a limited clientele, at least 51 percent of whom are very low and low income persons. (The following kinds of activities may not qualify under this paragraph: activities, the benefits of which are available to all the residents of an area; activities involving the acquisition, construction or rehabilitation of property for housing; or activities where the benefit to very low and low income persons to be considered is the creation or retention of jobs.) To qualify under this paragraph, the activity must meet one of the following tests:
 - a) It must benefit a clientele who are generally presumed to be principally very low and low income persons. The following groups are presumed by HUD to meet this criterion: abused children, battered spouses, elderly persons, handicapped persons, homeless persons, illiterate persons and migrant farm workers; or
 - b) It must require information on family size and income so that it is evident that at least 51 percent of the clientele are persons whose family income does not exceed the very low and low income limit (i.e., water meters); or
 - c) It must have income eligibility requirements which limit the activity exclusively to very low and low income persons (i.e., water meters); or
 - d) It must be of such a nature, and be in such a location, that it may be concluded that the activity's clientele will primarily be very low and low income persons.
- 2) A special project directed to removal of material and architectural barriers which restrict the mobility and accessibility of elderly or handicapped persons to publicly owned and privately owned non-residential buildings, facilities and improvements, and the common areas of residential structures containing more than one dwelling unit.

c. Housing activities:

An eligible activity carried out for the purpose of providing or improving permanent residential structures which, upon completion, will be occupied by very low and low income households. This would include, but not necessarily be limited to, the acquisition or rehabilitation of property, conversion of non-residential structures, and new

housing construction. If the structure contains two dwelling units, at least one must be so occupied, and if the structure contains more than two dwelling units, at least 51 percent of the units must be so occupied. Where two or more rental buildings being assisted are or will be located on the same or contiguous properties, and the buildings will be under common ownership and management, the grouped buildings may be considered for this purpose as a single structure. For rental housing, occupancy by very low and low income households must be at affordable rents to qualify under this criterion. The unit of general local government shall adopt and make public its standards for determining "affordable rents" for this purpose. The following shall also qualify under this criterion:

- 1) When less than 51 percent of the units in a structure will be occupied by very low and low income households, CDBG assistance may be provided in the following limited circumstances:
 - a) The assistance is for an eligible activity to reduce the development cost of the new construction of a multifamily, non-elderly rental housing project; and
 - b) Not less than 20 percent of the units will be occupied by very low and low income households at affordable rents; and
 - c) The proportion of the total cost of developing the project to be borne by CDBG funds is no greater than the proportion of units in the project that will be occupied by very low and low income households.
- 2) Where CDBG funds are used to assist rehabilitation delivery services or in direct support of the unit of general local government's Rental Rehabilitation Program authorized under 24 CFR part 511, the funds shall be considered to benefit very low and low income persons where not less than 51 percent of the units assisted, or to be assisted, by the Rental Rehabilitation Program overall are for very low and low income persons.

d. Job creation or retention activities:

- 1) An activity designed to create permanent jobs where at least 51 percent of the jobs, computed on a full time equivalent basis, involved the employment of very low and low income persons. For an activity that creates jobs, the unit of general local government must document that at least 51 percent of the jobs will be held by, or will be made available to very low and low income persons.
- 2) For an activity that retains jobs, the unit of general local government must document that the jobs would actually be lost without the CDBG assistance and that either or both of the following conditions apply with respect to at least 51 percent of the jobs at the time the CDBG assistance is provided: The job is known to be held by a very low or low income person; or the job can reasonably be expected to turn over within the following two years and that it will be filled by, or that steps will be taken to ensure that it is made available to, a very low or low income person upon turnover.

- 3) Jobs will be considered to be available to very low and low income persons for these purposes only if:
 - a) Special skills that can only be acquired with substantial training or work experience or education beyond high school are not a prerequisite to fill such jobs, or the business agrees to hire unqualified persons and provide training; and
 - b) The unit of general local government and the assisted business take actions to ensure that very low and low income persons receive first consideration for filling such jobs.
- 4) As a general rule, each assisted business shall be considered to be a separate activity for purposes of determining whether the activity qualifies under this paragraph, except:
 - a) In certain cases such as where CDBG funds are used to acquire, develop or improve a real property (e.g. a business incubator or an industrial park) the requirement may be met by measuring jobs in the aggregate for all the businesses that locate on the property, provided the businesses are not otherwise assisted by CDBG funds.
 - b) Where CDBG funds are used to pay for the staff and overhead costs of a sub-recipient specified in section 105(a)(15) of the Act making loans to businesses from non-CDBG funds, this requirement may be met by aggregating the jobs created by all of the businesses receiving loans during any one-year period.
 - c) In any case where CDBG funds are used for public improvements (e.g., water, sewer and road) and the national objective is to be met by job creation or retention as a result of the public improvement, the requirement shall be met as follows:
 - (i) The assistance must be reasonable in relation to the number of jobs expected to be created or retained by the affected business(es) within three years from the completion of the public improvement. Before CDBG assistance is provided for such an activity, the unit of general local government shall develop an assessment which identifies the businesses located or expected to locate in the area to be served by the public improvement. The assessment shall include for each identified business a projection of the number of jobs to be created or retained as a result of the public improvement; and
 - (ii) The jobs to be considered for purposes of meeting the requirement shall be all jobs created or retained as a result of the public improvement by the business(es) identified in the assessment as well as any other business that locates in the area within a period of three years following the completion of the activity; except that, in any case where the amount of CDBG assistance provided for the public improvement in relation to the number of jobs projected to be created or retained by the business(es) identified in the assessment is such that the amount per job does not exceed \$10,000, jobs created by businesses not identified in the assessment need not be considered. (See Section VII for Economic Development Infrastructure Guidelines)

e. Planning - Only Activities:

An activity involving planning (when such activity is the only activity for which the grant to the unit of general local government is given, or if the planning activity is unrelated to any other activity assisted by the grant) if it can be documented that at least 51 percent of the persons who would benefit from implementation of the plan are very low and low income persons. Any such planning activity for an area or a community composed of persons of whom at least 51 percent are very low and low income shall be considered to meet this national objective.

2. Activities which aid in the prevention or elimination of slums or blight.

Activities meeting one or more of the following criteria, in the absence of substantial evidence to the contrary, will be considered to aid in the prevention or elimination of slums or blight:

- a. Activities to address slums or blight on an area basis. An activity will be considered to address prevention or elimination of slums or blight in an area if the state can determine that:
 - (1) The area, delineated by the unit of general local government, meets a definition of a slum, blighted, deteriorated or deteriorating area under state or local law;
 - (2) Throughout the area there is a substantial number of deteriorated or deteriorating buildings or the public improvements are in a general state of deterioration;
 - (3) The assisted activity addresses one or more of the conditions which contributed to the deterioration of the area.

Rehabilitation of residential buildings carried out in an area meeting the above requirements will be considered to address the area's deterioration only where each such building rehabilitated is considered substandard before rehabilitation, and all deficiencies making a building substandard have been eliminated if less critical work on the building is also undertaken. The State shall ensure that the unit of general local government has developed minimum standards for building quality which may take into account local conditions.

- (4) The state keeps records sufficient to document its findings that a project meets the national objective of prevention or elimination of slums and blight.
- b. Activities to address slums or blight on a spot basis. Acquisition, clearance, relocation, historic preservation and building rehabilitation activities which eliminate specific conditions of blight or physical decay on a spot basis not located in a slum or blighted area will meet this objective. Under this criterion, rehabilitation is limited to the extent necessary to eliminate specific conditions detrimental to public health and safety.

- c. Planning Only Activities. An activity involving planning (when the activity is the only activity for which the grant to the unit of general local government is given, or the planning activity is unrelated to any other activity assisted by the grant) if the plans are for a slum or blighted area, or if all elements of the planning are necessary for and related to an activity which, if funded, would meet one of the other criteria of elimination of slums or blight.
- 3. Activities designed to meet community development needs having a particular urgency.

In the absence of substantial evidence to the contrary, an activity will be considered to address this objective if the unit of general local government certifies, and the state determines, that the activity is designed to alleviate existing conditions which pose a serious and immediate threat to the health or welfare of the community which are of recent origin or which recently became urgent, that the unit of general local government is unable to finance the activity on its own, and that other sources of funding are not available. A condition will generally be considered to be of recent origin if it developed or became urgent within 18 months preceding the certification by the unit of general local government.

SECTION II

Eligible & Ineligible Activities

ELIGIBLE ACTIVITIES

Eligible activities must address at least one National Objective in order to be considered for funding. In addition, some activities have qualifying requirements (i.e. economic development activities) which are specified in Section 105 and in the Entitlement Regulations. If assistance is needed for interpretation, please contact the DCS for guidance.

A. Title I Eligible Activities

Section 105(a) Activities assisted under this title may include only:

- 1. The acquisition of real property (including air rights, water rights, and other interests therein) which is (A) blighted, deteriorated, deteriorating, undeveloped, or inappropriately developed from the standpoint of sound community development and growth; (B) appropriate for rehabilitation or conservation activities; (C) appropriate for the preservation or restoration of historic sites, the beautification of urban land, the conservation of open spaces, natural resources, and scenic areas, the provision of recreational opportunities, or the guidance of urban development; (D) to be used for the provision of public works, facilities, and improvements eligible for assistance under this title; or (E) to be used for other public purposes;
- 2. The acquisition, construction, reconstruction, or installation (including design features and improvements with respect to such construction, reconstruction, or installation that promote energy efficiency) of public works, facilities (except buildings for the general conduct of government), and site or other improvements (due to a recent interpretation water meter replacement projects are direct benefit activities, the national objective is LMI);
- 3. Code enforcement in deteriorated or deteriorating areas in which such enforcement, together with public or private improvements or services to be provided, may be expected to arrest the decline of the area;
- 4. Clearance, demolition, removal, and rehabilitation (including rehabilitation which promotes energy efficiency) of buildings and improvements (including interim assistance, and financing public or private acquisition for rehabilitation, and rehabilitation, of privately owned properties and including the renovation of closed school buildings);
- 5. Special projects directed to the removal of material and architectural barriers which restrict the mobility and accessibility of elderly and handicapped persons;
- 6. Payments to housing owners for losses of rental income incurred in holding for temporary periods housing units to be utilized for the relocation of individuals and families displaced by activities under this title;
- 7. Disposition (through sale, lease, donation, or otherwise) of any real property acquired pursuant to this title or its retention for public purposes;

- Provisions of public services, including but not limited to those concerned with employment, crime prevention, child care, health, drug abuse, education, energy conservation, welfare or recreation needs, if such services have not been provided by the unit of general local government (through funds raised by such unit, or received by such unit from the State in which it is located) during any part of the twelve-month period immediately preceding the date of submission of the statement with respect to which funds are to be made available under this title, and which are to be used for such services, unless the Secretary finds that the discontinuation of such services was the result of events not within the control of the unit of general local government, except that not more than 15 percent of the amount of any assistance to a unit of general local government under this title may be used for activities under this paragraph unless such unit of general local government (or in the case of nonentitled communities not more than 15 percent statewide) under this title including program income may be used for activities under this paragraph unless such unit of general local government used more than 15 percent of the assistance received under this title for fiscal year 1982 or fiscal year 1983 for such activities (excluding any assistance received pursuant to Public Law 98-8), in which case such unit of general local government may use not more than the percentage or amount of such assistance used for such activities for such fiscal year, whichever method of calculation yields the higher amount; and except that any amount of assistance under this title (including program income) in each of fiscal years 1993 through 1997 to the City of Los Angeles and County of Los Angeles, each such unit of general government may be use not more than 25 percent in each fiscal year for activities under this paragraph;
- 9. Payment of the non-Federal share required in connection with a Federal grant-in-aid program undertaken as part of activities assisted under this title;
- 10. Payment of the cost of completing a project funded under Title I of the Housing Act of 1949:
- 11. Relocation payments and assistance for displaced individuals, families, businesses, organizations, and farm operation, when determined by the grantee to be appropriate;
- 12. Activities necessary (a) to develop a comprehensive community development plan, and (b) to develop a policy-planning-management capacity so that the recipient of assistance under this title may more rationally and effectively (i) determine its needs, (ii) set long-term goals and short-term objectives, (iii) devise programs and activities to meet these goals and objectives, (iv) evaluate the progress of such programs in accomplishing these goals and objectives, and (v) carry out management, coordination, and monitoring of activities necessary for effective planning implementation;
- 13. Payment of reasonable administrative costs related to establishing and administering federally approved enterprise zones and of reasonable administrative costs and carrying charges related to the planning and execution of community development and housing activities, including the provision of information and resources to residents of areas in which community development and housing activities are to be concentrated with respect to the planning and execution of such activities, and including the carrying out of activities as described in Section 701(e) of the Housing Act of 1954 on the date prior to the date of enactment of the Housing and Community Development Amendments of 1981;

- 14. Provision of assistance including loan (both interim and long term) and grants for activities which are carried out by public or private nonprofit entities, including (A) acquisition of real property; (B) acquisition, construction, reconstruction, rehabilitation, or installation of (i) public facilities (except for buildings for the general conduct of government), site improvements, and utilities, and (ii) commercial or industrial buildings or structures and other commercial or industrial real property improvements; and (C) planning;
- 15. Assistance to neighborhood-based nonprofit organizations, local development corporations, nonprofit organizations serving the development needs of communities of nonentitlement areas, or entities organized under section 301(d) of the Small Business Investment Act of 1958 to carry out a neighborhood revitalization or community economic development or energy conservation project in furtherance of the objectives of section 101(C), and assistance to neighborhood-based nonprofit organizations, or other private or public nonprofit organizations, for the purpose of assisting, as part of neighborhood revitalization or other community development of shared housing opportunities (other than by construction of new facilities in which elderly families (as defined in section 3(b)(3) of the United States Housing Act of 1937) benefit as a result of living in a dwelling in which the facilities are shared with others in a manner that effectively and efficiently meets the housing needs of the residents and thereby reduces their cost of housing;
- 16. Activities necessary to the development of energy use strategies related to recipient's development goals, to assure that those goals are achieved with maximum energy efficiency, including items such as:
 - a. An analysis of the manner in, and the extent to which energy conservation objectives will be integrated into local government operations, purchasing and service delivery, capital improvements budgeting, waste management, distribute heating and cooling, land use planning and zoning, and traffic control, parking, and public transportation functions:
 - b. A statement of the actions the recipient will take to foster energy conservation and the use of renewable energy resources in the private sector, including the enactment and enforcement of local codes and ordinances to encourage or mandate energy conservation or use of renewable energy resources, financial and other assistance to be provided (principally for the benefit of very low and low income persons) to make energy conserving improvements to residential structures, and any other proposed energy conservation activities;
- 17. Provisions of assistance to private, for-profit entities, when the assistance is appropriate to carry out an economic development project (that shall minimize, to the extent practicable, displacement of existing businesses and jobs in neighborhoods) that:
 - a. Creates or retains jobs for very low and low income persons;
 - b. Prevents or eliminates slums and blight;
 - c. Creates or retains businesses owned by community residents;

- d. Assists businesses that provide goods or services needed by, and affordable to, very low and low income residents; or
- e. Provides technical assistance to promote any of the activities under subparagraphs a. through e.
- 18. The rehabilitation or development of housing assisted under Section 17 of the United States Housing Act of 1937;
- 19. Provision of assistance to facilitate substantial reconstruction of housing owned and occupied by very low and low income persons (a) where the need for reconstruction was not determinable until after rehabilitation under this section had already commenced, or (b) where the reconstruction is part of a neighborhood rehabilitation effort and the grantee (i) determines the housing is not suitable for rehabilitation, and (ii) demonstrates to the satisfaction of the Secretary that the cost of substantial reconstruction is significantly less than the cost of new construction and less than the fair market value of the property after substantial reconstruction;
- 20. Provision of technical assistance to public or nonprofit entities to increase the capacity of such entities to carry out eligible neighborhood revitalization or economic development activities, which assistance shall not be considered a planning cost as defined in paragraph (12) or administrative cost as defined in paragraph (13);
- 21. Housing services, such as housing counseling, energy auditing, preparation of work specifications, loan processing, inspections, tenant selection, management of tenant-based rental assistance, and other services related to assisting owners, tenants, contractors, and other entities, participating or seeking to participate in housing activities authorized under this section, or under Title II of the Cranston-Gonzales National Affordable Housing Act, except that activities under this paragraph shall be subject to any limitation on administrative expenses imposed by any law;
- Provision of assistance by recipients under this title to institutions of higher education having a demonstrated capacity to carry out eligible activities under this subsection for carrying out such activities;
- 23. Provision of assistance to public and private organizations, agencies, and other entities (including nonprofit and for-profit entities) to enable such entities to facilitate economic development by:
 - a. Providing credit (including providing direct loans and loan guarantees, establishing revolving loan funds, and facilitating peer lending programs) for the establishment, stabilization, and expansion of microenterprises;
 - b. Providing technical assistance, advice, and business support services (including assistance, advice, and support relating to developing business plans, securing funding, conducting marketing, and otherwise engaging in microenterprise activities) to owners of microenterprises and persons developing microenterprises; and
 - c. Providing general support (such as peer support programs and counseling) to owners of microenterprises and persons developing microenterprises;

- 24. Activities necessary to make essential repairs and to pay operating expenses necessary to maintain the habitability of housing units acquired through tax foreclosure proceedings in order to prevent abandonment and deterioration of such housing in primarily very low and low income neighborhoods; and
- 25. Provision of direct assistance to facilitate and expand homeownership among persons of very low and low income (except that such assistance shall not be considered a public service of purposes of paragraph (8) by using such assistance to:
 - a. Subsidize interest rates and mortgage principal amounts for very low and low income homebuyers;
 - b. Finance the acquisition by very low and low income homebuyers of housing that is occupied by the homebuyers;
 - c. Acquire guarantees for mortgage financing obtained by very low and low income homebuyers from private lenders (except that amounts received under this title may not be used under this subparagraph to directly guarantee such mortgage financing and grantees under this title may not directly provide such guarantees);
 - d. Provide up to 50 percent of any down payment required from very low or low income homebuyer; or
 - e. Pay reasonable closing costs (normally associated with the purchase of a home) incurred by a very low or low income homebuyer.

B. <u>Ineligible Activities</u>

The activities listed below are ineligible for CDBG and CDLF assistance.

1. Public Works, Facilities, and Site or Other Improvements

(Except for removal of architectural barriers for handicapped accessibility) for buildings and facilities for the general conduct of government, and/or which are predominantly used for municipal purposes.

- City/Town Halls
- Courthouses
- Other headquarters of government where the governing body meets regularly

2. Purchase of Equipment

The purchase of furnishings and personal property, except when necessary for use by a recipient or its subgrantees in the administration of its community development program, is generally ineligible (except for certain economic development projects). Examples are:

- The purchase of office equipment and fixtures
- Motor vehicles
- Furnishings
- Personal property not an integral structural fixture

3. Operating and Maintenance Expenses

The general rule is that any expense associated with operating, maintaining, or repairing Public Facilities and works, or any expense associated with providing public services not assisted with block grant funds is ineligible for assistance. However, operating and maintenance expenses associated with providing public services or interim assistance otherwise eligible for assistance under this part may be assisted. Examples of activities which are not eligible for block grant assistance are:

- a. Routine maintenance and repair of streets, parks, playgrounds, water and sewer facilities, neighborhood facilities, senior centers, centers for the handicapped, parking and similar Public Facilities, filling of holes in streets, repairing of cracks in sidewalks, mowing of recreational areas, and replacement of expended street light bulbs.
- b. Regular payments of salaries for staff, utility costs, and similar expenses necessary for the operation of public works and facilities.

4. General Government Expenses

Except for where specifically authorized in this subpart or under state law, expenses required to carry out the regular responsibilities of the unit of general local government are not eligible for assistance under this part.

5. Political Activities

No expenditure may be made for the use of equipment or premises for political purposes, sponsoring or conducting candidates meetings, engaging in voter registration activity or voter transportation, or other partisan political activities.

6. Religious Purposes

Renovation, rehabilitation or conversion of buildings owned by primarily religious organizations or entities are generally ineligible activities. (Contact the DCS for guidance pertaining to eligible uses of CDBG and CDLF funds involving primarily religious organizations or entities.)

7. Nursing Homes

Except for removal of architectural barriers for handicapped accessibility CDBG funds will not be utilized in nursing homes for expansion, renovation or general operation.

SECTION III

General Information For Applicants

A. Eligible Applicants

Eligible applicants under the North Dakota Community Development Loan Fund and Community Development Block Grant Program are limited to counties and incorporated cities:

- 1. A city is the eligible applicant for activities designed to take place within city limits. A city may apply for a project which would include an activity to be located outside city limits if the proposed activity will principally benefit residents within the city's jurisdiction, such as a solid waste disposal site, a water or sewage treatment facility, an economic development project or if the activity involves property/facilities over which the city has direct control as the owner/operator, and for which a county could not apply.
- 2. A county is the eligible applicant for activities designed to take place outside the limits of an incorporated city and in unincorporated areas. A county, however, may apply for an activity within an incorporated city that involves property/facilities over which the county has direct control as the owner/operator, and for which a city could not apply, such as a county courthouse. A county will not be limited to the number of unincorporated areas for which it may submit an application.
- 3. A city or county may also submit an "on-behalf of" (multi-jurisdictional) application for an incorporated city which has determined that it lacks the administrative capacity to apply for and administer a grant. If an incorporated city permits a county or another city to submit an "on-behalf of" application, it may not submit an application on its own for any emphasis area. An "on-behalf of" application may consist of more than one city, but the activity must be the same in each city. In addition, each city must be discussed separately, each must include a written agreement with the on behalf of applicant, each must do a needs assessment and undertake actions to affirmatively further fair housing, each must sign the anti-displacement policy and all program assurances, and each must fulfill all citizen participation requirements. Such an arrangement must be identified in advance of an application in order to permit the Secretary of HUD to grant recognition to the combination of governments as a unit of local government.
- 4. Where two or more eligible local governments (cities or counties) face a common community development problem, a joint application may be submitted with one local government designated as the lead applicant. To submit this type of application, the following conditions must be met:
 - a. The problem to be addressed involves joint ownership and lies in an area of contiguous or overlapping jurisdiction;
 - b. The solution to the common problem clearly requires cooperative action and is the most efficient strategy;
 - c. The local governments involved must submit a signed cooperative agreement which defines who will be responsible for the administration and implementation of the grant if awarded.

- d. See the CDBG Supplement to the Action Plan for a sample of a multi-jurisdictional application.
- 5. When submitting an application for a fire department/fire district, the following guidance for determining the eligible, or lead applicant is applicable:
 - a. If a fire department/fire district primarily serves an eligible community, that community is the eligible applicant.
 - b. If a fire department/fire district serves an eligible community, as well as the immediate surrounding area, then the community is the eligible applicant.
 - c. If a fire department/fire district serves an area consisting of two or more counties, then the parent county (that county in which a majority of the area of the fire district is located) is the eligible applicant.
 - d. A county is the eligible applicant for rural fire departments/districts not primarily serving an incorporated area.
- B. Eligible applicants for multi-jurisdictional housing and planning activities

1. County wide Projects

- a. A county may submit a multi-jurisdictional application to address housing and planning needs throughout its jurisdiction to include incorporated cities within the county.
- b. The county must have a written multi-jurisdictional/joint agreement with all incorporated cities within the county (see example in the CDBG supplement to the Action Plan). The application must contain a written statement from each city that chooses not to participate in the activity.
- c. The county must complete a county wide needs assessment and undertake actions to affirmatively further fair housing.
- d. To fulfill the citizen participation requirements, the County must hold one public hearing no earlier than 180 days prior to submitting the grant application and one public hearing prior to grant closeout. The County will be required to publish the notice of public hearing (see example in the CDBG supplement to the Action Plan) in the county's official newspaper and in all official newspapers of each participating jurisdiction.

2. Multi-County Projects

- a. A county may submit a multi-county application to address housing and planning needs to include incorporated cities within those counties.
- b. The multi-county application will include a multi-jurisdictional/joint agreement executed by all participating jurisdictions to include all incorporated cities and participating counties and must include a designation of the lead county. The

application must contain a written statement from each jurisdiction that chooses not to participate in the activity. (See the CDBG Supplement to the Action Plan for a sample of multi-jurisdictional/joint agreement).

c. Each participating county must complete a county wide needs assessment and undertake actions to affirmatively further fair housing.

To fulfill the citizen participation requirements, each County must hold one public hearing no earlier than 180 days prior to submitting the grant application and one public hearing prior to grant closeout. Each County will be required to publish the notice of public hearing (See example in the CDBG supplement to the Action Plan) in the county's official newspaper and in all official newspapers of each participating jurisdiction. (i.e., if three counties are included in the multi-county project, three public hearings will be held).

C. Types of Grants Available

Applicants may only apply for a single activity per application, except when applying for the Governor's Set-Aside for Community Development.

SECTION IV

Allocation of Funds

This section of the Program Distribution Statement describes the estimated allocation of funds the state will receive in FY2004.

A. Funds Available

| FY2004 Allocation | \$ 5,718,232.00 | |
|--|---------------------|----|
| Less State Administration | 139,340.00 | |
| Less Regional Council Contracts | 75,024.00 | |
| Less 1% Technical Assistance | 57,182.00 | |
| Total Allocation Available for Projects | 5,446,686.00 | |
| Less CDBG Building Program | 250,000.00 | * |
| Less Governor's Set-Aside for Community Development | 2,291,643.00 | * |
| Less Vansco Electronics, Ltd - Valley City | 100,000.00 | * |
| Total Allocation available for Regional Distribution | <u>2,805,043.00</u> | |
| Plus Projected Program Income | 1,500,000.00 | ** |
| Funds Available for Distribution | \$ 4,305,043.00 | |

^{*}Any loans made with the CDBG Building Program and the Governor's Set-Aside will revolve back into the Governor's Loan fund.

Prior to actual funding decisions and from time to time as necessary, the Estimated Funds Available for Distribution will be adjusted to reflect any unobligated and returned funds that may be available.

Program income generated by previously funded projects will be returned to the State and allocated to the region in which the project originated. The State will collect the program income and distribute it to individual regions, who will recommend funding for eligible economic development projects. For grants awarded prior to fiscal year 2000, local jurisdictions with CDLF projects are allowed to retain 25 percent of the loan interest, once the funded project has been administratively closed out. If the local jurisdiction restructures a loan that is in default, 50 percent of the loan interest may be retained from the date of restructure, if the project has been administratively closed out. For grants awarded in fiscal year 2000 and after, local jurisdictions with CDLF projects are allowed to retain 50 percent of the loan interest, once the funded project has been administratively closed out.

Should the state receive recaptured funds from the Department of Housing and Urban Development, those funds will be available for distribution during the year in which those funds are received. (Recaptured funds are funds that the Department of HUD deobligates from other States for infractions such as not meeting timely distribution of funds, disallowed cost, etc.).

Should any funds be returned from projects funded with flood dollars, those dollars will be returned to the State CDBG program and will be redistributed through the Governor's Set-Aside.

^{**}All CDLF projects will be funded with CDLF Program Income prior to CDBG allocation funds.

Program income received and retained by a unit of general local government exceeding \$24,999 in a calendar year after grant closeout must meet a national objective and continue the activity from which such income was derived. The eligible activity is defined as any economic development project which creates or retains VL & LI jobs. Therefore, all program income above \$24,999 must be returned to the State.

B. Regional Allocations

Each region will receive a preset amount of funds. The dollar amount is derived by taking 50 percent of the total estimated funds available for regional distribution and equally distributing that to all eight planning regions. The remaining 50 percent is divided among the regions using the latest percentage of very low and low income persons per region in comparison to the total VL & LI persons in the State of North Dakota (All Entitlement and Air Force Base VL & LI statistics are not included).

| Region | Total VL & LI Persons | Percent VL & LI Persons* | VL & LI Allocation | 50% Base Allocation | Total Allocation |
|--------|-----------------------------|--------------------------------|-----------------------|------------------------|---------------------|
| 1 | 11,432 | 7 | 98,177 | 175,315 | 273,492 |
| 2 | 26,169 | 15 | 210,379 | 175,315 | 385,694 |
| 3 | 20,056 | 12 | 168,303 | 175,315 | 343,618 |
| 4 | 13,356 | 8 | 112,202 | 175,315 | 287,517 |
| 5 | 24,647 | 15 | 210,378 | 175,315 | 385,693 |
| 6 | 24,992 | 15 | 210,378 | 175,315 | 385,693 |
| 7 | 31,890 | 19 | 266,479 | 175,315 | 441,794 |
| 8 | 15,774 | 9 | 126,227 | 175,315 | 301,542 |
| Total | 168,316 | 100 | \$ 1,402,523 | \$ 1,402,520 | \$ 2,805,043 |

^{*}The percentage for VL & LI persons were rounded to the nearest whole number.

C. Estimate of Funds to Benefit Very Low and Low Income Persons

Title I of the Housing and Community Development Act of 1974, as amended (HCD ACT), requires that the State must estimate the amount of funds to be used to benefit very low and low income persons. Since the State must assure that for the three year period 2002, 2003, and 2004, its funds benefit very low and low income persons, the following depicts the minimum amount that must directly benefit such persons:

| 2002 Total Estimated Funds Available for Distribution | | \$7,617,700 | |
|--|-------|---------------|--------------------|
| Less Local Administration | | | 761,770 |
| | | Sub Total | 6,855,930 |
| Minimum Amount Estimated to Benefit Very Low and Low Income Persons | .70 x | \$6,855,930 = | <u>\$4,799,151</u> |

^{**} Program income funds are not reflected in this total.

| 2002 Funds Obligated as of 11/30/2003 \$ | 7,938,557 |
|---|-----------|
| Less Local Administration | 366,234 |
| Less Urgent Need and Slum Blight Projects | 100,038 |
| Amount Benefitting Very Low and Low Income Persons as of 11/30/2003 | 7,472,285 |
| | |
| 2003 Total Estimated Funds Available for Distribution \$ | 6,863,040 |
| | |
| Less Local Administration | 686,304 |
| Sub Total | 6,176,736 |
| Minimum Amount Estimated to Benefit $.70 \times \$6,176,736 = $ | 4,323,715 |
| Very Low and Low Income Persons | |
| 2002 F 1 OLU 1 1 611/20/2002 | 77.240 |
| 2003 Funds Obligated as of 11/30/2003 \$ | 77,348 |
| Less Local Administration | 10,000 |
| Amount Benefitting Very Low and Low Income Persons as of 11/30/2003 | 67,348 |
| | |
| 2004 Total Estimated Funds Available for Distribution \$ | 6,946,686 |
| Less Local Administration | 694,668 |
| Sub Total | 6,252,018 |
| Minimum Amount Estimated to Benefit Very Low and Low Income Persons 70 x \$6,252,018 = \$\frac{1}{2}\$ | 4,376,413 |

North Dakota will assure that 70 percent of the funds spent the three year period beginning with the 2002 program, will be spent on projects benefitting very low and low income persons. This will be achieved through the State's funding distribution system. Each Regional Council is required to individually meet this goal and will adjust their project review/priority ranking system and funding allocations so that each spends 70 percent of their yearly allocation on projects which meet the national objective of benefitting very low and low income persons.

D. Grant Minimum and Maximum

Waivers may be requested for situations where an applicant is being offered the remaining funds in the allocation or the funds will be used to meet an emergency need threatening the health and welfare of a community. Minimum and maximum grant levels (excluding administration) are as follows:

Public Facilities

| Minimum Amount | \$ 5,000.00 |
|----------------|----------------|
| Maximum Amount | 300,000.00 |

| Housing - Single Family | | |
|--|----|-------------|
| Minimum Amount | \$ | 10,000.00 |
| Maximum Amount | | 500,000.00 |
| Housing - Multi- Family | | |
| Minimum Amount | \$ | 10,000.00 |
| Maximum Amount | | 500,000.00 |
| Economic Development | | |
| Retail Sector & Tourism | | |
| Minimum Amount | \$ | 10,000.00 |
| Maximum Amount | | 300,000.00 |
| Primary Sector | | |
| Minimum Amount | \$ | 15,000.00 |
| Maximum Amount | | 500,000.00 |
| Planning & Other Activities | | |
| Minimum Amount | \$ | 1,000.00 |
| Maximum Amount | | 15,000.00 |
| Governor's Set-Aside for Community Development | | |
| Minimum Amount | \$ | 5,000.00 |
| Maximum Amount | 1 | ,500,000.00 |

E. Limitation of Award of Funds for Economic Development Projects

Applicants who have previously received the \$500,000 maximum award for economic development and need additional funds for expansion, may apply for additional funds if:

- 1. The existing CDLF is current;
- 2. All other requirements of the program are met; and
- 3. The total outstanding at any time is not more than \$500,000.
- 4. On a case-by-case basis, a request for a waiver must be made to the Director of DCS to allow CDLF to be used above the \$500,000 maximum, with conditions being taken into consideration such as significant size of the project, and its public benefit as well as the appropriateness for the type of assistance provided.

These applications will be considered using the same criteria used for all other economic development applications.

No individual, corporation, or organization with an existing program loan or has defaulted on a loan that is not in good standing at the local and/or state levels may receive additional or new financing from the program.

F. Amendments to Program Statement Affecting the Action Plan of the Consolidated Plan

The following information must be submitted to DCS when amending Regional Program Statements:

- 1. The Regional Council Board or its designated committee must approve amendments to the Regional Program Statement prior to notifying cities, counties and other interested parties.
- 2. All cities, counties and other interested parties in the region must be notified in writing of the changes to be made. The written notice should be sent in letter or memo form.
- 3. A copy of the notification must be submitted to the DCS within 10 working days of the date of the notification, along with a copy of the board approval and the minutes approving the amendment.
- 4. Upon receipt of the intended change, the DCS will notify all cities, counties and other interested parties of the intended change and allow 30 days for comment. A copy of all changes will then be forwarded to HUD.
- 5. Changes to the Regional Program Statement cannot be implemented prior to the State's 30 day process.

What constitutes an amendment to the Action Plan? (the following are examples, but the list is not inclusive)

- 1. Changes to initially established grant selection criteria.
- 2. Funding of activities not initially identified in the annual Action Plan.
- 3. Funding of an activity not identified in the Plan as a high or medium priority.

G. Amendments to Regional Program Statement for the CDBG Program

The following information must be submitted to the DCS when amending Regional Program Statements:

- 1. The Regional Council Board or its designated committee must approve amendments to the Regional Program Statement prior to notifying cities, counties and other interested parties.
- 2. All cities, counties and other interested parties in the region must be notified in writing of the changes to be made and given 15 days to respond. The written notice should be sent in letter or memo form.
- 3. Changes to the Regional Program Statement cannot be implemented prior to notifying cities, counties and other interested parties.
- 4. A copy of the notification must be submitted to the DCS within 10 working days after the end of the 15-day comment period, along with a copy of the board approval and the minutes approving the amendment. If the notification is not submitted within the required time frame, the amendment will not be valid.

What constitutes an amendment to the CDBG Program? (the following are examples, but the list is not inclusive)

- 1. Transferring money from one emphasis area to another.
- 2. Modifications to deadline dates.

EXCEPTION:

Transfers without Notice

- 1. After scoring and ranking has occurred, transfers between funding categories that are \$20,000 and less can be made without public notice.
- 2. If a balance remains in a funding category, and not all applications received for that category were funded, an explanation must be provided why the applicant(s) were not offered the balance of the funds remaining.
- 3. Transfers without notice will be limited to two transfers per year.
- 4. The DCS must be notified of all transfers in writing within 10 days of the Board decision, along with a copy of the board approval and the minutes approving the transfer.

NOTE: This policy applies to allocation funds only. Revolving Loan funds can only be used for Economic Development projects.

H. Timely Distribution of Funds

One hundred percent (100%) of FY2004 CDBG funds must be obligated and announced to units of general local governments within 15 months of the State signing its grant agreement with HUD.

At the Governor's direction, any unobligated and deobligated regional allocation funds as of April 30, 2005 will be recaptured and placed in the Governor's Set-Aside for Community Development.

All CDBG applications and amendments must be received in the DCS office by March 15, 2005 for the FY2004 program year.

I. Monitoring Findings

Findings that are identified during annual systems and compliance reviews of each Regional Planning Council must be cleared within six months of the date of the monitoring visit. If the findings are not cleared, the Regional Allocation of Funds will be forfeited to the Governor's set-aside for community development projects.

SECTION V

Community Development Block Grant and Community Development Loan Fund General Policies and Procedures and Statement of Assurances

This section identifies general policies and procedures that are applicable to all applicants and activities.

A. General CDBG and CDLF Policies and Procedures

- 1. A grant recipient must sign and return its Financial Award within 60 days of the effective date of the award, or the award may be terminated.
- 2. Federal funds may not be obligated prior to a Financial Award and the completion of the environmental requirements. After a congratulations letter has been issued but prior to completion of the environmental review requirements and receipt of a Notice of Release of Funds from the DCS, the grantee may only incur eligible administrative, engineering, and architectural costs. For Economic Development projects, match dollars that would not incur any Title I dollars can be expended up to six months prior to the date of the DCS financial award. To ensure compliance with the federal environmental regulations, consultation with the DCS should commence prior to any commitment of funds.
- 3. A grantee may not change the activities of an approved project without first obtaining written approval from the DCS. An amendment form must be completed for this approval.
- 4. If a grantee has not incurred eligible project costs for other than administrative activities within <u>twelve</u> months of the effective date of the Financial Award, the award can be terminated at the option of the DCS. If project dollars are deobligated, administrative funds will be deobligated proportionately. Administrative dollars will be allowed on projects that do not come to fruition. Based on documented expenses, up to 10 percent of CDBG administrative funds budgeted will be allowed.
- 5. Affirmatively Furthering Fair Housing: Each applicant must develop a positive program to affirmatively further fair housing. The application contains a section to be completed indicating what action(s) will be undertaken by the applicant if funded. The requirement to affirmatively further fair housing is a Congressional mandate which pertains to any use of CDBG/CDLF funds.
- 6. Reasonable fees may be charged for the use of facilities assisted with CDBG/CDLF funds, but charges such as membership fees which will have the effect of precluding lower income persons from using the facilities are not permitted.
- 7. If the final activity cost are less than originally funded, the amount of CDBG funds awarded and local funds will be adjusted proportionately.
- 8. In-kind contributions will not be considered as eligible match dollars except for land purchased within a twelve month period prior to a grant application in association with a proposed Public Facilities activity. In-kind contributions are those that represent the value of noncash contributions provided by or to the grantee, regardless of the source.

9. The legislature adopted a moratorium on the expansion of basic care and nursing home beds and to be consistent with legislative intent. CDBG funds will not be used in this area. Definitions regarding these facilities are as follows:

Long Term Residential Facilities

The cost associated with operating, maintaining or providing services through long term care (more than one year) residential facilities are not eligible.

Assisted Living

A building or structure containing a series of living units operated as one entity to
provide services for five or more individuals who are not related by blood, to the
owner or manager of the entity and which is kept, used, maintained, advertised, or
held out to the public as a place that provides or coordinates individualized support
services to accommodate an individual's needs and abilities to maintain as much
independence as possible.

Basic Care

• A facility licensed by the department under North Dakota Century Code chapter 23-09.3 whose focus is to provide room and board and health, social, and personal care to assist the residents to attain or maintain their highest level of functioning, consistent with the resident assessment and care plan, to five or more residents not related by blood or marriage to the owner or manager. These services shall be provided on a twenty-four-hour basis within the facility, either directly or through contract, and shall include assistance with activities of daily living and instrumental activities of daily living; provision of leisure, recreational, and therapeutic activities; and supervision of nutritional needs and medication administration.

Nursing Facility

- An institution or a distinct part of an institution established to provide health care
 under the supervision of a licensed health care practitioner and continuous nursing
 care for twenty-four or more consecutive hours to two or more residents who are not
 related to the licensee by marriage, blood, or adoption; and who do not require care
 in a hospital setting.
- 10. Administrative funds may be requested at the following levels:
 - Housing 15 percent of CDBG project funds requested, up to a maximum of \$15,000
 - Public Facilities Construction, Economic Development Purchase of Inventory, Economic Development Purchase of Equipment, Economic Development Acquisition of Buildings and Economic Development Purchase of Preferred Stock – 10 percent of CDBG project funds requested, up to a maximum of \$10,000 and a minimum of \$1,000.

- Public Facilities Special Assessment 15 percent of CDBG project funds requested, up to a maximum of \$15,000
- Public Facilities Non-Construction 5 percent of CDBG project funds requested, up to a maximum of \$5,000 and a minimum of \$1,000
- Economic Development Construction 15 percent of CDBG project funds requested, up to a maximum of \$15,000 and a minimum of \$1,000. Any amount over \$10,000 must be matched dollar for dollar with local funds. A letter of commitment from the local entity must be included with the CDBG application.

Grant administrators that are required to submit documentation that would normally be reviewed during annual monitoring with request for funds will be allocated 50 percent of the allowed amount for grant administration.

DCS will evaluate each project individually and determine whether an adjustment in administration dollars is required.

If project dollars are deobligated, administrative funds will be deobligated proportionately. Based on documented administrative expenses, up to 10 percent of CDBG administrative funds budgeted will be allowed on projects that do not come to fruition.

Drawdown of Administrative Funds - After the Release of Funds, up to 30 percent of the authorized administrative funds may be drawndown. Additional administrative funds can only be drawndown after 30 percent of the actual project costs have been drawn, and then only proportionate to the amount of project funds requested. The DCS will hold 10 percent of the authorized administrative funds until the project final report is received and approved by the DCS.

11. Income verification must be completed on 100 percent of the households receiving direct benefit from CDBG activities. Acceptable verification consists of: income tax forms for the last 12 month period or income tax forms closest to verification date; SSA 1099 forms; and State of North Dakota Department of Human Services/Social Service Income Statement. Other sources of documentation must be first approved by the DCS.

B. Statement of Assurances

The applicant hereby assures and certifies that:

1. Resolution of Authority

It's governing body has duly adopted or passed as an official act a resolution, motion or similar action authorizing the submission of the application, including all understandings and assurances contained herein, and directing and authorizing the signatory to additional information as may be required.

2. Access to Records

It will give the State of North Dakota, DCS, State Auditor's Office, and the Comptroller General of the United States, through any authorized representatives, access to and the right to examine all records, books, papers, or documents related to the grant.

3. Legal Authority

It possesses legal authority to apply for the grant and to execute the proposed project under North Dakota law and, if selected to receive a CDBG, will make all efforts necessary to assure timely and effective implementation of the project activities described in the attached application.

4. <u>Financial Management</u>

It will comply with the applicable requirements of <u>Office of Management and Budget</u> (<u>OMB</u>) <u>Part 85</u>, "Common Rule for Assistance to State and Local Governments," or any equivalent procedures and requirements that the DCS may prescribe. The circular is the basis for a number of specific requirements on the financial management and recordkeeping of CDBG funds. The directive applies to cash depositories, bonding insurance, recordkeeping, program income, property management, procurement, closeout, audit, and other requirements.

It will comply with applicable requirements and policies of <u>OMB Circular A-87</u>, "Cost Principles for State and Local Governments," as specified by the Department of Commerce.

5. HUD Disclosure

It will comply with HUD Disclosure Requirements (Subpart C of 24 CFR Part 12) prior to receiving a financial award from the Division of Community Services.

6. Assessments for Public Improvements

It will not attempt to recover any capital costs of public improvements assisted in whole or part with CDBG funds by assessing any amount against properties owned and occupied by persons of very low and low income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless:

- a. CDBG funds are used to pay the portion of such fee or assessment that relates to the capital costs of such public improvements that are financed from revenue sources other than CDBG funds; or
- b. For purposes of assessing any amount against properties owned and occupied by persons of very low and low income who are not persons of very low income, the applicant certifies that it lacks sufficient CDBG funds to comply with the requirements of clause (a), above.

7. <u>Citizen Participation</u>

The applicant will:

- a. Provide for and encourage citizen participation, particularly by very low and low income persons who reside in slum or blighted areas and areas in which CDBG/ CDLF funds are proposed to be used;
- b. Ensure that citizens will be given reasonable and timely access to local meetings, information, and records relating to the unit of local government's proposed and actual use of CDBG/CDLF funds;
- c. Furnish citizens information, including but not limited to:
 - (1) The amount of CDBG/CDLF funds expected to be made available for the current fiscal year (including the grant and anticipated program income);
 - (2) The range of activities that may be undertaken with the CDBG funds;
 - (3) The estimated amount of the CDBG/CDLF funds proposed to be used for activities that will meet the national objective of benefit to VL & LI persons; and
 - (4) The proposed CDBG/CDLF activities likely to result in displacement and the unit of general local government's anti-displacement and relocation plans required under § 570.488.
- d. Provide technical assistance to groups representative of persons of very low and low income that request assistance in developing proposals in accordance with the procedures developed by the state. Such assistance need not include providing funds to such groups;
- e. Provide for a minimum of two public hearings, each at a different stage of the program, for the purpose of obtaining citizens' views and responding to proposals and questions. Together the hearings must cover community development and housing needs, development of proposed activities and a review of program performance. The first public hearing is to cover community development and housing needs and must be held no earlier than 180 days prior to submitting an application to the state. The second public hearing is to cover a review of program performance. There must be reasonable notice of hearings and they must be held at times and locations convenient to potential or actual beneficiaries, with accommodations for the handicapped. Public hearings shall be conducted in a manner to meet the needs of non-English speaking residents where a significant number of non-English speaking residents can reasonably be expected to participate. The Citizen Participation Plan and Public Notice and Notice of Public Hearing format found in the CDBG Supplement to the Action Plan is required to be adopted by each city and county;

- f. Provide citizens with reasonable advance notice of, and opportunity to comment on, proposed activities in an application to the state and, for grants already made, activities which are proposed to be added, deleted or substantially changed from the unit of general local government's application to the state. Substantially changed means changes made in terms of purpose, scope, location or beneficiaries as defined by criteria established by the state.
- g. Provide citizens the address, phone number, and times for submitting complaints and grievances, and provide timely written answers to written complaints and grievances, within 15 working days where practicable.

8. <u>Building Standards</u>

The grantee must assure that activities involving new building construction, alterations, or rehabilitation comply with the State Building Code (NDCC Chapter 54-21.3). Uniform Building Code and Uniform Mechanical Code and Section 54-21.3-04.1 requires compliance with the Americans with Disabilities Act Guidelines (ADAAG). For new construction of multi-family dwellings containing four or more units, the grantee must assure compliance with the Fair Housing Accessibility Guidelines for implementation of the accessibility requirements of the Fair Housing Act.

9. Conflict of Interest

- a. Conflicts prohibited. Except for eligible administrative or personnel costs, the general rule is that no persons described in paragraph (b) of this section who exercise or have exercised any functions or responsibilities with respect to CDBG activities assisted under this subpart or who are in a position to participate in a decision-making process or gain inside information with regard to such activities, may obtain a financial interest or benefit from the activity, or have an interest or benefit from the activity, or have an interest in any contract, subcontract or agreement with respect thereto, or the proceeds thereunder, either for themselves or those with whom they have family or business ties, during their tenure and for one year thereafter.
- b. <u>Persons covered</u>. The conflict of interest provisions for paragraph (a) of this section apply to any person who is an employee, agent, consultant, officer, or elected official or appointed official of the state, or of a unit of general local government, or of any designated public agencies, or subrecipients which are receiving CDBG funds.
- c. Exceptions: Thresholds requirements. Upon written request by the State, an exception to the provisions of paragraph (a) of this section involving an employee, agent, consultant, officer, or elected official or appointed official of the state may be granted by HUD on a case-by-case basis. In all other cases, the state may grant such an exception upon written request of the unit of general local government provided the state shall fully document its determination in compliance with all requirements of this paragraph including the state's position with respect to each factor to be considered for exceptions and such documentation shall be available for review by the public and by HUD. An exception may be granted after it is determined that such an exception will serve to further the purpose of the Act and the effective and efficient administration of the program or project of the state or unit of general local

government as appropriate. An exception may be considered only after the unit of general local government has provided the following and the state has considered all factors for the exception found in 570.489 (h)(5):

- (1) A disclosure of the nature of the conflict, accompanied by an assurance that there has been public disclosure of the conflict and a description of how the public disclosure was made; and
- (2) An opinion of the attorney for the state or the unit of general local government, as appropriate, that the interest for which the exception is sought would not violate state or local law.
- d. Factors to be considered for exceptions. In determining whether to grant a requested exception after the requirements of paragraph (C) of this section have been satisfactorily met, the cumulative effect of the following factors, where applicable, shall be considered:
 - (1) Whether the exception would provide a significant cost benefit or an essential degree of expertise to the program or project which would otherwise not be available;
 - (2) Whether an opportunity was provided for open competitive bidding or negotiation;
 - (3) Whether the person affected is a member of a group or class of very low or low income persons intended to be the beneficiaries of the assisted activity, and the exception will permit such person to receive generally the same interests or benefits as are being made available or provided to the group or class;
 - (4) Whether the affected person has withdrawn from his or her functions or responsibilities, or the decision-making process with respect to the specific assisted activity in question;
 - (5) Whether the interest or benefit was present before the affected person was in a position as described in paragraph (b) of this section;
 - (6) Whether undue hardship will result either to the State or the unit of general local government or the person affected when weighed against the public interest served by avoiding the prohibited conflict; and
 - (7) Any other relevant considerations.

10. Anti-Displacement

In the event an applicant is awarded CDBG funds by the State, it will:

- a. Follow a residential anti-displacement and relocation assistance plan which shall:
 - (1) In the event of such displacement, provide that:

- (a) Governmental agencies or private developers shall provide within the same community comparable replacement dwellings for the same number of occupants as could have been housed in the occupied and vacant occupiable very low and low income dwelling units demolished or converted to a use other than for housing for very low and low income persons, and provide that such replacement housing may include existing housing assisted with project based assistance provided under section 8 of the United States Housing Act of 1937;
- (b) Such comparable replacement dwellings shall be designed to remain affordable to persons of very low and low income for 10 years from the time of initial occupancy;
- (c) Relocation benefits shall be provided for all very low or low income persons who occupied housing demolished or converted to a use other than for very low or low income housing, including reimbursement for actual and reasonable moving expenses, security deposits, credit checks, and other moving-related expenses, including any interim living costs; and, in the case of displaced persons of very low and low income, provide either:
 - (i) Compensation sufficient to ensure that, for a 5-year period, the displaced families shall not bear, after relocation, a ratio of shelter costs to income that exceeds 30 percent; or
 - (ii) If elected by a family, a lump-sum payment equal to the capitalized value of the benefits available under subclause (i) to permit the household to secure participation in a housing cooperative or mutual housing association.
- (d) Persons displaced shall be relocated into comparable replacement housing that is:
 - (i) Decent, safe, and sanitary;
 - (ii) Adequate in size to accommodate the occupants;
 - (iii) Functionally equivalent; and
 - (iv) In an area not subject to unreasonably adverse environmental conditions.
- (2) Persons displaced shall have the right to elect, as an alternative to the benefits under this subsection to receive benefits under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 if such persons determine that it is in their best interest to do so; and
- (3) Where a claim for assistance under subparagraph (1)(d) is denied by grantee, the claimant may appeal to the State, and that the decision of the State shall be final unless a court determines the decision was arbitrary and capricious.

11. <u>Displacement and Relocation</u>

It will minimize displacement as a result of activities assisted with CDBG funds.

It will comply with:

- a. Sections 301 and 302 of <u>Title III</u> (Uniform Real Property Acquisition Policy) of the <u>Uniform Relocation Assistance and Real Property Policies Act of 1970</u> (as amended 1986) and will comply with Sections 303 and 304 of the Title III, and HUD implementing instructions contained in 24 CFR Part 42. The grantee must inform affected persons of their rights and of the acquisition policies and procedures set forth in the regulations of 24 CFR, Part 42 and 24 CFR 570.602(b); and
- b. Title II (Uniform Relocation Assistance) of the Uniform Relocation Assistance and Property Acquisition Act of 1970 (as amended 1986) and HUD implementing regulations of 24 CFR Part 41 and 24 CFR 570.602(a) which require the Grantee to provide relocation payments and offer relocation assistance as described in Section 205 of the Uniform Relocation Assistance Act to all persons displaced as a result of acquisition of real property for an activity assisted under the CDBG Program. Such payments and assistance must be provided in a fair, consistent, and equitable manner that ensures that the relocation process does not result in a different or separate treatment of such persons on account of race, color, religion, national origin, sex or source of income. The grantee must assure that, within a reasonable period of time prior to displacement, decent, safe and sanitary replacement dwellings will be available to all displaced families and individuals and that the range of choices available to such persons will not vary on account of their race, color, religion, national origin, sex or source of income.
- c. Where necessary, will comply with section 104(d) of the Housing and Community Development Act of 1974, as amended, which requires the replacement of very low/low income housing units that are demolished or converted to another use in connection with an assisted activity and the provision of specified relocation assistance to certain very low and low income persons.

12. Civil Rights

It will comply with <u>Title VI of the Civil Rights Act of 1964</u> (42 U.S.C. 200d et seq.), and the regulations issued pursuant thereto (24 CFR Part 1), which provides that no person in the United States shall on the grounds of race, color, or national origin, be excluded from participation in, be denied in the benefits of, or be otherwise subjected to discrimination under any program or activity for which the applicant received Federal financial assistance and will immediately take any measures necessary to effectuate this assurance. If any real property or structure thereon is provided or improved with the aid of Federal financial assistance extended to the applicant, this assurance shall obligate the applicant, or in the case of any transfer of such property, any transferee, for the period during which the real property or structure is used for a purpose for which the Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits.

13. Excessive Force Policy

The grantee adopts and will enforce a policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil right demonstrations and the grantee will enforce applicable state and local laws against physically barring entrance to or exit from a facility or location which is the subject of such nonviolent civil rights demonstrations within its jurisdiction.

14. Equal Opportunity

It will comply with:

- a. Section 109 of the Housing and Community Development Act of 1974 (ACT), as amended, and the regulations issued pursuant thereto (24 CFR 570.601), which provides that no person in the United States shall, on the grounds of race, color, national origin, or sex, be excluded from participation in, be denied the benefits, of, or be subjected to discrimination under, any program or activity funded in whole or in part with funds provided under the act;
- b. The Age Discrimination Act of 1975, as amended (42 U.S.C. 6101 et seq.) The act provides that no person shall be excluded from participation, denied program benefits or subjected to discrimination on the basis of age under any program or activity receiving federal funding assistance;
- c. Section 504 of the Rehabilitation Act of 1973, amended (29 U.S. C. 794). The act provides that no otherwise qualified individual shall, solely, by reason of his or her handicap be excluded from participation, denied program benefits or subjected to discrimination on the basis of age under any program or activity receiving federal funding assistance.

The grant recipient must complete or update a Self-Evaluation, in accordance with 24 CFR Part B of the Federal Register. An example of a Self-Evaluation guidebook will be provided upon request;

- d. Section 3 of the Housing and Community Development Act of 1968 (12 U.S.C. 170/u) (24 CFR Part 135). Section 3 of the Housing and Urban Development Act of 1968 requires, in connection with the planning and carrying out of any project assisted under the Act, to the greatest extent feasible, that opportunities for training and employment be given to lower-income persons residing within the unit of local government or the non-metropolitan county in which the project is located, and contracts for work in connection with the project be awarded to eligible business concerns which are located in, or owned in substantial part, by persons residing in the project area. The grantee must assure good faith efforts toward compliance with the statutory directive of Section 3; and
- e. Executive Order 11246, as amended by Executive Orders 11375 and 12086, and the regulations issued pursuant thereto (24 CFR Part 130 and 41 CFR Chapter 60) prohibit a CDBG recipient and subcontractors, if any, from discriminating against any employee or applicant for employment because of race, color, religion, sex or national origin. The grantee and subcontractors, if any, must take affirmative action to ensure that applicants are employed, and that employees are treated during

employment, without regard to their race, color, religion, sex or national origin. Such action must include, but not be limited to, the following: employment; upgrading; demotion or transfer; recruitment or recruitment advertising; layoff or termination; rate of pay or other forms of compensation; and selection for training, including apprenticeship. The grantee and subcontractors must post in conspicuous places, available to employees and applicants for employment, notices to be provided setting for the provisions of this nondiscrimination clause. For contracts over \$10,000, the grantee or subcontractors will send to each applicable labor union a notice of the above requirements, the grantee and subcontractors will comply with relevant rules, regulations and orders of the U.S. Secretary of Labor. The grantee or subcontractors must make their books and records available to State and federal officials for purposes of investigation to ascertain compliance.

15. Fair Housing

It will affirmatively further fair housing and will comply with:

- a. Title VIII of the Civil Rights Act of 1968 (42 U.S.C. 3601 et seq.), as amended. The law states that it is the policy of the United States to provide for fair housing throughout the United States and prohibits any person from discriminating in the sale or rental of housing, the financing of housing or the provision of brokerage services, including in any way making unavailable or denying a dwelling to any person, because of race, color, religion, sex or national origin. CDBG grantees must also administer programs and activities relating to housing and community development in a manner that affirmatively promotes fair housing and furthers the purposes of Title VIII; and
- b. Executive Order 11063, as amended by Executive Order 12259, requires CDBG recipients to take all actions necessary and appropriate to prevent discrimination because of race, color, religion, creed, sex or national origin; in the sale, leasing, rental and other disposition of residential property and related facilities (including land to be developed for residential use); or in the use of occupancy thereof if such property and related facilities are, among other things, provided in whole or in part with the aid of loans, advances, grants or contributions from the federal government.

16. Labor Standards

It will comply with:

a. Section 110 of the Housing and Community Development Act of 1975, as amended, 24 CFR 570.605, and State regulations regarding the administration and enforcement of labor standards. Section 110 requires that all laborers and mechanics employed by contractors or subcontractors on construction work assisted under the Act shall be paid wages at rates not less than those prevailing on similar construction in the locality as determined by the Secretary of Labor in accordance with the Davis-Bacon Act, as amended (40 U.S.C. 276-a-276a-5). By reason of the foregoing requirement the Contract Work Hours and Safety Standards Act (40 U.S.C. 327 et seq.) also applies. However, these requirements apply to rehabilitation of residential property only if such property is designed for residential use for eight or more families;

- b. <u>Davis-Bacon Act</u>, as amended (40 U.S.C. a- et seq.), Section 2; June 13, 1934, as amended (48 Stat. 948.40 U.S.C. 276(C), popularly known as <u>The Copeland Anti-Kickback Act</u>. The Act mandates that all laborers and mechanics be paid unconditionally and not less often than once a week, and without subsequent deduction or rebate on any account except "permissible" salary deductions, the full amounts due at the time of payments, computed at wage rates not less than those contained in the wage determination issued by the U.S. Department of Labor. Weekly compliance statements and payrolls are required to be submitted to the federally-funded recipient by the contractor;
- c. Contract Work Hours and Safety Standards Act (40 U.S.C. 327 et seq.) According to the Act, no contract work may involve or require laborers or mechanics to work in excess of eight hours in a calendar day, or in excess of 40 hours in a work week, unless compensation of not less than one and one-half times the basic rate is paid for the overtime hours. If this Act is violated, the contract or subcontractor is liable to any affected employee for unpaid damages as well as to the United State for liquidated damages; and
- d. <u>Federal Fair Labor Standards Act</u>, (29 U.S.C.S. 201 et seq.). The act requires that covered employees be paid at least the minimum prescribed wage, and also that they be paid one and one-half times their basic wage rate for all hours worked in excess of the prescribed work-week.

17. EPA Listing of Violating Facilities

It will ensure that the facilities under its ownership, lease or supervision which shall be utilized in the accomplishment of the program are not listed on the U.S. Environmental Protection Agency's (EPA) List of Violating Facilities and that it will notify the Department of Commerce of the receipt of any communication from the Director of the EPA Office of Federal Activities indicating that a facility to be used in the project is under consideration for listing by EPA.

18. Environmental Impact

It will comply with:

- a. Section 104(f) of the Housing and Community Development Act of 1974, as amended through 1981. This section expresses the intent that "the policies of the National Environmental Policy Act of 1969 and other provisions of law which further the purposes of such Act be most effectively implemented in connection with the expenditure of funds under" the Act. Such other provisions of law which further the purpose of the National Environmental Policy Act of 1969 are specified in regulations issued pursuant to Section 104(f) of the Act and contained in 24 CFR Part 58; and
- b. The National Environmental Policy Act of 1969 (42 U.S.C. Section 4321, et seq. and 24 CFR Part 58). The purpose of this Act is to attain the widest use of the environment without degradation, risk to health or safety or other undesirable and unintended consequences. Environmental review procedures are a necessary part of this process. The grantee must certify that the proposed project will not significantly impact the environment and that the grantee has complied with environmental regulations and fulfilled its obligations to give public notice of the funding request, environmental findings and compliance performance.

Its chief executive officer or other officer of applicant approved by the State:

- (1) Consents to assume the status of responsible federal official under the National Environmental Policy Act of 1969 (NEPA) and other provisions of federal law, as specified in 24 CFR Part 58, which further the purposes of NEPA, insofar as the provisions of such federal law apply to the North Dakota Community Development Block Grant Program; and
- (2) Is authorized and consents on behalf of the applicant and himself to accept the jurisdiction of the federal courts for the purpose of enforcement of his responsibilities as such an official.

19. Floodplain Management and Wetlands Protection

It will comply with:

- a. The Flood Disaster Protection Act of 1973, Public Law 93-234, 87 Stat. 975, approved December 31, 1973. Section 102(a) required, on and after March 2, 1974, the purchase of flood insurance in communities where such insurance is available as a condition for the receipt of any federal financial assistance for construction or acquisition purposes for use in any area that has been identified by the Secretary of the Department of HUD as an area having special flood hazards. The phase "Federal financial assistance" includes any form of loan, grant, guaranty, insurance payment, rebate, subsidy, disaster assistance loan or grant, or any other form of direct or indirect Federal assistance;
- b. Executive Order 11988, May 24, 1978: Floodplain Management (42 F.R. 26951, et seq.) The intent of this Executive Order is to (1) avoid, to the extent possible, adverse impacts associated with the occupancy and modification of floodplains and (2) avoid direct or indirect support of floodplain development wherever there is a practical alternative. If the grantee proposes to conduct, support or allow an action to be located in the floodplain, the grantee must consider alternatives to avoid adverse effects and incompatible involvement in the floodplains. If siting in a floodplain is the only practical alternative, the grantee must, prior to taking an action: (1) design or modify it s actions in order to minimize a potential harm to the floodplain; and (2) prepare and circulate a notice containing an explanation of why the action is proposed to be located in a floodplain; and
- c. Executive Order 11990, May 24, 1977: Protection of Wetlands (42 F.R. 26961, et seq.). The intent of this Executive Order is to avoid adverse impacts associated with the destruction or modification of wetlands and direct or indirect support of new construction in wetlands, wherever there is a practical alternative. The grantee must avoid undertaking or providing assistance for new construction located in wetlands unless there is no practical alternative to such construction and the proposed action includes all practical measures to minimize harm to wetlands which may result from such use.

20. Historic Preservation

It will comply with:

a. Section 106 of the National Historic Preservation Act of 1966 (16 U.S.C. 470, as amended) through completion of the procedures outlined in 36 CFR 800 and 36 CFR 63. Compliance with these procedures should include:

- (1) Consulting with the State Historic Preservation Office (SHPO) to identify properties listed in or eligible for inclusion in the National Register of Historic Places that exist with a proposed CDBG project's area of potential environmental impact; and
- (2) Consulting, as needed with the SHPO, Keeper of the National Register of Historic Places, and the Advisory Council on Historic Preservation to evaluate the significance of historic or prehistoric properties which could be affected by CDBG work and to determine how to avoid or mitigate adverse effects to significant properties from project work.

21. Farmlands Protection

It will comply with the Farmland Protection Policy Act (1981) (PL 97-98, Dec. 22, 1981) (Subtitle I Sec. 1539-1554) which requires recipients of federal assistance to minimize the extent to which their projects contribute to the unnecessary and irreversible commitment of farmland to nonagricultural uses.

22. Lead-Based Paint

It will comply with <u>Sections 1012</u> and 1013 of <u>Title X of the Housing and Community Development Act of 1992</u>. The new regulation appears within <u>Title 24</u> of the Code of Federal Regulations as part 35. (24 CFR 35). The purpose of this regulation is to protect young children from lead-based paint hazards in housing that is financially assisted by the Federal government or sold by the government. This regulation applies only to structures built prior to 1978.

23. Solid Waste

It will comply with the <u>Solid Waste Disposal Act</u>, as amended by the <u>Resource Conservation and Recovery Act of 1976</u> (42 U.S.C. Section 6901, et seq.). The purpose of this Act is to promote the protection of health and the environment and to conserve valuable material and energy resources.

24. Air Quality

It will comply with the <u>Clean Air Act</u> (42 U.S.C. 7401, et seq.) which prohibits engaging in, supporting in any way or providing financial assistance for licensing or permitting, or approving any activity which does not conform to the North Dakota Air Pollution Control Rules (NDCC Article 33-15), which includes standards for asbestos and other hazardous air pollutants, and the State implementation plan for the control of air pollution.

25. Water Quality

It will comply with:

a. The <u>Safe Drinking Water Act of 1974</u> (42 U.S.C. Section 201, 300(f) et seq. and U.S.C. Section 349), as amended, particularly Section 1424(e)(42 U.S.C. Section 300H-303(e)) which is intended to protect underground sources of water. No commitment for federal financial assistance can be entered into for any project which the U.S. Environmental Protection Agency determines may contaminate an aquifer which is the sole or principal draining water source for an area; and

b. The Federal Water Pollution Control Act of 1972, as amended, including The Clear Water Act of 1977, Public Law 92-212 (33 U.S.C. Section 1251, et seq.) which provides for the restoration and maintenance of the chemical, physical and biological integrity of the nation's water.

26. Noise, Facility Siting

It will comply with <u>HUD Environmental Standards</u> (24 CFR, Part 51, Environmental Criteria and Standards and 44 F.R. 40860-40866, July 12, 1979) which prohibit HUD support for most new construction of noise-sensitive uses on sites having unacceptable noise exposure. HUD assistance for the construction of new noise-sensitive uses is prohibited in general for projects with unacceptable noise exposures and is discouraged for projects with normally unacceptable noise exposure. Additionally projects may not be located near facilities handling materials of an explosive or hazardous nature, or in airport clear zones.

27. Wildlife

It will comply with:

- a. The Endangered Species Act of 1973, as amended (16 U.S.C. 1531 et seq.). The intent of this Act is to ensure that all federally assisted projects seek to preserve endangered or threatened species. Federally authorized and funded projects must not jeopardize the continued existence of endangered and threatened species or result in the destruction of or modification of habitat of such species which is determined by the U.S. Department of the Interior, after consultation with the state, to be critical; and
- b. The <u>Fish and Wildlife Coordination Act of 1958</u>, as amended, (U.S.C. 661 et seq.) which requires that wildlife conservation receives equal consideration and is coordinated with other features of water resource development programs.

SECTION VI

Final Grant Application Submission Requirements

A. Application Requirements

This section describes the application submission requirements applicable to all Public Facilities, Housing and Economic Development projects. Each region will have additional application requirements.

Each region utilizing score sheets in their review of any project will be required to submit individual review committee member's score sheets for each project recommended for funding. The score sheet must identify the board person scoring the application. The scores must be summarized and totaled, and that sheet must also be submitted to our office. A copy of the board minutes approving the project must be submitted to the DCS before the DCS will give final approval and prepare a Financial Award.

Each applicant must:

- 1. Provide a map which delineates the boundaries of the entire jurisdiction and identifies the location of the proposed activity. (In most cases a map is not included in the business plan for economic development projects.)
- 2. Conduct a local Community Needs Assessment in accordance with the requirements described in the application package.
- 3. Provide evidence that a minimum of one public hearing was conducted no earlier than 180 days prior to submitting the application to the state. A second public hearing will be required prior to grant closeout. The format in the CDBG Supplement to the Action Plan is required to be adopted by each city and county. The evidence of public hearing must include an affidavit of publication, a list of the persons attending and minutes of the public hearing.
- 4. Complete the Resolution of Sponsorship.
- 5. Acknowledge by signature the Applicant Assurance Certifications.
- 6. Indicate the activity(s) it will undertake to "affirmatively further fair housing" in accordance with Title VIII of the Civil Rights Act of 1968, as amended. This activity will be made a part of the Financial Award.
- 7. Justify which national objective is to be achieved for each proposed activity in accordance with the definitions in Section I. Income surveys will be accepted only if they meet the following criteria:

Surveys must be completed prior to the submission of pre-applications and must be completed according to the guidelines included in Section I of the CDBG Supplemental to this Action Plan. This section contains complete guidelines and forms to be used in completing income surveys.

- 8. Complete the requirements of Subpart C of 24 CFR Part 12 "Accountability in the Provisions of HUD Assistance." (See HUD Disclosure Report in the CDBG Supplement to the Action Plan.)
- 9. All final applications must be submitted with the original signatures to the DCS.
- 10. A Housing Rehabilitation Program Application or a form containing equivalent information for each potential household must be submitted with the application. (See the CDBG Supplement to the Action Plan.) A Housing Rehabilitation Program Application Summary Sheet must also be submitted.
- 11. Each application must contain documentation of who prepared the application, who reviewed the application with their score and who will administer the application, if already chosen. This includes Economic Development if applicable.

SECTION VII

Program Design - Economic Development

The North Dakota CDLF program for Economic Development has been designed to more effectively meet the goals set by the Governor. The program is targeted to both Primary and Retail Sector business proposals which will operate within North Dakota. CDLF assistance is intended to be used in situations where a funding gap exists and alternative sources of public and private financing are not adequate. On a case-by-case basis, a request to waive any of the policy and procedures must be approved and granted by the Division of Community Services. The Division of Community Services will have the authority to deny any economic development project that is not well conceived and fully developed. All CDLF projects will be funded with Revolving Loan funds prior to CDBG allocation of funds.

A. General Economic Development Policies & Procedures

1. Section 104 (j) of Title I of the Housing and Community Development Act of 1974, as amended, permits any unit of local government to retain any program income that is realized from a CDBG award. Section 104 (j) also permits a state to require as a condition that a unit of general local government shall pay to the state any program income generated, except that the state shall waive this condition to the extent that program income is applied to continue the activity from which such income was derived.

Since the North Dakota CDLF program requires that the use of funds be proposed as a loan to a business, program income will be generated in the form of loan repayments. The state requires that program income be repaid to the State. The state will permit applicants to request a waiver of this repayment requirement in order to retain program income at the local level under the following conditions:

- Community Development Loan Funds are being used as a match for another federal program which requires the establishment of a loan fund to which all funds must be repaid; or
- b. The Applicant desires to use program income to make loans to continue the same activity at a later date. Activity is defined as an economic development project that meets the national objective of creating jobs for very low and low income persons. In order for a locality to request to retain program income, all of the following must occur:
 - (1) The business generating the program income must have met all special conditions of the financial award, to include the business generating the program income and the grantee must satisfy all conditions of the financial award, to include job creation;
 - (2) A final report and audit must be completed and accepted by the DCS; and

(3) A notice of grant closeout must be issued.

Once these steps have been completed, the locality may submit a request to retain program income for future economic development projects. The locality must submit with its request a full economic development plan in accordance with the requirements of the CDLF program. The DCS will review the economic development plan for eligibility, only. The Director of the DCS will be responsible for approving and disapproving a waiver request. The DCS reserves the right to request additional documentation if needed.

- 2. Once the program income is returned it will be redistributed to the region in which the funds originated or to the Governor's Revolving Loan Fund. The program income funds will be used for economic development activities in the respective regions.
- 3. The city/county may retain 50 percent of the interest on the loan repayment after all jobs have been created and an Administrative or Final Closeout has been issued by the DCS. Until this occurs 100 percent of the interest must be returned to the State.
- 4. For a direct loan, the grantee must make provisions in the loan agreement and promissory note for the repayment of the loan by the business to the unit of general local government on a monthly basis. Exceptions to this policy will be granted by the DCS on a case-by-case basis.
- 5. A bank must be involved in financing of a CDLF project unless in a disaster situation.
- 6. Applicants may apply for loans (both interim and long term) and grants for activities which are carried out by public or private nonprofit entities, including (a) acquisition of real property; (b) acquisition, construction, reconstruction, rehabilitation, or installation of 1) public facilities (except for building for the general conduct of government), site improvements (water, sewer, roads, railroad spurs), and utilities; 2) commercial or industrial buildings or structures and other commercial or industrial real property improvements; and 3) planning.
- 7. In the event that CDLF are used to provide for the purchase of preferred stock, the grantee must make provisions for the redemption of the stock and repayment to the CDLF. The use of CDLF for preferred stock will be limited to 20 percent of the total project. The remaining funds must be tied to a debt instrument to secure the CDLF financing. The terms of the preferred stock arrangements must clearly indicate the par value of stock and the preferred dividend to be achieved before having to redeem the stock.
- 8. CDLF dollars may be used as a guarantee to fund working capital. CDLF dollars will guarantee 50 percent of working capital up to a maximum of \$75,000. The business will work with a financial institution to secure the working capital financing. The term of the guarantee will be a two year revolving line of credit.

If a default is called, the financial institution and grantee must first consult with the DCS before calling the CDLF dollars. If the business defaults on its loan guarantee and continues to operate, the CDLF dollars will convert to a conventional loan. The only time CDLF dollars will be drawn is in the case of a default. Should a loss occur, the loss will be shared equally by the Bank and the CDLF.

- 9. The North Dakota CDLF Program will not assist projects that facilitate the relocation of industrial or commercial facilities within the state, unless the region finds such relocation does not adversely affect the level of unemployment, available jobs or the economic base of the area from which the industrial or commercial plant or facility is to be relocated. In order to satisfy this requirement, the grant applicant must submit sufficient evidence that:
 - a. The relocation will not have a significant economic effect on the community of original site location, and/or
 - b. The city/county of original site location cannot provide similar facilities and/or conditions as offered by the city/county where the business is proposing to relocate.
- 10. The cost per job for CDLF should be at or below \$35,000.
- 11. Only those jobs proposed to be created within the first three years will receive consideration during the review process. The three year period begins with the date of the financial award.
- 12. At least 51 percent of the jobs to be created or retained must be held or made available to very low and low income persons or the employee resides in a census tract where no less than 70 percent of the residents are very low and low income persons. VL & LI status is based on family gross income at the time of hiring. It is not based on the salary to be paid. Refer to the CDBG Supplement to the Action Plan for guidance on determining very low and low income, and to the CDBG Supplement to the Action Plan for the job income survey form.

Each applicant is required to provide evidence that the business has contacted Job Service of North Dakota if 51% of the jobs created are not filled by very low and low income individuals.

Where the public facility or improvement is undertaken principally for the benefit of one or more particular businesses, but where other businesses might also benefit from the assisted activity, the requirement may be met by aggregating only the jobs created or retained by those businesses for which the facility/improvement is principally undertaken, provided that the cost (in CDLF funds) for the facility/improvement is less than \$10,000 per permanent full-time equivalent job to be created or retained by those businesses.

In any case where the cost per job to be created or retained is \$10,000 or more, the requirement must be met by aggregating the jobs created or retained as a result of the public facility or improvement by all businesses in the service area of the facility/improvement. This aggregation must include businesses which, as a result of the public facility/improvement, locate or expand in the service area of the facility/improvement between the date the recipient identifies the activity in its final statement and the date one year after the physical completion of the facility/improvement.

13. Only permanent jobs may be considered in determining proposed jobs to be created or retained. All jobs must be on a "full time equivalent (FTE)" basis. Full time is based on 32 hours per week. In converting part time jobs to full time, the applicant must indicate the hours of employment for each part time position. **Jobs created prior to a Financial Award will not be counted as new jobs.**

<u>Seasonal jobs</u> may be considered only if the business can demonstrate that the duration of the season will be long enough for the job to be considered as a person's principal occupation. Jobs taken by students who are legal dependents or by persons such as farmers and school teachers employed during their off season, cannot be considered as a principal occupation. <u>The applicant must also demonstrate that the job itself is a permanent position</u>. Eligible seasonal jobs must also be converted to full time equivalents. FTE must be based on hours worked and length of the season. For instance, four persons working full time for three months would equal one FTE.

14. For an activity that retains jobs, the unit of general local government must document that the jobs would actually be lost without the CDLF assistance and that either or both of the following conditions apply with respect to at least 51 percent of the jobs at the time the CDLF assistance is provided: The job is known to be held by a very low or low income person; or the job can reasonably be expected to turn over within the following two years and that it will be filled by or that steps will be taken to ensure that it is made available to a very low or low income person upon turnover.

Applicants proposing job retention must undertake a survey of those retained individuals to determine their household income and status as a full or part time employee. A copy of each survey must be submitted with the original application. A sample survey form is included in the CDBG Supplement to the Action Plan.

15. An applicant may apply for economic development funds for a project that proposes to provide area benefit. This is an activity, the benefits of which are available to all the residents in a particular area, where at least 51 percent of the residents are very low and low income persons. Such an area need not be coterminous with census tracts or other officially recognized boundaries, but must be the entire area served by the activity. Units of general local government may, at the discretion of the state, use either HUD provided data comparing census data with appropriate very low and low income levels or survey data that is methodologically sound. An activity that serves an area that is not primarily residential in character shall not qualify under this criterion.

The project must provide goods or services to residents of an area, such that the number of very low and low income person residing in the areas served by the assisted businesses amounts to at least one very low and low income person per \$350 of CDLF funds used.

Where CDLF assistance for an activity is expected both to create or retain jobs and to provide goods or services to residents of an area, the grantee may elect to count the activity under either the jobs standard or the area residents standard, but not both.

16. Refinancing of existing debt and interest buydown will not be accepted.

17. Each applicant must identify the sources and uses of matching funds. Matching funds may come from a variety of sources, such as new investments by a firm to be assisted, bank loans, loans to be repaid to a state or federal loan program, or grants. Applicants must include documentation committing matching dollars, that at least indicates funds are available contingent upon the receipt of CDLF. Applicants must meet a minimum leverage requirement of 1:1. Match dollars that would not incur any Title I dollars can be expended up to six months prior to the date of the DCS financial award. To ensure compliance with the federal environmental regulations, consultation with the DCS should commence prior to any commitment of funds. For economic development infrastructure projects, a waiver of the 1:1 match will be considered on a case-by-case basis and must receive DCS approval.

The following will not be considered as match:

- a. In-kind services;
- b. Refinancing of existing debt; and
- c. An operating line of credit unless it can be proved that it will be spent within the budget period.
- 18. All loans must be secured with fixed assets (i.e. land, buildings, and equipment), personal guarantees, or any other reasonable source of available collateral.
 - Applicants must include documentation for the value of the collateral offered and a description of all security positions held by lenders and any liens which may apply to the collateral.
- 19. An equity investment which equals a minimum of 10 percent of the total project cost must be made by the principal(s). Unless in the case of nonprofit corporations where equity requirements may be less, however, they will be determined on their own merits. This equity requirement may be met through a direct cash injection or through tangible balance sheet equity, as defined by generally acceptable accounting principles. The equity must be available upon receipt of the full application.
 - Equity is defined as capital that has no guaranteed or mandatory repayment or has no definite timetable for repayment of the capital investment, and cannot be withdrawn at the contributor's option without the permission of the superior debt holders. In the event a source of grant funds is proposed as equity, the funds must be firmly committed.
- 20. In the process of reviewing an application and developing a funding recommendation, the applicant may be required to secure a first, shared first, or second security position on the assets, or other forms of collateral for the project. A third position may be considered, on a case-by-case basis. Approval must be requested from DCS for this to occur.
- 21. Each grant applicant must provide a signed letter of commitment from the business that upon award of CDLF to the grant applicant, it will locate or expand its business in the applicant's jurisdiction.

22. Applicants may request consideration of an interest free period or deferment of payments of principal and/or interest.

23. Community Development Loan Fund Terms:

- a. Fixed Assets Up to 25 years. (Will be on a case-by-case basis)
- b. Equipment equipment will not exceed 10 years. Under no circumstances will terms be extended longer than 15 years. The actual terms, to include any deferment of interest and/or principal, will be based on the recommendation of the staff review committee.
- c. Inventory The loan may carry a maximum term of five (5) years with a one year deferment of payment permitted. Maximum participation will be \$75,000.
- d. Working Capital The loan will be a short term loan for a period of no more than two years. Maximum participation will be \$75,000.
- e. Infrastructure Projects Up to 15 years. (Will be determined on a case-by-case basis)

B. Economic Development Funding Set-Asides

Primary Sector: An individual, corporation, partnership, limited liability company, or association, which through the employment of knowledge or labor, adds value to a product, process or service that results in the creation of new wealth. Primary sector does not include "Production Agriculture" except as follows: An investor-owned livestock feeding or milking operation located apart from a farm headquarters, which is managed by employees.

Retail Sector: Those businesses involved in the direct sale of goods, commodities, activities, or services to the consumer. Retail also includes tourism related activities.

1. Funding Cycle

Primary and Retail – Funding cycles will remain open year round and in accordance with timely distribution of funds listed in Section IV.

C. Business Plan

NOTE: All business plan information and financial exhibits will be considered confidential, for evaluation purposes only, and will not, except as required by law, be provided to any third person, firm, corporation or public entity without the express written consent of the business.

Each applicant must submit a business plan for each business or entity to receive direct assistance, whether for-profit or nonprofit. Each business plan must contain sufficient information in order to obtain an adequate understanding of the business to be assisted, including the products or services offered, estimated market potential, management experience of principals, current financial posture, and details of the proposed venture. The business plan components contained in this section are required for CDLF economic development applications involving loans, grants, or public improvements directly assisting for-profit or nonprofit entities.

Applications involving more than one business will require a longer review period. Each business included in an application will be evaluated separately.

The business plan must include the following elements and must provide sufficient detail for adequate analysis:

1. Business Description

Include a description of the company or enterprise and an explanation of the products or services offered.

2. Management

Provide the names, titles, and resumes of each of the principals to be responsible for the management of the business.

Market

Discuss the present or proposed market area and share, as well as future projections, and provide an explanation of how the information was developed (for example, market surveys). Document any identified potential markets (for example, contracts, letters, or other evidence of interest in the product(s) by potential buyers or distributors), especially if sales projections show annual increases exceeding 25 percent.

4. Sources and Uses of All Funding

This section would discuss the source, use, and terms of all funds to be included in the project.

5. Financial Exhibits

The business must be able to show that projected cash flow will be sufficient to cover projected debt service and that a positive net worth can be attained. The projections must include a narrative explanation of how the figures and assumptions were derived with special emphasis on any changes in major assumptions from existing conditions (i.e., changes in cost of goods sold and general administrative expenses as a percentage of sales, or if sales increases exceed 25 percent annually). Special care should be taken to include increased labor costs related to achieving the hiring goals contained in the hiring and training plan.

The business plan must include the following financial exhibits:

a. Financial Statements

For existing businesses, provide financial statements for the three most recent years of operation to include the following:

- Balance Sheet
- Profit and Loss Statement.
- Cash Flow Statement

Every effort should be made to provide current financial statements compiled or reviewed by an independent certified public accountant, with full disclosure notes for businesses that have been in operation for more than one complete business fiscal year. If these statements cannot be prepared by an accountant, contact the DCS. All financial information must be signed by a responsible officer of the business. Financial statements must also include a current Aging of Accounts Receivable and Payable. There should not be significant time period gaps (generally more than 120 days from the start of the regional application acceptance) between the historical statements and the projected statements. The CPA prepared financial statement should not be dated more than 120 days prior to the date the application is submitted. The projections should use the same fiscal year periods as the historical financial statements.

b. Provide the following projections for three years:

- Balance Sheet
- Profit and Loss Statement
- Cash Flow Statement

Projections must include a projected monthly cash flow analysis for at least one year and until the break even point is projected to be reached by the business. For businesses that experience regular or occasional cyclical variations in cash flow, provide a narrative explanation of the reason(s) for the occurrence of the cycles and the effect, if any, on the businesses' ability to meet its debt obligations identified in the existing and projected debt schedules.

c. Debt Schedule

Provide descriptions of all existing and projected debts and lenders, annual debt service amounts, and any related loan requirements. Financial statements should include current maturities of long term debt and adjusted principal balances. All debt sources must be identified independently and not combined into one long term debt number on the balance sheet. Principal and interest payments for at least three years should be included for all sources.

d. Working Capital Needs

Provide information on working capital needs and verify through cash flow projections, explaining changes in inventory and receivables.

e. Personal Financial Statements

Provide current personal financial statements for each individual in the proposed project. Require the submittal of personal or corporate income tax returns, if necessary.

f. Personal Credit Check Release

The principal owners of the business, as defined above, must provide a release allowing for a personal credit history check by the Regional Council as part of the application review.

Applicants should include any other information which may be helpful in documenting the economic viability of the project.

6. Private Sector Commitments

Applications should be submitted only for those projects that are ready to proceed pending receipt of CDLF.

Applicants must provide firm commitment letters from any private sector lenders or investors involved in the project. Such commitments should be binding, contingent only upon receipt of CDLF. All terms and conditions that apply to each funding source must be submitted as part of the application.

Applications that include a loan guarantee from the Small Business Administration must include the letter of authorization from the SBA which contains the terms and conditions that apply to the loan. Terms and conditions for proposed debentures must be included.

Letters of commitment from private financing institutions must specify the amount and type (for example, interim construction financing) of the loan being provided for the specific activity to be undertaken. The commitment should be binding, contingent only upon receipt of CDLF.

7. Public Sector Commitments

If resources from the public sector or nonprofit entities are to be involved in the proposed economic development project, applicants must provide written evidence of firm commitment of public funds and/or other resources. Such commitments should be binding, contingent only upon receipt of CDLF to the project. Evidence should include resolutions passed by the local governing body and/or a letter of commitment from other sources.

See the CDBG Supplement to the Action Plan for "Evaluation Guidelines for Project Costs and Financial Requirements"

- 8. A thorough due diligence review will be completed on all projects recommended for funding by the Regional Councils. This must be documented in the Staff Review.
- 9. All CDLF loans must follow the CDLF Loan Lending Procedures. Contact DCS for a copy of this document.

SECTION VIII

Program Design – Public Facilities

The Division of Community Services will have the authority to deny any public facility project that is not well conceived and fully developed.

A. <u>Public Facilities Special Requirements</u>

1. Requirement for Building Construction

In accordance with State law 48-01.1-04, if a contract of a governing body for the construction of public improvement is estimated to cost in excess of \$100,000, the governing body shall procure plans, drawings and specifications for the work from a licensed architect or registered professional engineer.

2. Requirement for Infrastructure

All infrastructure projects will require a preliminary engineering/architectural report. This requirement may be waived on a case-by-case basis.

3. Requirement for projects purchasing equipment

No engineering/architectural report is required, however cost estimates are required.

- 4. Contents of a preliminary engineering/architectural report are as follows:
 - (a) Name, address, telephone of the person who prepared the report.
 - (b) Date the report was prepared.
 - (c) Age of the existing facility (if a replacement project).
 - (d) Description of the problem.
 - (e) Detailed discussion of alternatives and the scope of work for the proposed activity.
 - (f) Detailed cost estimate (by line item) for the proposed project. (If scope of work includes more activities than proposed for the CDBG part of the project, please separate these activities and costs.)
 - (g) Discuss the long term operation and maintenance plan for the proposed facility. Include in the discussion future operation and maintenance costs. The discussion must provide a description of the plan to technically and financially maintain the proposed public facility project, or the total system of which the project is a component, for the long term after construction.

It is highly recommended that each applicant proposing significant water, sewer or solid waste disposal activities discuss the proposed project with the State Health Department prior to submitting the preliminary engineering report in order to prevent any disagreements in the design of the solution.

B. Special Assessments for Public Improvements

- 1. Public improvements initially assisted with CDBG funds. Where CDBG funds are used to pay all or part of the cost of a public improvement, special assessments may be imposed as follows:
 - a. Special assessments to recover the <u>CDBG funds</u> may be made only against properties owned and occupied by persons <u>not</u> of very low and low income. These assessments constitute program income.
 - (1) Special assessments to recover the <u>non-CDBG</u> portion may be made, provided that CDBG funds are used to pay the special assessment on behalf of all properties owned and occupied by very low and low income persons; except that CDBG funds need not be used to pay the special assessments on behalf of properties owned and occupied by moderate income persons if, when permitted by the state, the unit of general local government certifies that it does not have sufficient CDBG funds to pay the assessments on behalf of all of the very low and low income owner-occupant persons. Funds collected through such special assessments are not program income.
 - b. Public improvements not initially assisted with CDBG funds. CDBG funds may be used to pay special assessments levied against property when this form of assessment is used to recover the capital cost of eligible public improvements initially financed solely from sources other than CDBG funds. The payment of special assessments with CDBG funds constitutes CDBG assistance to the public improvement. Therefore, CDBG funds may be used to pay special assessments, provided that:
 - (1) The installation of the public improvements was carried out in compliance with requirements applicable to activities assisted under this subpart, including labor, environmental and citizen participation requirements;
 - (2) The installation of the public improvement meets a criterion for national objectives.
 - (3) The requirements of § 570.482(a)(ii) are met.

SECTION IX

Program Design - Housing

This section describes specific requirements applicable to basic Rehabilitation and New Construction Housing activities. The Division of Community Services will have the authority to deny any housing project that is not well conceived and fully developed.

A. <u>Housing Policy and Procedures</u>

- 1. Applicants are encouraged to determine the eligibility of potential household recipients by considering total net worth in addition to gross income. (See CDBG Supplement to the Action Plan for definition of gross income.)
- 2. Applicants must include in their application evidence of the following:
 - a. All residents of the city/county were notified of the availability of CDBG funds.
 - b. All eligible residents were given the opportunity to apply for program assistance.
 - c. The applicant review process was conducted in a manner which eliminates conflict of interest. This is accomplished by removing from the decision-making process anyone who is a direct applicant, or related to an applicant.
- 3. The Section 8 Housing Quality Standards (HQS) Checklist must be used to identify housing rehabilitation needs. All inspectors must be Section 8 HQS Certified or be an individual who has demonstrated knowledge of the State Building Code. If the inspector is not HQS certified, the application must include the inspector's qualifications demonstrating knowledge of the State Building Code. The State requires that all rehabilitation work must meet Section 8 Housing Quality Standards or the State Building Code, whichever is more restrictive. DCS may grant a waiver of the required use of the Section 8 HQS Checklist on a case-by-case basis for emergency housing repairs. This request must be submitted to the DCS along with justification.
- 4. For the rehabilitation of manufactured homes, the units must conform to the following requirements in order to be eligible for rehabilitation with CDBG funds:
 - a. The unit and the land it rests on are in common ownerships;
 - b. Upon completion of rehabilitation activities, the unit will be attached to a foundation which cannot reasonably be relocated, and must be placed on the site in a stable manner and be free from hazards such as sliding or wind damage.
 - DCS may waive these requirements when it finds, based on information provided by the grantee, that no alternative affordable housing is available for residents of such units in the community.

- 5. North Dakota CDBG Affordable Rent Policy for Multi-Dwelling Units
 - a. Rental units rehabilitated totally or in part with CDBG funds must be occupied by very low and low income persons at affordable rents. Affordable rent is defined as 30 percent of the gross household income as determined by Section 8 of Title I of the Housing and Community Development Act of 1974.
 - b. A "majority" of the units in a building after rehabilitation must be occupied by very low and low income persons at affordable rents.
- 6. In the event that financial assistance is provided to a non-very low and low income property owner for the benefit of a very low and low income renter, the grantee must secure a written agreement from the owner to:
 - a. Limit rent increases for five years to the rate of inflation; and
 - b. Continue to rent to very low and low income persons for a period of five years.
- 7. In the event a city or county chooses to provide a loan for housing activities, any repayments will be retained by the State to be used to continue the same activity.

B. Creation of New Housing Units

- 1. CDBG funds cannot generally be used for the construction of new permanent residential structures or for any program to finance new construction, except for:
 - a. Last resort housing provisions in relocation;
 - b. Provision of assistance through a neighborhood nonprofit agency; or
 - c. Activities which facilitate the development of housing, including clearance, site and public improvements, and site assemblage.
- 2. Detailed information must be provided concerning financial feasibility, management, tenant occupancy, start-up costs, preliminary architectural plans, cost estimates, and ownership or nonprofit data.
- 3. Any activity carried out with CDBG funds that involves the acquisition or rehabilitation of property to provide housing is considered to benefit persons of very low and low income only to the extent such housing will, upon completion, be occupied by such persons at affordable rents. In addition, a "majority" of the units in a multi-dwelling building must be occupied by very low and low income persons at affordable rents.

C. Relocation (temporary or permanent):

Contact the DCS for the North Dakota CDBG Displacement Policy and for information on the Uniform Relocation Act.

D. Housing Revolving Loan Fund

- 1. CDBG funds may be used for Housing projects that will generate program income. Single family housing rehabilitation activities will be on a grant basis only.
- 2. All projects being considered as a revolving loan fund project must be presented to the DCS for approval prior to the Regional Council scoring and ranking the project.
- 3. One hundred percent (100%) of the program income generated through loan repayments will be repaid to the State.
- 4. Once program income is returned, it will be redistributed for Housing activities to the region in which the funds originated.

SECTION X

Program Design – Governor's Set-Aside for Community Development

The Governor's Set-Aside for Community Development will be \$2,226,074.

The following policies/procedures have been established to access the dollars:

- 1. Request for the Governor's Set-Aside are accepted anytime throughout the year. All requests must go through their respective Regional Council.
- 2. Regional Councils will submit all requests to the Division of Community Services. The proposed activity must be CDBG eligible and meet a national objective. The Program Design for Economic Development (Section VII of the CDBG PDS) must be followed.
- 3. The decision to fund the project(s) will be based on the significant impact to the state's economy and will include the following criteria: (1) does the project create jobs; (2) is the business viable; (3) will the project have a positive impact on the community and state; and (4) will the business create new wealth in the community and state.
 - SFN 53734 "Governor's Set-Aside" needs to be completed and submitted with each request for funding from the Governor's Set-Aside for Community Development.
- 4. The focus of the set-aside will be to fund primary sector. The definition of primary sector is: an individual, corporation, limited liability company, partnership, or association, which through the employment of knowledge and/or labor, adds value to a project, process or export service that results in the creation of new wealth. Primary sector does not include "Production Agriculture" except as follows: an investor-owned livestock feeding or milking operation located apart from a farm headquarters, which is managed by employees. However, eligible CDBG emergency projects may also be funded. Emergency projects are those that will alleviate a condition that is a serious and immediate threat to the health or welfare of the community, such as, no water or sewer service.
- 5. The Application/Business Plan must be reviewed and approved by the Regional Review Committee.
- 6. Administrative funds will be awarded from the Governor's Set-Aside based on the same formula as other CDBG projects. If funding for a project is shared by the Governor's Set-Aside and Regional Funds, administrative funds will be pro-rated. These formulas can be found on Section V of this document.
- 7. The Regional Councils are not required to use their CDLF funds before the Governor's Set-Aside is accessed. However, an analysis of the Regional Council balances will occur at the time of each request to determine the possible partnering/participation of CDLF funds with the Governor's Set-Aside.
- 8. The Program Income generated from loans made through the Governor's Set-Aside will be returned the Governor's Revolving Loan Fund.

SECTION XI

Program Design - CDBG Building Program

The CDBG Building Program is a two phase plan intended to assist communities to attract and grow businesses by providing a quality, modern, and marketable building. This section must also follow the Program Design for Economic Development found in Section VII to include job creation and other program requirements.

General Guidelines:

CDBG funds will be made available for the initial construction of a new building, which may include the purchase of the land and development of on-site infrastructure. Funds will be granted to a sponsoring Unit of Local Government (ULG) and loaned to the Local Development Corporation (LDC).

The benefitting eligible business locating in the building must be a primary sector business, as defined in section VII.

A maximum amount of \$250,000 in CDBG funds will be used for this program. Funds not obligated by March 15, 2005, will be returned to the Governor's Set-aside for Community Development. Funds that are awarded but not utilized within 2 years will be deobligated and returned to the Governor's Set-aside for Community Development.

The maximum amount of CDBG funds for an individual project will be no more than 25% of the total project. A minimum of 10% equity will be required from the community. A bank must be involved in each project. The bank funds must be equal to or greater than the CDBG amount. Other commitments may include; the local development corporation or local utility, (i.e., MDU, Basin Electric, Ottertail, or Rural Utilities.)

If there are available and marketable commercial buildings in the project area, this program cannot be used.

Phase One

The sponsoring ULG must submit a pre-application and provide the following:

- A list of any vacant buildings in the area. An explanation must be provided for all buildings that are not acceptable for use.
- History and membership of LDC to which funds will be loaned.
- Description of the Community's need for the building to include evidence of demand for industrial/commercial buildings.
- Description of the building and proposed use.
- Marketing strategy for community/region and the proposed building, including a marketing budget.
- Financial sources and uses of funds.
- Efforts undertaken to date to identify a building tenant or prospective buyer.

The Department of Commerce will have a committee that will review each pre-application. The sponsoring ULG will be notified if CDBG funds will be set-aside for this project.

Phase Two

After approval of the pre-application, the sponsoring ULG will have ninety (90) days to submit a full application as required in Section VII to include the following information.

- Financial statements from the LDC to support the project and the ability to repay the loan should the community not have a business locate in the facility within three years from the date of the financial award.
- Commitment letters from all other sources of funds.

Additional Program Requirements

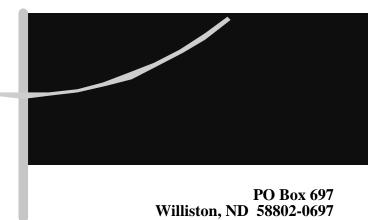
- The construction of the building must be completed within twelve (12) months from the date of Release of Funds.
- The building must be sold or leased to an eligible business with in thirty-six (36) months from the date of the financial award. A lease must be a minimum of three (3) years.
- If the building is not sold or leased within the thirty-six (36) month time period the loan will become due immediately.
- If interim bank financing is used, the terms must be provided prior to any request for funds. (Note: CDBG funds cannot be used to pay for the interest on the interim financing).
- The business will have twelve (12) months to create the agreed upon number of jobs from the date of lease or sale or the loan must be repaid.
- Repayment of loan will begin once the building is occupied.
- If the building is not sold or leased within the thirty-six (36) month time period the loan will become due immediately.
- 25% of the CDBG loan will be forgiven if the required numbers of jobs are created within twelve (12) months of the business occupying the building.
- Interest will begin to accrue one year from the date of the drawdown of funds.



REGION I

2004 CDBG REGIONAL PROGRAM STATEMENT

TRI-COUNTY REGIONAL **DEVELOPMENT COUNCIL**



Phone: 577-1358

Fax: 577-1363 sandrah@ci.williston.nd.us

EXECUTIVE SUMMARY

This "Regional Attachment" to the North Dakota Program Distribution Statement for the Community Development Block Grant program and the Community Development Loan Fund reflects the needs of North Dakota Planning Region I and addresses the needs of the low and very low income residents, slum & blight removal, or the urgent needs of those counties and their resident communities.

| Total FY 2004 Amount Available for Distribution: | \$273,492 |
|---|-----------|
| Allocations by emphasis area: | |
| Public Facility | 204,232 |
| Housing - Multi-jurisdictional Divide, McKenzie & Williams Counties | 15,000 |
| Housing Opportunity and Rehabilitation | 0 |
| Economic Development | 54,260 |
| Total FY 04 Funds Available for Distribution | \$273,492 |

Initial new project applications will be capped at \$100,000 of CDBG project funds (excluding eligible administration). If any funds remain in the Public Facility or Housing allocations after the Scoring and Ranking, the Review Committee will consider amendment requests for the remaining balance after June 1, 2004. All active public facilities and active housing projects will be eligible for review. Additional dollars, if available, will be allocated to projects based on demonstrated need and on a "first-come first-serve" basis.

Tri County Regional Development Council and the Division of Community Services will continue to promote strategic planning. Incentives for cities and counties to plan may eventually be provided. However, at this time, the strategic planning requirement has been removed from the state's Action Plan. Please contact the Tri-County Regional Development Office for additional information on the Strategic Planning requirements and benefits.

APPLICATION DEADLINES

April 8, 2004

Housing Opportunity and Rehabilitation

| - | | | - |
|----------------|--|---------------------|---------------------|
| April 30, 2004 | Presentations to Tri-County scoring by Tri-County Review | | and pre-application |
| August 31 2004 | Final applications due at Tr | i-County Regional D | avalonment Office A |

Pre-applications due at Tri-County Regional Development Office

August 31, 2004 Final applications due at Tri-County Regional Development Office. A time extension may be given at the discretion of the Review Committee.

A multi-jurisdictional housing rehabilitation application will be submitted from Divide, McKenzie, and Williams counties and interested organized municipalities within those three counties for \$15,000. The \$15,000 set aside in this statement for the multi-jurisdictional project will be leveraged with housing rehabilitation projects conducted through Region I Community Action Partnership.

Public Facility

| April 8, 2004 | Pre-applications due at Tr | i-County Regional Development Office |
|---------------|----------------------------|--------------------------------------|
| 1 ' | 1.1 | 7 0 |

April 30, 2004 Presentations to Tri-County Review Committee and pre-application

scoring by Tri-County Review Committee

August 31, 2004 Final applications due at Tri-County Regional Development Office. A time extension may be given at the discretion of the Review Committee.

Emergency Activities

Applications are accepted at any time. Public Facility local match requirements may be waived at the discretion of the Review Committee.

Economic Development

Applications are accepted at any time.

Application Submittal

Applications for eligible activities will be accepted from eligible applicants (City or County units of government). Application forms are available at the Tri-County Regional Development Council office. Technical Assistance is available from Tri-County staff.

Conflict of Interest

In order to avoid a real or perceived conflict of interest, Review Committee members will abstain from voting on projects where the committee member represents the applicant.

Review Process

- A. Public Facility and Housing Opportunity & Rehabilitation (CDBG)
 - A Review Committee made up of the Board of Directors of the Tri-County Regional Development Council will be empowered to evaluate and rank all pre-applications generated from North Dakota Planning Region I.
 - 2. Following a review by Council staff, the Council's Review Committee will meet to review proposals, interview applicants, score/rank all eligible pre-applications, and invite full applications from successful entities.
 - 3. Full applications, recommended for funding, will be sent to the ND Division of Community Services for HUD compliance review and development of the Financial Award.
- B Economic Development Applicants (CDLF)
 - 1. An economic development "Request for Application" from eligible entities for eligible activities may be generated internally by the local government, private entrepreneur, local development corporation and/or with technical assistance from the regional council staff.

- 2. The Tri-County Regional Development Council Review Committee will be empowered to rank and evaluate all "Requests for Application" and "Full Applications" generated from North Dakota Planning Region I.
- 3. Applicants will be required to first submit a "Request for Application" for initial review by the Review Committee and only those applicants who are invited to submit "Full Applications" may be considered for funding.
- 4. The Review Committee will meet bi-monthly, or as needed, to consider eligible "Requests for Application" and to make recommendations on "Full Applications".
- 5. After reviewing "Full Applications", interviewing the applicant/entrepreneur, and hearing testimony from interested parties, the Review Committee will make its recommendation.
- 6. "Full Applications" recommended for funding will be sent to the ND Division of Community Services for HUD compliance review and development of contract agreements.

GENERAL GUIDELINES

It is the intent of the Tri-County Regional Development Council Review Committee to utilize unobligated allocation funds, if any, for the purpose of funding projects that are in any other allocation category, and are in need of additional funding; or if the funding allocation within that category has been depleted. Transfers of unobligated funds from one allocation category to another may be made in accordance with the State Program Distribution Statement.

Although, it is anticipated that funds unobligated within any of the allocation categories will not be available; it is the intent of the Tri-County Regional Development Council to allow for other contingencies. These funds, if any, would be made available for projects based on the following definitions:

- A. Emergencies are activities needed to alleviate an immediate and urgent condition which possess a serious health, welfare or safety threat which did not become apparent or known until after the application deadline, or in the case of a funded project, where unforeseen and unexpected circumstances require additional CDBG funds which, if not available, would hinder the completion of the project.
- B. Applications for emergencies can be submitted throughout the 2004 grant year at any time. The Review Committee will review applications.
- C. Other is for other activities which do not fit into any category but which may be eligible for CDBG assistance.

Application Submission Requirements

Emergency Applications: The application submission requirements will be based on the type of application; if the applicant has previously applied for CDBG funds in this calendar year only limited additional information may be required.

Review and Selection Process

Emergency Applications: The review and selection process will be based on the type of application; if the applicant has previously applied for CDBG funds in this calendar year only limited additional information may be required.

Scoring Criteria

Emergency Applications: No point system; decisions will be subjective based on the availability of funds, need, commitment, appropriateness and benefit to low/very low income.

Conflict of Interest

In order to avoid a real or perceived conflict of interest, Review Committee members will abstain from voting on projects where the committee member represents the applicant.

IMPLEMENTATION SCHEDULE

Public Facility

| April 8, 2004 | Pre-applications due at Tri-County Regional Development Office |
|----------------|---|
| April 30, 2004 | Presentations to Tri-County Review Committee and pre-application scoring by Tri-County Review Committee |

August 31, 2004 Final applications due at Tri-County Regional Development Council Office

Emergency Activities

Applications are accepted at any time. Emergency applications (original and one copy required) will be accepted anytime based on the availability of unobligated funds, if any.

Economic Development

"Request for Applications" and "Full Applications" for economic development proposals will be accepted at any time, although applicants should be aware that the Council staff will attempt to adhere to a deadline of at least 15 days prior to the bi-monthly Review Committee meeting. Review Committee meetings are tentatively scheduled for the last Friday of every other month. This schedule is subject to change. Applicants may contact the Tri-County staff for more information.

PUBLIC FACILITY GUIDELINES

Application Submission Requirements

A two-step process will be utilized to determine the highest priority public facility projects in North Dakota Planning Region I. Pre-applications for public facility monies must be completed and received by the regional council by the deadline date. To apply for funding consideration, eligible applicants must complete the pre-application forms and required attachments that include:

Application Cover Page
Project Narrative
Project Area Map
Preliminary Engineer's or Architect's Report¹
Resolution of Sponsorship
Low/Very Low Income Benefit Documentation

¹Please consult Tri County staff for the required format.

Pre-applications for eligible activities will be accepted from eligible applicants (City or County units of government). Application forms are available at the Tri-County Regional Development Council office. Technical Assistance is available from Tri-County staff.

If after the completion of the pre-application review process a project is invited to submit a final application, the additional items needed to complete a final application include:

Evidence of One Public Hearing
Applicant Assurance Certification
Fair Housing Certification
Community Development Needs Assessment
Firm Commitment of Other/Matching Funds
HUD Disclosure Report
Resolution of Excessive Force²
Citizen Participation Plan²

All applications recommended for funding and which meet the above requirements will be delivered to the ND Division of Community Services for a HUD and State compliance review and for final grant award agreements.

All successful applicants are required to complete a Section 504 Self Evaluation/Transition Plan prior to project closeout.

Review and Selection Process

- A. A Review Committee made up of the Board of Directors of the Tri-County Regional Development Council will be empowered to evaluate and rank all pre-applications generated from North Dakota Planning Region I.
- B. Only proposals which meet the full requirements of the application (including minimum matching funds), and determined to be submitted by an eligible applicant for an eligible activity will be considered.
- C. Council staff will tally all "objective" scoring criteria for the pre-applications prior to being reviewed by the Review Committee.
- D. The Review Committee will hold a CDBG Review meeting at which time all proposals will be presented. Representative(s) of the applicants may be present for the Review Committee to interview and present their proposals.
- E. After all proposals have been reviewed by the committee, committee members will score all "subjective" scoring criteria for each public facility proposal. Those scores will then be totaled and averaged to determine ranking.
- F. After rankings have been determined, the committee will consider a recommended amount to award to each project according to ranking starting from highest to lowest. The committee reserves the right to adjust the amount of each award from the amount requested, and to determine the amount awarded, if any, to public facility projects as it deems appropriate.

²The Displacement Plan, Resolution of Excessive Force, and Citizen Participation Plan are only required if the applicant has not previously submitted these documents to the ND Division of Community Services or if it has amended the plans since the original submission.

- G. The committee will establish funding levels for each project in order of ranking, but if not enough funds are available to fund an application, the committee may:
 - 1. Offer to the applicant the funds remaining in the allocation, and if it is not accepted, offer the funds to the next eligible applicant in order of ranking until the funds are expended; or,
 - 2. The Review Committee may transfer unobligated funds to another allocation for immediate or later distribution within the guidelines of the State Program Distribution Statement; or
 - 3. Any combination of the above.

Scoring Criteria - Public Facilities

Scoring criteria will be divided into two categories; scores that are "objective" in nature and require no personal judgment and scores that are "subjective" in nature and will require personal judgment by an individual.

- A. Objective Scoring (450 points maximum)
 - 1. Project Type: (maximum 150 points)

| Installation of water and/or sewer facilities | 150 Points |
|---|------------|
| Rehabilitation of slum or blighted buildings | 125 Points |
| Fire protection facilities/equipment | 115 Points |
| Install flood & drainage facilities | 95 Points |
| Street construction/reconstruction | 80 Points |
| Community Center | 75 Points |
| Construction/repair of Senior Citizen Centers | 70 Points |
| Removal of architectural barriers | 60 Points |
| All other eligible CDBG projects | 50 Points |
| | |

- 2. Score 2 points for each Very Low/Low percentage point above 50%. (maximum 100 points).
- 3. Score 2 points for each percentage point of total project costs paid out of Local Funds or other funds. Do not include CDBG or administration funds requested. (100 points maximum)
- 4. CDBG cost per Very Low/Low income person to benefit: (maximum 50 points).

| \$250 or below | 50 Points |
|-------------------|-----------|
| \$251 - \$500 | 40 Points |
| \$501 - \$1,000 | 30 Points |
| \$1,001 - \$1,500 | 20 Points |
| \$1,501- \$2,000 | 10 Points |
| \$2,001 & above | 0 Points |

5. Public Facilities funding received from CDBG in prior years:

| No Prior Funding | 50 Points |
|------------------|-----------|
| 5 Years Prior | 40 Points |
| 4 Years Prior | 30 Points |
| 3 Years Prior | 20 Points |
| 2 Years Prior | 10 Points |
| 1 Year Prior | 0 Points |

B. Subjective Scoring (400 points maximum)

The following criteria are guidelines for the review committee to utilize when making subjective scoring determinations with regard to public facility pre-applications. These criteria will be utilized by each of the committee members to arrive at a subjective score within the range of a maximum score of 400 points and a minimum score of 1 point.

- The degree to which the problem presents a direct threat to the public's health and safety.
- The immediacy of the problem in terms of solving it.
- Efforts of the community to alleviate the problem
- Efforts of the community toward economic development.
- Does the community have sufficient infrastructure to support its economic development efforts.
- Does the proposed activity appear to be the most effective long-term solution to the problem.
- Is the project effective/appropriate when compared with similar projects in the region.
- Whether the proposed project is necessary to comply with court orders or State or Federal requirements.
- The need for outside financial assistance to complete the project.

Matching Funds Requirements

Due to limited funds available and to attempt to address as many of the priority projects as possible and to demonstrate a commitment by each applicant in alleviating their own problems; the Tri-County Regional Development Council will require a minimum local funding match. The match must be committed by the applicant or the entity for which the applicant is submitting an application.

The minimum local match percentage is 25% of the total project. Emergency Public Facility match requirements may be waived at the discretion of the Review Committee. Local match requirements on non-emergency project applications or amendments may be waived based on demonstrated financial hardship at the discretion of the Review Committee.

HOUSING

MULTI-JURISDICTIONAL HOUSING REHABILITATION

A multi-jurisdictional housing rehabilitation application will be submitted from Divide, McKenzie, and Williams counties and interested organized municipalities within those three counties for \$15,000. The \$15,000 set aside in this statement for the multi-jurisdictional project will be leveraged with housing rehabilitation projects conducted through Region I Community Action Partnership (CAP). Individual housing rehabilitation application intake will be handled by the Community Action Partnership office. CDBG funds can be leveraged with HOME and other funds utilized by the CAP agency as long as the individual applicant and proposed uses of the funds are eligible under the CDBG program.

HOUSING OPPORTUNITY & REHABILITATION

A two-step process will be utilized to determine the highest priority housing projects in North Dakota Planning Region I. Pre-applications for housing monies must be completed and received by the regional council by the deadline date. To apply for funding consideration, eligible applicants must complete the pre-application forms and required attachments which include:

Application Cover Page
Project Narrative and Objective Scoring Worksheet
Individual Housing Applications & Summary Sheet
For Rehabilitation Activities: (See Rehabilitation Notes Below)*
Section 8 HQS Inspection
Lead-Based Paint Risk Assessment
Project Area Map
Resolution of Sponsorship

Pre-applications for eligible activities will be accepted from eligible applicants (City or County units of government). Application forms are available at the Tri-County Regional Development Council office. Technical Assistance is available from Tri-County Staff.

If after the completion of the pre-application review process a project is invited to submit a final application, the additional items needed to complete a final application include:

Evidence of One Public Hearing
Fair Housing Certification
Community Development Needs Assessment
Applicant Assurance Certification
Firm Commitment of Other/Matching Funds
HUD Disclosure Report
Resolution of Excessive Force¹
Citizen Participation Plan¹

All applications recommended for funding and which meet the above requirements will be delivered to the ND Division of Community Services for a HUD and State compliance review and for final grant award agreements.

All housing applicants are required to complete a Section 504 Self Evaluation/Transition Plan prior to project closeout.

Review and Selection Process

- A. A Review Committee made up of the Board of Directors of the Tri-County Regional Development Council will be empowered to evaluate and rank all pre-applications generated from North Dakota Planning Region I.
- B. Only proposals which meet the full requirements of the application process, and determined to be submitted by an eligible applicant for an eligible activity will be considered.

*Rehabilitation Notes: Housing rehabilitation applicants are advised of The Lead Safe Housing Regulation issued by the Department of HUD requiring a lead-based paint risk assessment and subsequent notification, evaluation and reduction of lead-based paint hazards in federally subsidized residential housing built prior to 1978. Applicants are advised that the Regulation will substantially increase the costs of rehabilitation activities and should conduct HQS inspections and Lead-based paint risk assessments prior to pre-application submission and/or be prepared to commit additional funding to the proposed project. Certified/licensed lead-based paint contractors are required to accomplish the work and must be identified.

¹The Displacement Plan, Resolution of Excessive Force, and Citizen Participation Plan are only required if the applicant has not previously submitted these documents to the ND Division of Community Services or if it has amended the plans since the original submission.

- D. The Review Committee will hold a CDBG Review meeting at which time all proposals will be presented. Representative(s) of the applicants may be present for the Council to interview and present their proposals.
- E. After all proposals have been reviewed by the committee; committee members will score all "subjective" scoring criteria for each housing proposal. Those scores will then be totaled and averaged to determine ranking.
- F. After rankings have been determined, the committee will consider a recommended amount to award to each project according to ranking starting from highest to lowest. The committee reserves the right to adjust the amount of each award from the amount requested, and to determine the amount awarded, if any, to public facility and housing projects as it deems appropriate.
- G. The committee will establish funding levels for each project in order of ranking, but if not enough funds are available to fund an application, the committee may:
 - Offer to the applicant the funds remaining in the allocation, and if it is not accepted, offer the funds to the next eligible applicant in order of ranking until the funds are expended; or,
 - 2. The Review Committee may transfer unobligated funds to another allocation for immediate or later distribution within the guidelines of the State Program Distribution Statement; or
 - 3. Any combination of the above.

Scoring Criteria - Housing

- A. Objective Scores (maximum 350 points)
 - 1. Percent of elderly, handicapped, female headed, children under 18, or minority households residing in substandard housing in the entire project area:

| More than 80% | 100 Points |
|---------------|------------|
| 60.1% - 80% | 75 Points |
| 40.1% - 60% | 50 Points |
| 20.1% - 40% | 25 Points |
| 1% - 20% | 0 Points |

2. Percent of very low income households to benefit:

| 100% | 100 Points |
|-----------|------------|
| 90% - 99% | 75 Points |
| 70% - 89% | 50 Points |
| 30% - 69% | 25 Points |
| 1% - 29% | 0 Points |

3. Other funding sources:

| Over 40% of total project cost | 100 Points |
|--------------------------------|------------|
| 30% - 39% | 75 Points |
| 20% - 29% | 50 Points |
| Less than 20% | 0 Points |

4. Housing funding received from CDBG in prior years:

| No Prior Funding | 50 Points |
|------------------|-----------|
| 5 Years Prior | 40 Points |
| 4 Years Prior | 30 Points |
| 3 Years Prior | 20 Points |
| 2 Years Prior | 10 Points |
| 1 Year Prior | 0 Points |

B. Subjective Scores (maximum 300 points)

The following criteria are guidelines for the review committee to utilize when making subjective scoring determinations with regard to housing pre-applications. These criteria will be utilized by each of the committee members to arrive at a subjective score within the range of a maximum score of 300 points and a minimum score of 1 point.

The degree to which the housing conditions present a direct threat to health and safety of the occupants and the public.

- Efforts of the community to alleviate the problem.
- Efforts of the community toward economic development.
- Does the community have sufficient infrastructure to support its economic development efforts.
- Is the project effective/appropriate when compared with similar projects in the region.
- The need for outside financial assistance to complete the project.

C. Bonus Subjective Scoring (25 points)

The following questions reflect areas that have been targeted as priorities by TCRDC. Project applications addressing the described priorities may be awarded up to 25 bonus points

Does the project assist with home ownership activities?

Does the project assist in writing down land acquisition and/or preparation costs for the construction of affordable rental housing projects and planned unit developments for low and very low income households?

Does the project emphasize:

- Making single family homes and apartments handicap accessible where needed,
- Modernize single family homes owned by the elderly, or
- Rehabilitate rural single and multi-family housing?
- Is the project designed to comply with the State Building Code and State Energy Code if the use of funds is for new construction?
- Does the project provide assistance to clients in the Welfare-to-Work Program?

ECONOMIC DEVELOPMENT GUIDELINES

Application Submission Requirements

Applications for Community Development Loan Funds (CDLF) will be accepted anytime during 2004. A two-step process will be utilized to determine the best primary and/or retail sector projects in North Dakota Planning Region I. A "Request for Application" for economic development monies must be completed by an eligible applicant for a loan directly to the government entity, local development corporation or private developer. A bank must be involved in all CDLF projects unless it is determined that the project is a disaster situation. To apply for funding consideration, eligible applicants must complete the "Request for Application" forms and required attachments which include:

Application Cover Page
Preliminary Staffing Plan
Source and Use of Funds Statement
Proposed Security Position
Principal's Proposed Equity Investment

Application Submittal

Applications for eligible activities will be accepted from eligible applicants (City or County units of government). Application forms are available at the Tri-County Regional Development Council office. Technical Assistance is available from Tri-County Staff.

If after the completion of the "Request for Application" review process a project is invited to submit a "Full Application", the additional items needed to complete that application include:

Full Business/Marketing Plan

Personal Financial Statement

Commitment to Locate in Planning Region I

Firm Commitment of Other/Matching Funds

Resolution of Sponsorship

Evidence of One Public Hearing

Fair Housing Certification

Applicant Assurance Certification

Community Development Needs Assessment

HUD Disclosure Report

Proposed Grant Administrator and Qualifications

Citizen Participation Plan¹

Resolution of Excessive Force Plan¹

All full applications recommended for funding and which meet the above requirements will be delivered to the ND Division of Community Services for a HUD and State compliance review and for final loan agreements.

¹The Displacement Plan, Resolution of Excessive Force, and Citizen Participation Plan are only required if the applicant has not previously submitted these documents to the ND Division of Community Services or if it has amended the plans since the original submission.

Review and Selection Process

- A. The Tri-County Regional Development Council Review Committee will be empowered to rank and evaluate all "Requests for Application" and "Full Applications" generated from North Dakota Planning Region I.
- B. Applicants will be required to first submit a "Request for Application" for initial review by the Review Committee.
- C. Only proposals which meet the minimum State and/or HUD requirements in the "Request for Application" and are determined to be submitted by an eligible applicant for an eligible activity and are concluded to be a viable economic venture will be invited to submit a "Full Application". A Bank must be involved in the CDLF project unless it is a disaster situation.
- D. The Review Committee will meet to consider eligible "Requests for Application" and to make recommendations on "Full Applications".
- E. After reviewing "Full Applications", interviewing the applicant/entrepreneur and hearing testimony from interested parties the Review Committee will make its recommendation.
- F. After discussing the proposal with representative(s) of the applicant, as well as, consideration of subjective scoring criteria the Review Committee may:
 - 1. Approve the project as proposed;
 - 2. Approve with modifications or conditions;
 - 3. Withhold a decision until a later date;
 - 4. Request additional information;
 - 5. Deny the request; or
 - 6. Any combination of the above.

Scoring Criteria - Economic Development

The Review Committee will use no structured scoring system; decisions will be subjective and will be based on the following criteria:

Financial Strength of the Proposal

Probability of Monetary Success

Likelihood of Loan Repayment

Need and Appropriateness for Funds

Strength of Management Person/Team

Potential Success in Marketing

Past Expertise and Experience

Benefit for Job Creation

Degree of benefit to the local economy

Benefit to low/moderate income persons

ALLOCATION OF FUNDS

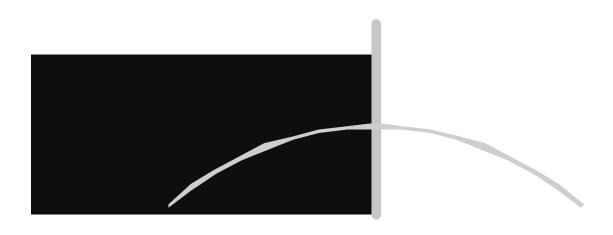
Allocation amounts for each planning region in North Dakota are estimates and subject to change, and amounts may be transferred to other emphasis areas as the regional council and/or Governor determines to be proper. The level of funds awarded and terms and conditions from what is requested by individual applicants are subject to change by the Review Committee of the Tri-County Regional Development Council.

Initial funding targets for the North Dakota Planning Region I are as follows:

| Total FY 2004 Amount Available for Distribution: | \$273,492 |
|---|-----------|
| Allocations by emphasis area: | |
| Public Facility | 204,232 |
| Housing - Multi-jurisdictional Divide, McKenzie & Williams Counties | 15,000 |
| Housing Opportunity and Rehabilitation | 0 |
| Economic Development | 54,260 |
| Total FY 04 Funds Available for Distribution | \$273,492 |

Funds may be designated, but not beyond the requirements of the Governor, within the allocation limits for the following activities:

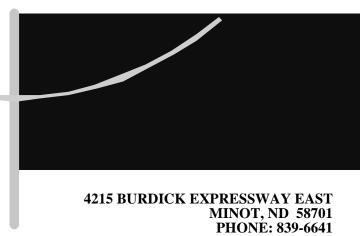
- A. Public Facilities and Housing Eligibility, activities and projects as described in the State Action Plan.
- B. Economic Development Eligibility, activities and projects as described in the State Action Plan.
- C. Unobligated Unobligated funds within all allocation categories, if any, may at the option of the Tri-County Regional Development Council Board and in accordance with the State Program Distribution Statement be used for housing, public facilities, economic development, emergency projects, and other activities that are eligible for CDBG assistance.



REGION II

2004 CDBG REGIONAL PROGRAM STATEMENT

SOURIS BASIN PLANNING COUNCIL



FAX: 838-8955 info@sourisbasin.org

EXECUTIVE SUMMARY

This "Regional Attachment" to the North Dakota Action Plan for the Community Development Block Grant program and the Community Development Loan Fund reflects the needs of North Dakota Planning Region 2 and addresses the needs of the very low/low income residents of those counties.

Estimated Funds Available

Total estimated amount available for distribution in the following categories

| Public Facilities | \$290,694 |
|--|-----------|
| Housing | 20,000 |
| Economic Development | 75,000 |
| FY2004 ND Planning Region 2 Allocation | \$385,694 |

Application Deadlines

| | <u>Pre-Application</u> | Final Application |
|--|---|---|
| Housing Public Facilities Economic Development | March 3, 2004 March 3, 2004 No Deadline | November 5, 2004 November 5, 2004 No Deadline |
| Economic Development | NO Deadille | No Deadine |

Eligible Applicants

Eligible applicants include only incorporated cities or counties within North Dakota Planning Region 2.

Review Process

- A. Public Facilities and Housing Applicants (Community Development Block Grant)
 - 1. A Review Committee made up of the Executive Board of the Souris Basin Planning Council will be empowered to evaluate and rank all pre-applications generated from applicants within North Dakota Planning Region 2.
 - 2. Following a review by Council staff, the Council's Review Committee will meet to review proposals, score/rank pre-applications, and invite final applications from successful entities.
 - 3. Final applications recommended for funding will be sent to the North Dakota Division of Community Services for HUD compliance review and development of contract grant agreements.

- B. Economic Development Applicants (Community Development Loan Fund)
 - 1. The Souris Basin Planning Council Revolving Loan Fund (RLF) Committee will be empowered to rank and evaluate all "Notices of Intent" and "Full Applications" generated from North Dakota Planning Region 2.
 - 2. Applicants will be required to first submit a "Notice of Intent" for initial review by the RLF Committee and only those applicants who are invited to submit "Full Applications" may be considered for funding.
 - 3. The RLF Committee will meet the first Tuesday of each month to consider eligible "Notices of Intent" and to make recommendations on "Full Applications". (For consideration by the RLF Committee submissions should be made 10 days prior to the scheduled RLF Committee meeting.)
 - 4. After reviewing "Full Applications", interviewing the applicant/entrepreneur and hearing testimony from interested parties the RLF Committee will make its recommendation.
 - 5. "Full Applications" recommended for funding will be sent to the NDDCS for HUD compliance review and development of contract agreements.

C. Emergency and Other Applicants

1. Depending on the availability of funds for such purposes, these applications will be processed with the same procedure described for Public Facility and Housing applicants with the exception of compliance with the deadline dates.

PUBLIC FACILITY GUIDELINES

Application Submission Requirements

A two-step process will be utilized to determine the highest priority public facility projects in North Dakota Planning Region 2. Pre-applications for public facility monies must be completed and received by the regional council by the deadline date. To apply for funding consideration, eligible applicants must complete the pre-application forms and required attachments, which include:

- Application Cover Page
- Project Narrative and Budget Questions
- Project Area Map
- Engineer's or Architect's Report
- Resolution of Sponsorship
- Very low/low Income Benefit Documentation
- Facility rates and/or capital improvement fund balance for the public facility being proposed for construction or improvement.
- Any entity subject to Title II of the Americans with Disability Act (public services) must complete and/or submit a copy of their transition plan with the pre-application when applying for funds to remove architectural barriers. Certification must be provided by the Applicant that all programs, services and activities delivered in the structure being considered will be fully accessible.

Pre-applications may be generated by the local unit of government. Technical assistance is available from the regional council staff.

If after the completion of the pre-application review process a project is invited to submit a final application, the additional items needed to complete a final application include:

- Evidence of One Public Hearing
- Fair Housing Certification
- Community Development Needs Assessment
- Assurance of Compliance with Federal Laws
- Firm Commitment of Other/Matching Funds
- HUD Disclosure Report
- Code of Conduct
- Most Current Citizen Participation Plan
- Resolution of Excessive Force

All final applications recommended for funding and which meet the above requirements will be delivered to the North Dakota Division of Community Services for a HUD and State compliance review and for final grant award agreements.

Review and Selection Process

- A. A review committee made up of the Executive Board of the Souris Basin Planning Council will be empowered to evaluate and rank all pre-applications generated from North Dakota Planning Region 2.
- B. Only proposals that meet the full requirements of the pre-application (including minimum matching funds), and determined to be submitted by an eligible applicant for an eligible activity will be considered.
- C. Council staff will score all "objective" scoring criteria for the pre-applications prior to being reviewed by the Planning Council Board.
- D. The Review Committee will hold a public CDBG Review meeting at which time all proposals will be presented.
- E. After all proposals have been reviewed by the committee, committee members will award a "subjective" score for each public facility proposal based upon the criteria listed. Those scores will then be averaged to determine ranking. (Those committee members that are residents of the city that is applying for CDBG funds or those committee members who also represent a county government that is applying for CDBG funds shall abstain from the scoring and funding recommendation process for that application.)
- F. After rankings have been determined, the committee will consider a recommended amount to award to each project according to ranking. The committee reserves the right to adjust the amount of each award from the amount requested as it determines appropriate.
- G. The committee will establish funding levels for each project in order of ranking, but if not enough funds are available to fund an application, the committee may:
 - 1. Offer to the applicant the funds remaining, and if it is not accepted, offer the funds to the next eligible applicant in order of ranking until the funds are expended; or,
 - 2. Table the pre-application until such time that additional funds become available through either;
 - a. The deobligation of funds from public facility or housing project, or by
 - b. Utilizing any unused funds or repayment of funds from the current program year or any previous program year.
 - 3. Any combination of the above.

H. Successful pre-applications recommended for funding will be invited to submit final applications. Final applications must not deviate in project scope, matching requirements or implementation schedule from what was proposed in the pre-application. If for any reason an applicant which has been invited to submit a final application does not, the next highest ranked project will receive an invitation to submit a final application based on funding request and funding availability.

Scoring Criteria

Scoring criteria will be divided into two categories; scores that are "objective" in nature and require no personal judgment and scores that are "subjective" in nature and will require personal judgment by an individual.

- A. Objective Scores (maximum 400 points):
 - 1. Project Type: (maximum 150 points):

| Install water facilities | 150 Points |
|---|------------|
| Install sanitary sewer facilities | 150 Points |
| Combination water/sewer facilities | 150 Points |
| Strategic/Comprehensive Planning | 150 Points |
| Emergency protection facilities & equipment | 100 Points |
| Solid waste activities | 90 Points |
| Install storm sewer facilities | 90 Points |
| Install flood & drainage facilities | 80 Points |
| Removal of architectural barriers | 50 Points |
| Other eligible activities | 30 Points |

- 2. Percentage of very low/low income persons in the project area to benefit from funding. (1 point for every percentage point): (maximum 100 points). For objective scoring purposes, the percentage of very low/low income persons is determined using the most recent decennial census or income survey.
- 3. Percentage of local and other funds greater than the required match percentage (2 points for every percentage point over the required match): (maximum 100 points).
- 4. CDBG cost per very low/low income person to benefit: (maximum 50 points):

| \$250 & below | 50 Points |
|-------------------|-----------|
| \$251 -\$ 500 | 40 Points |
| \$501 - \$1,000 | 30 Points |
| \$1,001 - \$1,500 | 20 Points |
| \$1,501 - \$2,000 | 10 Points |
| \$2,001 & above | 0 Points |

B. Subjective Scores (maximum 600 points):

The following criteria are guidelines for the review committee to utilize when making subjective scoring determinations with regard to public facility pre-applications. These criteria will be utilized by each of the committee members to arrive at a subjective score within the range of a maximum score of 600 points and a minimum score of 0 points. Those committee members that are residents of the city that is applying for CDBG funds or those committee members who also represent a county government that is applying for CDBG funds shall abstain from the scoring and funding recommendation process for that application.

- The degree to which the problem presents a direct threat to the public's health and safety.
- The immediacy of the problem in terms of solving it.
- The cause of the problem, how long the problem has existed and how often it has reoccurred.
- Whether the proposed project is necessary to comply with court orders or state or federal requirements.
- The need for outside financial assistance to complete the project.
- Efforts of the community to alleviate the problem.
- Does the proposed activity appear to be the most effective long-term solution to the problem.
- Are all the proposed activities necessary for completion of the project.
- Is the project effective/appropriate when compared with similar projects in the region.
- Does the project benefit very low/low income residents in the community.

The objective score and the average subjective score will then be totaled to determine a ranked order for projects to then be evaluated by the committee for recommended funding levels.

Matching Funds Requirements

Due to limited funds available and to attempt to address as many of the priority projects as possible and to demonstrate a commitment by each applicant in alleviating their own problems; the Souris Basin Planning Council will require a minimum local funding match. The match must be committed by the applicant or the entity for which the applicant is submitting an application.

Applicants who feel they do not have the means to match CDBG funds considering the local resources available, must clearly demonstrate the lack of that ability and the review committee will subjectively determine the eligibility of that applicant.

Local match percentages will be determined based on the estimated project cost minus other state and/or federal funds. The following is a list of various eligible activity categories and the local match:

| | Project Type | Local Match Required |
|---|---|----------------------|
| • | Installation of water facilities | 35% |
| • | Installation of sewer facilities | 35% |
| • | Combination water and sewer facilities | 35% |
| • | Emergency protection facilities/equipment | 40% |
| • | Removal of architectural barriers | 50% |
| • | Installation of storm sewers | 50% |

| • | Installation of flood/drainage facilities | 50% |
|---|---|-----|
| • | Strategic/Comprehensive Planning | 25% |
| • | Other eligible public facilities: | 60% |

- Solid waste facilities
- Recycling or conversion facilities
- Street construction/reconstruction
- Community Centers
- Senior Centers
- Group Homes
- Handicapped facilities
- Historic property rehabilitation
- Public utilities
- Pedestrian malls and walkways
- Recreational facilities
- Public Services
- Property acquisition
- Demolition of non-residential structures
- Other activities not listed but CDBG eligible

HOUSING GUIDELINES

Application Submission Requirements

A two-step process will be utilized to determine the highest priority housing projects in North Dakota Planning Region 2. Pre-applications for housing monies must be completed and received by the regional council by the deadline date. To apply for funding consideration, eligible applicants must complete the pre-application forms and required attachments that include:

- Application Cover Page
- Individual Site Detailed Estimates
- Individual Site Demographics
- Project Area Map
- Resolution of Sponsorship
- Very low/low Income Benefit Documentation
- Certified HUD Section 8 HQS Inspection of each site/unit
- Lead-Based Pain Risk Assessment conducted by a certified Lead-Based Paint Risk
- Assessor for all properties constructed prior to 1978.

Pre-applications may be generated by the local unit of government. Technical assistance is available from the regional council staff.

If after the completion of the pre-application review process a project is invited to submit a final application, the additional items needed to complete a final application include:

- Evidence of One Public Hearing
- Fair Housing Certification
- Community Development Needs Assessment
- Assurance of Compliance with Federal Laws
- Firm Commitment of Other/Matching Funds
- HUD Disclosure Report
- Individual Housing Application Certifications and Summary Sheets
- Code of Conduct
- Most Current Citizen Participation Plan
- Resolution of Excessive Force

The final application recommended for funding and which meets the above requirements will be delivered to the North Dakota Division of Community Services for a HUD and State compliance review and for a final grant award agreement.

Review and Selection Process

- A. A review committee made up of the Executive Board of the Souris Basin Planning Council will be empowered to evaluate and rank all pre-applications generated from North Dakota Planning Region 2.
- B. Only proposals that meet the full requirements of the pre-application, and determined to be submitted by an eligible applicant for an eligible activity will be considered.
- C. Council staff will score all "objective" scoring criteria for the pre-applications prior to being reviewed by the Planning Council Board.
- D. The review committee will hold a public CDBG Review meeting at which time all proposals will be presented.
- E. After all proposals have been reviewed by the committee, committee members will award a "subjective" score for each housing proposal based upon the criteria listed. Those scores will then be averaged to determine ranking. (Those committee members that are residents of the city that is applying for CDBG funds or those committee members who also represent a county government that is applying for CDBG funds shall abstain from the scoring and funding recommendation process for that application.)

- F. The objective score and average subjective score and any bonus score will be totaled to determine a ranked order. The committee will then consider a recommended amount to award to the highest ranked project. The committee reserves the right to adjust the amount of the award from the amount requested as it determines appropriate.
- G. The committee will establish a funding level for the highest ranked project, but if not enough funds are available to fund the application, the committee may:
 - 1. Offer to the applicant the funds remaining, and if it is not accepted, offer the funds to the next eligible applicant in order of ranking until the funds are expended; or,
 - 2. Table the pre-application until such time that additional funds become available through either;
 - a) the deobligation of funds from another project, or by
 - b) utilizing any unused funds or repayment of funds from the current program year or any previous program year.
 - 3. Any combination of the above.
- H. A successful pre-application recommended for funding will be invited to submit a final application. Final applications must not deviate in project scope or implementation schedule from what was proposed in the pre-application. If for any reason an applicant which has been invited to submit a final application does not, the next highest ranked project will receive an invitation to submit a final application based on funding request and funding availability.

Scoring Criteria

- A. Objective Scores (maximum 400 points)
 - 1. Percent of very low income households to benefit:

| 100% | 100 Points |
|-----------|------------|
| 90% - 99% | 80 Points |
| 70% - 89% | 60 Points |
| 30% - 69% | 40 Points |
| 1% - 29% | 20 Points |

2. Average CDBG rehabilitation cost per home:

| \$0 - \$6,500 | 50 Points |
|---------------------|-----------|
| \$6,501 - \$8,000 | 40 Points |
| \$8,001 - \$10,000 | 30 Points |
| \$10,001 - \$12,000 | 20 Points |
| Over \$12,001 | 10 Points |
| | |

3. Types of households to receive direct benefit: (100 points maximum)

| Elderly (Greater than 25% of all households) | 20 Points |
|--|-----------|
| Handicapped (Greater than 25%) | 20 Points |
| Female Head of Household (Greater than 25%) | 20 Points |
| Children under 18 (Greater than 25%) | 20 Points |
| Minority (Greater than 25%) | 20 Points |

4. Percentage of priority work items for the project: (100 points maximum)

| Electrical (Greater than 75% of all homes in the project) | 25 Points |
|---|-----------|
| Plumbing (Greater than 60% of all homes in the project) | 25 Points |
| Heating (Greater than 50% of all homes in the project) | 25 Points |
| Weatherization (Greater than 50% of all homes in the project) | 25 Points |

- 5. The following items, when they are included in the overall design of a housing proposal, will receive the points outlined below. These items must be clearly identified in the pre-application. (Maximum 50 points)
 - Use of CDBG funds and/or other federal, state and local resources for gap financing to help homeowners to obtain home financing. (10 points)
 - Use of CDBG funds and/or other funding resources for home ownership activities. (10 points)
 - Use of CDBG funds that emphasizes, making single family homes and apartments handicapped accessible where needed; modernizing single family homes owned by the elderly; and rehabilitating rural single family and multifamily housing. (10 points)
 - Use of CDBG funds to help write down land acquisition and/or preparation costs for the construction of affordable rental housing projects and/or planned unit developments for very low and low income households. (10 points)
 - Evidence of Compliance with the State Building Code and State Energy Code when proposing new construction. (10 points)
 - Proposals which leverage at least 15 percent local or private investment that is not in conflict with CDBG program regulations. (10 points)
 - Proposals which provide assistance to clients in the State of North Dakota's Welfare-to-Work Program. (10 points)

B. Subjective Scores (maximum 600 points)

The following criteria are guidelines for the review committee to utilize when making subjective scoring determinations with regard to housing pre-applications. These criteria will be utilized by each of the committee members to arrive at a subjective score within the range of a maximum score of 600 points and a minimum score of 0 points. Those committee members that are residents of the city that is applying for CDBG funds or those committee members who also represent a county government that is applying for CDBG funds shall abstain from the scoring and funding recommendation process for that application.

- The degree to which the housing conditions present a direct threat to health and safety of the occupants and the public.
- The need for outside financial assistance to complete housing rehabilitation.
- Efforts of the community to alleviate the problem.
- Is the project effective/appropriate when compared with similar projects in the region.
- Does the project benefit very low/low income residents in the community.

C. Ranking

The objective score and the average subjective score and any bonus scores will be totaled to determine a ranked order for projects to then be evaluated by the committee for recommended funding levels.

ECONOMIC DEVELOPMENT GUIDELINES

Application Submission Requirements

Applications for Community Development Loan Funds (CDLF) will be accepted anytime during the program calendar year. A two-step process will be utilized to determine the best primary and/or retail sector projects in North Dakota Planning Region 2. A "Notice of Intent" for economic development monies must be completed by an eligible applicant for all loans to local development corporations or private developers. To apply for funding consideration, eligible applicants must complete the "Notice of Intent" forms and required attachments that include:

- Application Cover Page
- Preliminary Staffing Plan
- Source and Use of Funds Statement
- Proposed Security Position
- Principal's Proposed Equity Investment
- Resolution of Sponsorship
- Job Creation/Retention for Very Low/Low Income Documentation

CDLF applications may be generated by the local unit of government, private entrepreneur, or local development corporation. Technical assistance is available from the regional council staff. If after the completion of the "Notice of Intent" review process a project is invited to submit a "Full Application", the additional items needed to complete that application include:

- Evidence of One Public Hearing
- Fair Housing Certification
- Community Development Needs Assessment
- Assurance of Compliance with Federal Laws
- Firm Commitment of Other/Matching Funds
- HUD Disclosure Report
- Full Business/Marketing Plan
- Personal Financial Statement
- Commitment to Locate in Planning Region 2
- Code of Conduct
- Most Current Citizen Participation Plan
- Resolution of Excessive Force

In addition, a private financial institution must be part of the overall financing package of all economic development proposals, unless it is a disaster situation.

All full applications recommended for funding and which meet the above requirements will be delivered to the North Dakota Division of Community Services for a HUD and State compliance review and for final loan agreements.

Economic Development Infrastructure

- A. Requirements for economic development infrastructure projects will follow the same format as the Community Development Loan Fund process, but in addition will also require application information appropriate to public infrastructure projects (i.e. plans and specifications).
- B. Notices of Intent/Full Applications will be accepted at any time during the program year.
- C. For economic development infrastructure projects a 1:1 match is required. Applicants can request a waiver of the 1:1 match; each request will be considered individually and must receive approval from the North Dakota Division of Community Services prior to regional approval.

Review and Selection Process

- A. The Souris Basin Planning Council Revolving Loan Fund (RLF) Committee will be empowered to rank and evaluate all "Notices of Intent" and "Full Applications" generated from North Dakota Planning Region 2.
- B. Applicants will be required to first submit a "Notice of Intent" for initial review by the RLF Committee.

- C. Only proposals which meet the minimum State requirements in the "Notice of Intent" and are determined to be submitted by an eligible applicant for an eligible activity and are concluded to be a viable economic venture will be invited to submit a "Full Application".
- D. The RLF Committee will meet the first Tuesday of each month to consider eligible "Notices of Intent" and to make recommendations on "Full Applications".
- E. After reviewing "Full Applications", interviewing the applicant/entrepreneur and hearing testimony from interested parties the RLF Committee will make its recommendation.
- F. After discussing the proposal with representative(s) of the applicant, as well as, consideration of subjective scoring criteria the RLF Committee may:
 - 1. Approve the project as proposed;
 - 2. Approve with modifications or conditions;
 - 3. Withhold a decision until a later date;
 - 4. Request additional information;
 - 5. Deny the request; or
 - 6. Any combination of the above.

Scoring Criteria

The RLF Committee will use no structured scoring system; decisions will be subjective and will be based on to the following criteria:

- Financial Strength of the Proposal
- Probability of Monetary Success
- Likelihood of Loan Repayment
- Need and Appropriateness for Funds
- Strength of Management Person/Team
- Potential Success in Marketing
- Past Expertise and Experience
- Benefit for Job Creation
- Degree of benefit to the local economy
- Benefit to very low/low income persons

Other Guidelines

It is the intent of the Souris Basin Planning Council to allow for project contingencies aside from the emphasis areas of Public Facilities, Housing and Economic Development that have been previously outlined. These funds, if any, may be made available for projects based on the following definitions:

- A. "Emergencies", are activities needed to alleviate existing conditions that pose a serious and immediate threat to the health and welfare of the community which are of recent origin or which recently became urgent. The applicant must also provide evidence that it is unable to finance the activity on its own and that other sources of funding are not available. The concurrence of these circumstances from the North Dakota Division of Community Services will also be required.
- B. "Other", is for other activities which do not fit into any category but which may be eligible for CDBG assistance.

Application Submission Requirements

- A. Emergency Applications: The application submission requirements will be based on the type of application; if the applicant has previously applied for CDBG funds in this calendar year only limited additional information may be required.
- B. "Other" applications will utilize the submission requirements and deadlines established for public facilities projects.

Review and Selection Process

A. Emergency Applications: The review and selection process will be based on the type of application; if the applicant has previously applied for CDBG funds in this calendar year only limited additional information may be required.

Scoring Criteria

A. Emergency Applications: No point system; decisions will be subjective based on the availability of funds, need, commitment, appropriateness and benefit to very low/low income.

Available Funding

A. In the event of a public facility emergency, funding will be utilized from any unobligated regional funds. When funding from the regional allocation has been depleted, funds may be requested to be transferred from the Governor's setaside at the discretion of the North Dakota Division of Community Services and concurrence from the regional review committee.

Conflict of Interest

The Souris Basin Planning Council and its Community Development Block Grant and Revolving Loan Fund committees are concerned with avoiding conflict of interest situations, whether real or apparent. To avoid even an appearance of conflict of interest, the following policies shall be in effect.

- A. Adoption of HUD Conflict of Interest Policy: The committee shall adopt as its own the HUD conflict of interest policy, as stated in the State's Program Distribution Statement.
- B. Other Policies: To further assure no conflict of interest, or appearance of conflict of interest, the following policies and steps shall be taken.

- 1. Committee members who represent the jurisdiction of an applicant will provide full disclosure during the scoring process and shall refrain from scoring the application.
- 2. Committee members, who by business arrangement, organizational membership, employer-employee relationship, or other relationship, may have interest in or benefit from the proposed project, shall provide full disclosure during the scoring process and shall refrain from scoring the application.
- 3. If it is not clear whether a conflict of interest, real or apparent, may exist, a committee member may abstain from voting, or may ask the Chairman to determine whether abstention is advisable, or the Chairman may ask other committee members to determine if abstention should be required.

IMPLEMENTATION SCHEDULE

A. Public Facilities and Housing Proposals

| March 3, 2004 | Submission deadline for pre-applications (original and one copy required, must be post-marked on or before deadline date). |
|-------------------|--|
| March 10, 2004 | Pre-applications will be reviewed, scored, recommended funding amounts determined and invitations for final applications. |
| November 5, 2004 | Final applications are due (original only). |
| December 17, 2004 | Submission of the CDBG review committee recommendations for funding to the North Dakota Division of Community Services. |

Extensions of time from the implementation schedule must be requested in writing to the Souris Basin Planning Council. Such requests must state unusual or unavoidable circumstances of just cause for deviation from the implementation schedule to receive approval.

B. Economic Development Proposals

Open – "Notices of Intent" and "Full Applications" for economic development proposals will be accepted at any time, although applicants should be aware that the Council staff will attempt to adhere to a deadline of at least 10 days prior to the monthly RLF meeting. (Monthly RLF meeting is scheduled for the first Tuesday of each month.)

C. Emergency Proposals

Open – Submission deadline for applications (original and one copy required) will be accepted anytime based on the availability of unobligated funds, if any.

ALLOCATION OF FUNDS

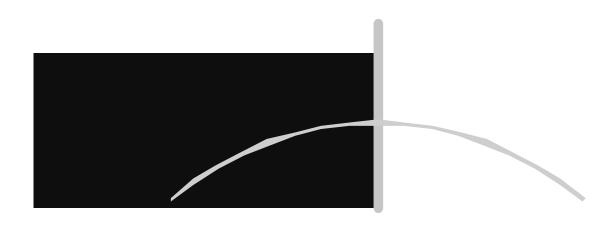
Allocation amounts for each planning region in North Dakota are estimates and subject to change. Estimated funds available for distribution by category have been established in the Executive Summary of this "Regional Attachment" to the 2004 North Dakota Action Plan. The Executive Board of the Souris Basin Planning Council shall be empowered to transfer unallocated funds from one category to another at regularly scheduled Council meetings, held at 2:00 p.m. on the second Wednesday of every month. Unallocated funds shall not be transferred from one category to another after the regularly scheduled December Council meeting.

Due to the limited funding availability, applicants may submit only one pre application for public facilities or housing projects for each program year. As an exception, Counties may sponsor more that one pre application "on behalf of" projects for entities located within their boundaries.

Funds may be designated, but not beyond the requirements of the Governor, within the allocation limits for the following activities:

- Housing
- Public Facilities
- Economic Development

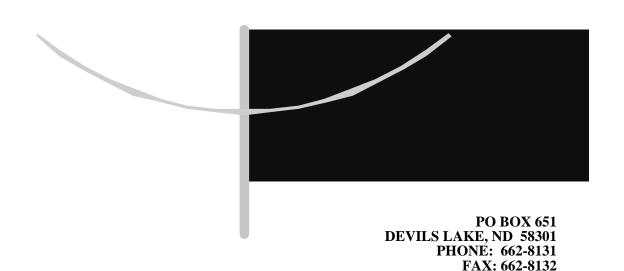
For eligibility, activities and projects as described in the North Dakota's most recent State Action Plan.



REGION III

2004 CDBG REGIONAL PROGRAM STATEMENT

NORTH CENTRAL REGIONAL PLANNING COUNCIL



ncpc@stellarnet.com

ALLOCATION OF FUNDS

The following are based the actual amount of funds available from the North Dakota Division of Community Services (DCS).

2004 Allocation \$343,618

Total 2004 Funds Available \$343,618

2004 CDBG/CDLF Breakdown

Housing \$140,000 Public Facilities \$203,618

Economic Development Funded with Program Income

Eligible projects and activities include those described in the 2004 State Program Distribution Statement.

Application Information

Any county or city having questions on the eligibility of a project may contact North Central Planning Council staff.

Pre-application and final application forms may be obtained from:

North Central Planning Council P.O. Box 651 417 5th St. Devils Lake, ND 58301 Telephone 662-8131

IMPLEMENTATION SCHEDULE

Public Facilities and Housing

February 18, 2004 Submission deadline for pre-applications (original and one copy must be

postmarked on or before deadline date).

February 20, 2004 Eligible applications will be accepted and ranking committee appointed.

March 3, 2004 Pre-applications will be reviewed, scored and recommended funding

amounts determined.

December 31, 2004 Full application submission to DCS deadline.

Urgent Need and Emergency Projects

Open Applications for Urgent Need and Emergency Projects will be accepted at

any time.

Economic Development

Open Applications for Economic Development will be accepted at any time.

GOALS AND REQUIREMENTS

North Central Planning Council has established goals and requirements for each emphasis area. To be eligible to receive funding, pre-applications and notices of intent must address at least one of the program goals and meet all of the requirements of that emphasis area.

HOUSING

Goals 1. Rehabilitation of single family and multi-family units

2. Site preparation for new low income units

3. Acquisition and site preparation for multi-family units

Requirements 1. \$125,000 grant/loan maximum, \$25,000 grant/loan minimum

2 100% benefit to LMI for single family housing rehab. All others must be at least 51% LMI.

3. No match required

4. The project must conform to all "lead base paint" requirements in place at the time of the award.

PUBLIC FACILITIES

Goals 1. Upgrade infrastructure (water, sewer, streets)

2. Expand infrastructure where growth takes place

3. Removal of architectural barriers

Requirements 1. CDBG 80% of total project costs maximum

2. CDBG funds are grant funds

3. At least 51% benefit to LMI or special assessments

4. \$125,000 grant maximum.

ECONOMIC DEVELOPMENT

Goals 1. Job creation (primary sector, retail, tourism)

2. Value-added manufacturing activities

3. Diversification

4. Retention and expansion of existing business

5. Use of vacant buildings/facilities

Requirements 1. Grant and/or loan funds available for publicly-owned infrastructure

essential to economic development

2. \$300,000 maximum, \$25,000 minimum

3. 10% owner equity required

4 Grant funds available only if matched by the Governors CDBG set-aside.

URGENT NEED

Eligible activities in this category are those that demonstrate an immediate threat to health and safety. The project will need to meet the eligibility requirements and have concurrence that theproject constitutes an Urgent Need from the North Dakota Division of Community Services (DCS). No funding set-a-side for Urgent Need. However, funding for an Urgent Need project maybe allocated at the time of the application from funding unallocated, returned funds, or funds transferred from other emphasis areas. Funding decisions including transfers from one emphasis area to another will be made by the Executive Board at their monthly meeting. CDBG funding for Urgent Need projects can be up to 90% of the total project. No Urgent Need applications will be accepted after February 1, 2005.

EMERGENCY PROJECTS

Eligible activities in this category are those that alleviate a condition that poses a serious health, welfare or safety threat or that may result in a loss of jobs and/or the inability of the community to provide essential services to its jurisdiction area. The project will need to meet the eligibility requirements and have concurrence that the project constitutes an Emergency Project from the North Dakota Division of Community Services (DCS). No funding is set-a-side for Emergency Projects. However, funding for an Emergency Project may be allocated at the time of the application from funding unallocated, returned funds, or funds transferred from another emphasis area. Funding decisions including transfer from one allocation to another will be made by the Executive Board at their monthly meeting. CDBG funding for emergency projects can be up to 90% of the total project. No emergency applications will be accepted after February 1, 2005.

TRANSFER OF FUNDS

The transfer of allocations from one funding category to another without public notice can only be completed if one or more of the following conditions are met.

- 1. The project meets the criteria of Urgent Need as defined in this document.
- 2. The project meets the criteria of Emergency Project as defined in this document.
- 3. The funding allocation from any category may, at the descrition of the ranking committee, be transferred to another category if no applications are received in that category.

GRANT APPLICATION SUBMISSION REQUIREMENTS

A. Housing and Public Facilities

- 1. Applicants have the option of submitting either a pre-application or a full-application by February 18, 2004. This is to allow applicants wishing to begin a project as soon as possible the opportunity to receive a final grant award in a more timely manner. To be in consideration, the minimum requirements of a pre-application must be met; to be considered a full-application, all requirements for a full-application must be met. However, because scoring is based on only information required in the pre-application, full-applications will have no advantage in scoring over pre-applications.
- 2. Applicants who have been invited for a full-application may change the proposal shown in the pre-application, but only if the proposal is within the same emphasis area, is intended to address the same problem identified and the amount of CDBG funds is not more than identified in the pre-application. If any changes affect the score it received in the pre-application, the NCPC-CDBG Board reserves the right to re-score and adjust rankings.
- 3. Although projects must meet the minimum requirements of the project emphasis area (outlined in that section of this document), a project may exceed these requirements and, in most cases, receive bonus points during the ranking process.
- 4. Public facilities pre-applications should include a preliminary architect/engineering report as required by state law. If an architect or engineer is not used and a report is not included, the applicant must state the reasons why. All public facility projects exceeding \$100,000 must comply with Chapter 48-01.1 of the North Dakota Century Code "Public Improvement Contract Bids".

GRANT REVIEW AND SELECTION PROCESS

A. Public Facilities and Housing

- 1. The CDBG Review Board will consist of 12 members. The members will include four officers of North Central Planning Council, one North Central Planning Council member from each Indian Reservation and one member of North Central Planning Council from each of our six counties. If it appears that any member of the Review Board has a conflict of interest with any project, he/she shall remove themselves from the Review Board and be replaced with a member of the North Central Planning Council Board. This determination will be made on February 18, 2004.
- 2. The CDBG Review Board will be responsible for reviewing, scoring, ranking and making grant award recommendations.
- 3. Only proposals which meet the full requirements of the pre-application and those determined by Council staff to be eligible will be reviewed.
- 4. Upon receiving proposals, Council staff will review each for eligibility and completeness, and prior to the CDBG Review Board meeting on March 3, 2004, staff will send to each member a copy of the submitted pre-application.
- 5. Staff will prepare summary reviews for each application to be given to Board members at the ranking and scoring meeting.
- 6. Representative(s) of applicants will be given the opportunity to present their proposal to the Board at the meeting, with up to 10 minutes each for presentations and questions from the committee and staff.
- 7. After all proposals have been reviewed, Board Members will score each application with points and formulas described in the scoring and ranking criteria section.
- 8. After rankings have been determined, the Board will consider the amount requested for each project according to ranking. The Board reserves the right to adjust the amount of each award from the amount requested as it determines appropriate.
- 9. The Board will establish funding levels for each project in order of ranking, but if not enough funds are available to fund an application, the Board may:
 - a. Offer to the applicant the funds remaining in the allocation, and if it is not accepted, offer the funds to the next eligible applicant in order of ranking until the funds are expended; or,
 - b. Adjust the regional allocation to reflect needs by emphasis area on the timeline permitted by the State Program Distribution Statement.
- 10. Pre-applicants recommended for funding will be invited to submit final applications. Final applications which staff determines are different to the extent that the pre-application score may be reduced will be re-scored, re-ranked and funding levels altered as the Board deems necessary.
- 11. Should an applicant fail to meet the requirements of the full application within a reasonable period of time (typically 90 days from notification), the CDBG Review Board reserves the right to withdraw its recommendation of funds and recommend to another suitably ranked project.

- 12. All final applications recommended for funding will be delivered to the Division of Community Services for review as to their compliance with Federal and State requirements and for final Financial Award.
- 13. The City or County have the responsibility to obtain a "lead base paint" certified contractor and risk assessor. If one is not available, the County or City must relinquish their grant allocation back to CDBG to fund other eligible projects.

B. Economic Development

- 1. Funding recommendations under the economic development allocation, to be called the North Central Community Development Loan Fund (NCCDLF) will be made by the North Central Planning Council CDBG Review Board.
- 2. Prior to submitting a full-application, applicants must first submit a Request for Financial Assistance (Attachment # 2) which will be reviewed by staff for eligibility. Proposals which meet eligibility requirements will be invited to submit a full-application.
- 3. The NCPC-CDBG Review Board will meet the third Wednesday of each month to review all final and complete applications received at least one week prior to the meeting. Applications received less than one week prior to the meeting will be held over until the next meeting.
- 4. Prior to consideration by the CDBG Review Board of the final application, staff will review the final application and prepare recommendations regarding denial or approval, terms, conditions and other matters.
- 5. After discussing the proposal with representative(s) of the applicant as well as consideration of staff recommendations, the CDBG Review Board may:
 - a. approve as proposed,
 - b. approve with modifications or conditions,
 - c. agree to withhold a decision until a later date, or
 - d. deny the request.
- 6. Applications recommended for approval will be forwarded to the Division of Community Services for review as to their compliance with Federal and State requirements and for final grant award agreements.

SCORING AND RANKING CRITERIA

- A. Public Facilities Maximum 350 points The Ranking Committee reserves the option to not fund any projects scoring less than 175 points.
 - 1. Project Need Maximum 100 points

On the basis of project need, the committee will score each proposal from 0-100 points, applying 70-100 for proposals showing high need, 40-69 for moderate need and 0-39 for low need using the following criteria:

a. 70-100 points will be applied to proposals that:

Address an already demonstrated significant problem which clearly affects health and/or safety;

Address a significant problem which in the immediate future is likely to affect health and/or safety; or

Address a situation in which all or the most critical services otherwise available cannot be provided because of architectural barriers or other physical impediments to the handicapped.

b. 40-69 points will be applied to proposals that:

Address a potentially significant problem which could clearly and significantly affect health and/or safety, but the likelihood or immediacy is not clear or apparent;

Address an immediate problem of health and/or safety but where no lifethreatening or serious health/safety problems can be anticipated; or

Address a situation in which services to the handicapped can be provided, but not fully or only with major inconvenience and/or additional costs.

c. 0-39 points will be applied to proposals that:

Have not shown that immediate or serious health and/or safety problems exist; or

Have not shown that services to the handicapped cannot be provided with any more than minor inconvenience and/or costs.

2. Local Commitment – Maximum 100 points

One point will be given for each percentage point of local financial commitment. For example, an applicant that commits 20% of total project costs will be awarded 20 ranking points.

3. Project Appropriateness – Maximum 100 points

On the basis of project appropriateness, the committee will score each proposal 0-100 points, applying 70-100 points for proposals showing high appropriateness, 40-69 for moderate appropriateness, and 0-39 for low appropriateness using the following criteria:

a. 70-100 points will be awarded to proposals that show the applicant has substantially met all the following criteria:

The project would address the best immediate solution to the problem;

The project would address the best long-term solution to the problem;

The project would meet all Federal and State requirements and standards;

The project's cost-effectiveness appears reasonable considering the number of people to benefit and the indicators of community readiness;

Cost estimates appear to be reasonable and are well documented (based on either architect/engineer estimates or multiple vendor quotes as is appropriate); and, Project appears ready to proceed in a timely manner.

- b. 40-69 points will be awarded to proposals which substantially meet most of the above criteria and no major concerns are apparent with those criteria it does not clearly meet.
- c. 0-39 points will be awarded to proposals which meet few of the above criteria, or which meet most criteria, or which meet most criteria but one or more major concerns are apparent which affect the appropriateness.
- 4. Low and Moderate Benefit Maximum 50 points

One point for each percent above 50% LMI to benefit will be applied. Projects to assist exclusively low and moderate income persons, senior citizens, handicapped accessibility or removal of architectural barriers will receive 100% LMI benefit. Otherwise LMI benefit will be determined from census data or from approved survey method results.

B. Housing – Maximum 400 Points – The Ranking Committee reserves the option to not fund any projects scoring less than 200 points.

1. Project Need – Maximum 400 points

On the basis of project need, the committee will score each proposal from 0-100 points, applying 70-100 for proposals showing high need, 40-69 for moderate need and 0-39 for low need using the following criteria:

a. 70-100 points will be applied to proposals that:

Address an already demonstrated significant problem which clearly affects health and/or safety;

Address a significant problem which in the immediate future is likely to affect health and/or safety; or

Address a situation in which architectural barriers or other physical impediments to the handicapped are present in the home.

b. 40-69 points will be applied to proposals that:

Address a potentially significant problem which could clearly and significantly affect health and/or safety, but the likelihood or immediacy is not clear or apparent;

Address an immediate problem of health and/or safety but where no lifethreatening or serious health/safety problems can be anticipated; or

Address a situation in which architectural barriers or other physical impediments are present but only as an inconvenience.

c. 0-39 points will be applied to proposals that:

Have not shown that immediate or serious health and/or safety problems exist; or

2. Local Commitment – Maximum 100 points

One point will be given for each percentage point of other financial commitment. This may be from the homeowner or from other sources.

3. Project Appropriateness – Maximum 100 points

On the basis of project appropriateness, the committee will score each proposal 0-100 points, applying 70-100 points for proposals showing high appropriateness, 40-69 for moderate appropriateness, and 0-39 for low appropriateness using the following criteria:

a. 70-100 points will be awarded to proposals that show the applicant has substantially met all the following criteria:

The project would address the best immediate solution to the problem;

The project would address the best long-term solution to the problem;

The project would meet all Federal and State requirements and standards:

The project's cost-effectiveness appears reasonable considering the number of people to benefit and the indicators of community readiness;

Cost estimates appear to be reasonable and are well documented (based on either architect/engineer estimates or multiple vendor quotes as is appropriate); and, project appears ready to proceed in a timely manner.

- b. 40-69 points will be awarded to proposals which substantially meet most of the above criteria and no major concerns are apparent with those criteria it does not clearly meet.
- c. 0-39 points will be awarded to proposals which meet few of the above criteria, or which meet most criteria, or which meet most criteria but one or more major concerns are apparent which affect the appropriateness.

4. Low and Moderate Benefit – Maximum 50 points

One point for each percent above 50% LMI to benefit will be applied. Projects to assist exclusively low and moderate income persons, senior citizens, handicapped accessibility or removal of architectural barriers will receive 100% LMI benefits. Otherwise LMI benefit will be determined from census data or from approved survey method results.

5. Bonus Points – Maximum 50 points

Home Ownership – 10 points

a. 10 points will be given if the project is designed to help homeowners to obtain home financing or will assist with other home ownership activities.

Rehabilitation – 10 points

a. 10 points will be given if the project is designed to make single family homes and apartments handicapped accessible where needed, or modernizing single family homes owned by the elderly or rehabilitated rural single family and multi-family housing.

Construction – 20 points

- a. Use CDBG funds to help write down land acquisition and/or preparation costs for the construction of affordable rental housing projects and planned unit\ developments for low and moderate income households.
- b. Design all State administered housing programs to require compliance with the State building code and State energy code in the use of funds for new construction.

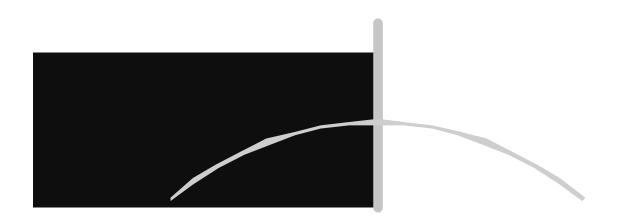
Other – 10 points

- a. Project leverages at least 15-25 percent local or private investment where not in conflict with program regulations.
- b. Project is designed to provide assistance to clients in the welfare-to-work program.

C. Economic Development

No point system will be utilized for economic development (CDLF) requests; however, decisions will be based on the following:

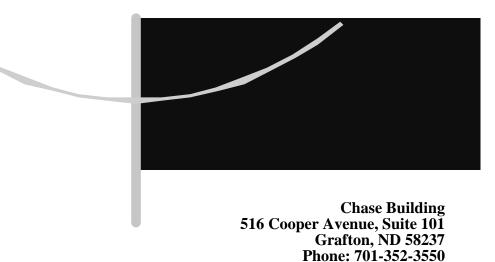
- 1. Financial strength
- 2. Likelihood of success
- 3. Likelihood of repayability
- 4. Need and appropriateness for funds and terms
- 5. Management strength, expertise and past performance
- 6. Marketing
- 7. Degree of likely benefit to the economy and very low and low income persons.



REGION IV

2004 PROGRAM DISTRIBUTION STATEMENT

RED RIVER REGIONAL COUNCIL



Fax: 701-352-3015 e-mail: rrrc@state.nd.us

REGION IV 2004 ESTIMATED FUNDING ALLOCATION

| | Region IV Allocation Amount | Amount Set Aside | Balance Available for Distribution |
|----------------------|----------------------------------|----------------------|------------------------------------|
| Housing | \$143,759 | 143,759 | 0 |
| Economic Development | Program income will applications | be used to fund econ | omic development |
| Public Facilities | 128,758 | 20,000 | 108,758 |
| Planning | <u> 15,000</u> | 0 | 15,000 |
| Totals | \$287,517 | \$163,759 | \$123,758 |

IMPLEMENTATION SCHEDULE FOR 2004 PUBLIC FACILITY/PLANNING CDBG PROJECTS

| October 8, 2003, 10:00 am | Public Hearing - Regional Co | uncil Office. Chase Building |
|---------------------------|------------------------------|------------------------------|
| | | |

January 23, 2004 Pre-application deadline

February 19, 2004 CDBG Review Committee meeting and recommendations for

public facilities applications to be presented to full board. Planning funds not distributed at this time will automatically transfer to

public facilities.

Before March 15, 2005 Final date for completion of full applications submitted to Division

of Community Services (DCS) for approval

ECONOMIC DEVELOPMENT APPLICATIONS

Ongoing Applications for the Economic Development will be accepted and

reviewed throughout the year.

PUBLIC FACILITIES/HOUSING/PLANNING

A. Public Facilities and Planning Grant Application Process

Set-Aside: \$20,000 will be set aside for the 2003 Grafton City Hall ADA (ROAB) Project.

1. <u>Pre-Application Review Process</u>

Pre-applications are due to the Regional Council on January 23, 2004 at 4:30 p.m. (Please see appendices for applications and/or checklists). Upon receipt of the pre-application, it will be reviewed by the Regional Council staff to ensure eligibility and completeness. Only proposals which meet the full requirements of the program will be considered. The Community Development Block Grant (CDBG) Review Committee will receive copies of all of the pre-applications for public facilities and planning prior to the February 19, 2004 meeting. The Community Development Committee comprised of Red River Regional Council board members will score and rank CDBG pre-applications.

2. Local Match for Project Costs:

Public Facilities projects are eligible for CDBG funds to pay for construction costs of the project if the population in the project area is 51% or greater very low and low income (VL & LI). The percentage of local match recommended for project costs is based on population as shown in the table below. If the population is less than 51% VL&LI, CDBG funds can only be used to pay for special assessments on behalf of very low and low income households.

| | POPULATION | | | |
|-----------------|--|---------|-------|---------|
| PERCENT VL & LI | < 200 | 200-999 | 1000+ | 25,000+ |
| 0 to 50% | CDBG Pays Special Assessments for VL & LI Households | | | |
| 51 to 70% | 15% | 20% | 25% | 30% |
| 71% + | 5% | 10% | 15% | 20% |

The CDBG Committee will evaluate each application, and may waive or reduce the local match requirement, based on the applicant's financial status.

3. Pre-Application Scoring and Ranking

Applicants will have the opportunity to provide a 20 minute presentation before the CDBG Review Committee on February 19, 2004. The Review Committee will score each public facility proposal in the areas of need, commitment, and appropriateness, as well as quantifiable data regarding benefit to VL & LI.

4. Project Funding Recommendations

After scoring and ranking is completed by the Review Committee, the committee will consider the amount of the requested grant funds to each project according to ranking. The committee reserves the right to adjust the amount of each award as it determines necessary. The committee will establish funding levels for each project in order of ranking, but if the balance of available funds is not sufficient to meet the request, the committee may:

- a. Offer to the applicant the funds remaining in the allocation. The applicant can either accept the award or decline offered funds. If the project is a special assessment project, the applicant must commit other funds to ensure that 100% of the special assessments on behalf of very low income households are paid. If the applicant declines, the committee will offer the funds to the next eligible applicant in order of ranking until the funds are expended; or
- b. Transfer the funds to any other allocation for immediate or later distribution.

5. Full Application

Pre-applicants approved by the Board of Directors will be invited to submit full applications which will be forwarded to the Division of Community Services (DCS) for compliance and award. Regional Council staff will assist with the full application process. The committee reserves the right to adjust the amount of each award from the amount requested as it determines appropriate.

All final applications will be delivered by March 15, 2005 to DCS for review as to their compliance with federal and state requirements and for a final grant award.

6. Administration

Applicants may administer projects or may contract with the Regional Council or another entity for administrative services.

B. Housing Policies and Procedures

Funds allocated for housing rehabilitation in the year 2004 have been set aside for continuation of the 2003 Walsh County Housing Rehabilitation Project. Therefore, no new housing rehabilitation applications will be accepted for 2004 funding.

This section describes specific requirements applicable to basic rehabilitation projects. There are no matching requirements for housing activities for owner occupied homes. The sponsoring entity does have the option to limit rehabilitation activities to owner-occupied homes only. If a Community Action Agency will provide weatherization on the rental property, the homeowner will be required to pay \$100 to the Community Action Agency to be used towards blower door test and furnace safety check.

Lead Regulations

The most current Lead Based Paint regulations will apply in the Walsh County Housing Rehabilitation Project. Specifically, the sponsoring entity will be responsible for obtaining a certified risk assessor and certified contractor for lead assessment and any lead reduction or abatement techniques performed. However, the sponsoring entity may opt to not do any rehabilitation on homes built prior to 1978.

An EPA or State of North Dakota certified risk assessor working under a firm certified to work in the State of North Dakota must be used on all homes built prior to 1978 to determine presence of lead in paint. If lead paint is to be disturbed, a certified lead contractor must be used.

1. Rehabilitation

a. It is the goal of the program and a State requirement for houses to be rehabilitated to meet Section 8 Standards. If the home cannot be brought up to the Section 8 housing code due to emergency requests, a request may be made to DCS for a waiver of this requirement. The inspector should utilize the Section 8 rehabilitation checklist available from the Regional Council to identify housing rehabilitation needs.

- b. The Section 8 Housing Quality Standards (HQS) Checklist must be used to identify housing rehabilitation needs. All inspectors must be Section 8 HQS Certified or be an individual who has demonstrated knowledge of the State Building Code. If the inspector is not HQS certified, the application must include the inspector's qualifications demonstrating knowledge of the State Building Code. The State requires that all rehabilitation work must meet Section 8 HQS or the State Building Code, whichever is more restrictive. DCS may grant a waiver of the required use of the Section 8 HQS Checklist on a case-by-case basis for emergency housing repairs. This request must be submitted to the DCS along with justification.
- c. If local guidelines permit the rehabilitation of mobile homes and manufactured homes, the units must conform to the following requirements in order to be eligible for rehabilitation with CDBG funds:
 - 1) The unit and the land it rests on are in common ownerships;
 - 2) Upon completion of rehabilitation activities, the unit will be attached to a foundation which cannot reasonably be relocated, be equipped with at least one smoke detector in working condition, and must be placed on the site in a stable manner and be free from hazards such as sliding or wind damage.

The DCS may waive these requirements when it finds, based on information provided by the grantee, that no alternative affordable housing is available for residents of such units in the community.

- d. North Dakota CDBG Affordable Rent Policy for Multi-Dwelling Units.
- e. Rental units rehabilitated totally or in part with Community Development Block Grant funds must be occupied by low and moderate income persons at affordable rents. Affordable rent is defined as 30 percent of the gross household income as determined by Section 8 of Title I of the Housing and Community Development Act of 1974.
- f. A "majority" of the units in a building after rehabilitation must be occupied by very low and low income persons at affordable rents.
- g. In the event that financial assistance is provided to a non-very low and low income property owner for the benefit of a very low and low income renter, the grantee must secure a written agreement from the owner to:
 - 1) Limit rent increases for five years to the rate of inflation; and
 - 2) Continue to rent to very low and low income persons for a period of five years.
 - 3) Provide a local match contribution equal to 5% of the CDBG rehabilitation costs.
 - 4) Pay \$100 to the Community Action Agency if they are providing weatherization assistance to the home.

2. Relocation (temporary or permanent)

See North Dakota CDBG Displacement Policy and consult with the DCS on the Uniform Relocation Act.

C. Emergency Application

Emergency requests may be considered at any time if the criteria are met and funds are available. Funding may be obtained from any unallocated funds at the discretion of the Board. Upon approval by the Community Development Committee and Board, the funding recommendation will then be submitted to the DCS for concurrence. The Board will recommend funds based on documentation of emergency and evidence that CDBG funds are required to address the problem. No point system will be used for emergency requests. Decisions will be based on need, commitment, appropriateness and availability of funds.

ECONOMIC DEVELOPMENT

The Economic Development allocation, to be called the Community Development Loan Fund (CDLF), is under the authority of the Regional Council's Economic Development Committee (ED Committee). Applications to the CDLF are taken on an ongoing basis throughout the program year. The complete application may be requested from the RRRC staff. The application outline for a CDLF grant/loan for publicly-owned infrastructure is included as Appendix E.

Should all available CDLF funds be committed, applicants will be informed of the status of program funding and potential timeline for future funding. Staff will also assist in researching other potential financing sources.

A. Eligible and Ineligible Activities

For a complete listing of eligible and ineligible activities, please refer to the State Program Distribution Statement.

B. <u>Lending Policies</u>

A complete list of the Regional Council's lending policies can be found in Appendix F. The ED Committee prefers primary sector projects. A primary sector business is defined as an individual, corporation, partnership or association, which through the employment of knowledge and/or labor, adds value to a product, process or export service that results in the creation of new wealth. Primary sector does not include "Production Agriculture" except as follows: an investor-owned livestock feeding or milking operation located apart from a farm headquarters, which is managed by employees. A retail sector business is defined as a business involved in the direct sale of goods, commodities, activities, or services to the consumer.

C. Review Committee

The ED Committee consists of members from the Board of Directors, one banking representative, and two representatives from the private sector in Region IV. The ED Committee will consider all applications for funding. The ED Committee will make acceptance/denial recommendations to the Board of Directors.

D. Application

The application checklist is contained in this Program Distribution Statement. The complete application packet can be obtained from the RRRC. State eligibility requirements will be applied to regional projects.

The staff will assist applicants to complete the application materials. A complete application must be submitted at least fourteen days prior to the upcoming monthly committee meeting at which the applicant would like its application to be considered. Applications that are lacking information may be delayed until the application is considered complete. Typically, the Committee meets on the third Thursday of each month.

Applicants are required to seek assistance with a professional accountant to complete all financial statements included in the application.

E. Staff Review

The staff will review the application for completeness and program compliance. If necessary, the staff will request additional information or clarification. The staff will prepare a staff recommendation that will be sent to each ED Committee member with the application packet at least one week prior to its upcoming meeting.

Minimum program requirements include:

- 1. At least 51% of the jobs created or retained by the proposed project must be available to very low and low income people;
- 2. Principal(s) must provide at least 10% of the total project in the form of equity; (the ED Committee reserves the right to increase this requirement if it deems necessary);
- 3. CDLF may only participate a maximum of fifty percent of the total project;
- 4. The CDLF target is \$10,000 investment per job to be created or retained; (however, the ED Committee retains the flexibility to a \$35,000 per job maximum investment).

Bank participation is a requirement in all economic development projects unless it is a disaster situation.

Upon a determination that the application does not comply with minimum requirements, a letter will be sent to the applicant identifying specifically what can be done to bring the proposal into compliance with the application requirements.

Upon determination that the application meets minimum requirements, the staff will invite the applicant to present its application to the ED Committee. If possible, the staff will arrange and hold the mandated public hearing prior to the ED Committee meeting so that any public comments may be presented to the ED Committee for their consideration. Additionally, this will expedite the application process.

The staff will also begin the environmental review process on each application to expedite the potential draw down of loan funds.

F. Applicant Presentation

Each applicant will be asked to present its application to the Committee and answer any additional questions the Committee may have. Typically, the presentation and question/answer period will be limited to one half hour.

G. Committee Review

The Committee will review the CDLF request based on an analysis of the following factors:

- Need and appropriate use of funds.
- Cash flow and the ability to meet debt service requirements.
- Strength of the balance sheet and profit and loss statement.
- Reasonableness and credibility of pro forma financial statements (existing and new businesses).
- Financial strength of principals.
- Appropriateness of the proposed terms of the CDLF request.
- Management strength and expertise.
- Past performance of the firm or principal(s).
- Other sources or lack of other sources of funding.
- Marketing expertise and potential.
- Proposed staffing plan, to include cost per job based on amount of CDLF requested.
- Character of borrower.
- Likelihood of success.
- Staff recommendation..
- Likelihood of repayment.

H. Committee Recommendation

An ED Committee recommendation will be given to the Board of Directors at its next meeting. The Board of Directors shall take action on the application based on the Committee's recommendation.

The Committee recommendation may come in the form of any of the following actions:

- the Committee may recommend funding as requested; or
- the Committee may recommend funding with conditions; or
- the Committee may ask the applicant to restructure its financial package for reconsideration; or
- the Committee may request additional information before a recommendation can be made; or

• the Committee may recommend that the application not be funded and not be allowed to restructure its financial package for further consideration.

I. Application Approval

If the application is approved by the Board of Directors, the staff will organize the following:

- 1. public hearing held by sponsoring applicant jurisdiction;
- 2. completion of community application requirements;
- 3. complete staff review and submit application to DCS for a compliance review and award.

J. Amendment Requests

Amendment requests to approved loans or grants include requests for additional financing; change in the terms of the loan; loan deferment; or loan write-off. Loan recipients need to make amendment requests to the City/County. The City/County needs to approve, alter or disapprove, then forward the amendment to the Regional Council for concurrence; if approved, the request will be forwarded to DCS. The City/County may ask the Regional Council for technical assistance.

CONFLICT OF INTEREST STATEMENT

Members of the Community Development Committee have the responsibility to score and rank applications. ED Committee members will review business plans and make recommendation to the Board of Directors. To ensure that review committee members do not have a conflict of interest, the following steps will be taken.

Review Committee Members and Regional Council Board Members must identify any personal, professional or financial interest they may have in the application under consideration. Minutes will reflect the disclosure. A Review Committee member will not score applications for which he/she has a conflict of interest, nor will he/she score applications which compete for the same funds. A Board member with a conflict of interest will abstain from voting on relevant motions, and minutes must reflect the member's desire to abstain.

SCORING AND RANKING CRITERIA

A. Public Facilities

The scoring and ranking criteria for Public Facilities are contained in this Program Distribution Statement; the section describes the scoring/ranking criteria to be used for each Public Facilities project.

The maximum score that can be received is 1100 points. The minimum threshold score required for funding is 650 points. The CDBG Review Committee reserves the right to make adjustments to the minimum threshold requirement as needed depending on the scores of the applications received. If an adjustment is made, all applicants will be notified.

B. Economic Development

Each applicant will be required to complete a business plan based on a business plan outline available from the Regional Council. The business loan will be evaluated based on the loan report found in Appendix G.

C. Emergency

Emergency requests will not be ranked and scored. Decisions regarding funding will be based on the project need, commitment, appropriateness, and availability of funds. Emergency applications will be considered at any time.

D. Planning

The scoring and ranking criteria for planning are contained in this Program Distribution Statement; the section describes the scoring/ranking criteria to be used for planning projects.

The maximum score that can be received is 245 points. The minimum threshold score required for funding is 145 points. The Review Committee reserves the right to make adjustments to the minimum score as needed depending on the scores of the applications received. If an adjustment is made, all applicants will be notified.

CDBG PUBLIC FACILITIES SCORE SHEET

1. NEED - Maximum 150 points

The committee will score each pre-application or full application on the basis of perceived need.

- a. 120 to 150 points will be awarded to applications which:
 - address an already demonstrated significant problem which clearly affects health, and/or safety of the community or a targeted VL&LI group within the community;
 - address a situation in which all or the most critical services otherwise available cannot be provided because of architectural barriers or other physical impediments to the disabled.
- b. 90 to 120 points will be awarded to applications which:
 - address a significant problem which is likely to affect health, and/or safety of a community or targeted VL&LI group within a community in the immediate future.
 - address a situation in which services to the handicapped can be provided, but not fully, or only with major inconvenience and/or additional costs.

- c. 60 to 90 points will be awarded to applications which:
 - address a problem which could significantly affect health and/or safety of the community, or a targeted VL&LI group within the community, but the likelihood or immediacy is not clearly documented or apparent.
 - have not shown that services to the disabled cannot be provided with any more than minor inconvenience and/or costs.
- d. 0 to 59 points will be awarded to applications which:
 - have not clearly shown that immediate or serious health and/or safety problems exist.

2. COMMITMENT - Maximum 125 points

The committee will score each Application on the basis of perceived commitment. 90 to 125 points will be awarded for high commitment, 65 to 89 points for moderate commitment, and 0 to 64 points for low commitment. The following criteria will be considered:

- a. 90 to 125 points will be awarded to projects that demonstrate the applicant is asking for the minimum amount of grant funds and is, therefore, providing the maximum amount of local match funds. This can be shown by documenting all of the following:
 - 1) project cannot proceed without the requested funds;
 - 2) applicant can show it is without additional existing funds to fully fund or increase the local match to the project;
 - 3) other potential sources of funding assistance have been explored but no other sources of grants or affordable loans are likely or available to meet the immediate need.
 - 4) the problem is:
 - i. long standing or existing but the applicant has made all reasonable efforts to obtain local or other financing to address the problem; or
 - ii. immediate and unexpected, not reasonably foreseen by the applicant.
- b. 65 to 89 points will be awarded to Applications which show grant funds are needed to proceed with the project and which meet most, but not all, of the criteria in 2.a. (above).
- c. 0 to 64 points will be awarded to Applications that do now show grant funds are needed to proceed with the project, for which other funds are available, or which meet few of the criteria in 2.a. (above).

3. APPROPRIATENESS - Maximum 125 points

100 to 125 points to projects that meet each of the following criteria;

80 to 99 points to those that meet 6 of 7;

60 to 79 points to those that meet 5 of 7;

40 to 59 points to those that meet 4 of 7;

0 to 39 points to those that meet fewer than 4 of the 7 criteria.

- a. the project would address the best immediate solution to the problem;
- b. the project would provide the best long-term solution to the problem;
- c. the project would meet all federal and state requirements and standards;
- d. the project appears to be cost effective considering the number of people to benefit versus the cost as compared to other projects;
- e. cost estimates appear to be reasonable and are well documented;
- f. project appears ready to proceed in a timely manner, with construction beginning in a 12-month period; and
- g. applicant proposes to utilize an experienced and qualified administrator.

4. PERCENTAGE OF VL & LI IN THE PROJECT AREA - Maximum 100 points

One point for every percentage point of VL & LI population will be awarded.

5. VERY LOW AND LOW INCOME AND/OR TARGET GROUPS BENEFIT - Maximum 100 points

Two points for each percent <u>above 50 percent VL & LI</u> to benefit will be awarded. Projects to assist exclusively VL & LI persons, including senior citizens, handicapped accessibility and removal of architectural barriers projects will receive 100 percent LMI benefit. Otherwise, VL & LI benefit will be determined from 1990 Census Data or from approved survey method results.

6. PROJECT TYPE - Maximum 100 points

| Install water and/or sewer facilities and/or streets | 100 points |
|--|------------|
| Install storm sewer, flood and drainage facilities | 100 points |
| Fire protection facilities | 100 points |
| Ambulance projects | 80 points |
| Other public facilities projects | 50 points |

7. TOTAL PER CAPITA COST - Maximum 100 points

| \$0 to \$100 | 100 points |
|----------------|------------|
| \$101 to \$300 | 90 points |
| \$301 to \$600 | 80 points |
| \$601 + | 70 points |

8. CDBG COST PER VL & LI PERSON TO BENEFIT - Maximum 100 points

| \$ 250 and below | 100 points |
|--------------------|------------|
| \$ 251 to \$ 500 | 80 points |
| \$ 510 to \$1,000 | 60 points |
| \$1,001 to \$1,500 | 40 points |
| \$1,501 to \$2,000 | 20 points |
| \$2,001 and above | 10 points |

9. MATCHING FUNDS - Maximum 100 points

Applicants committing greater than required local match, as shown on page 3 of this document, will receive 4 points for each percentage point over the required match from 1 percent to 25 percent.

10. RECEIPT OF PUBLIC FACILITY CDBG FUNDS IN THE PAST - Maximum 100 points

| No prior funding | 100 points |
|-------------------------|------------|
| 5 year or more prior | 80 points |
| within the past 4 years | 60 points |
| within the past 3 years | 40 points |
| within the past 2 years | 20 points |
| within the past year | 0 points |

NOTE: Years are to be counted from (and including) the most recent year in which funds were awarded, up to (and including) the funding year immediately prior to the current year.

CDBG funds from any source (including disaster funds) are to be considered as prior funds received.

TOTAL POINTS POSSIBLE 1100 MINIMUM THRESHOLD 650

PLANNING SCORE SHEET

1. NEED - Maximum 50 points

Proposal clearly responds to an existing or anticipated need and describes how the planning project will help address the need or problem.

2. IMPACT - Maximum 50 points

Highest scores will be applied to those that best meet the following criteria:

- Work products are clearly defined.
- Work products and results clearly address described need.
- Consultant is qualified and experienced.

3. COST - Maximum 50 points

Up to 50 points will be applied if the cost is documented and appears reasonable.

4. VL/LI BENEFIT - Maximum 50 points

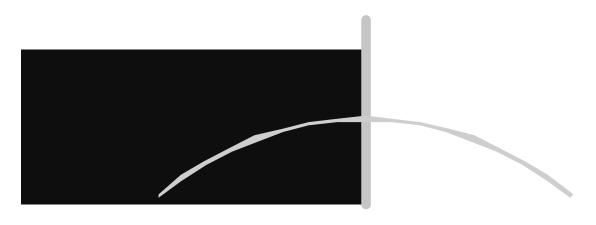
One point will be applied for each percent of VL/LI above 50 percent who will benefit.

5. MATCH - Maximum 25 points

| 75-100% | 25 points |
|---------|-----------|
| 50-74 | 20 points |
| 25-49 | 15 points |
| 10-24 | 10 points |
| 5-9 | 5 points |
| 0-4 | 0 points |

6. BONUS - Maximum 20 points

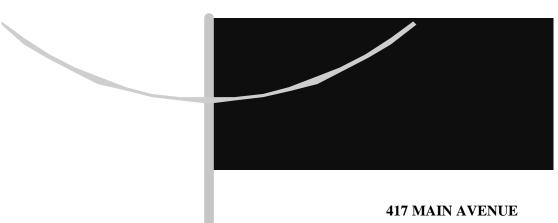
- 10 points will be awarded if the planning activities proposed are related to, and would help address problems identified in the current year, unfunded proposal.
- One point will be awarded for each year since the applicant was last awarded a (regular program) CDBG grant. (Max. 10 points).



REGION V

2004 CDBG REGIONAL PROGRAM STATEMENT

LAKE AGASSIZ REGIONAL COUNCIL



FARGO, ND 58103 PHONE: 239-5373 FAX: 235-6706

info@lakeagassiz.com

ALLOCATION OF FUNDS

The Lake Agassiz Regional Council will be allocated \$379,770 in FY 2004. This amount will be distributed among eligible projects and programs of activities in the following manner:

| Public Facilities (LI AND VLI Benefit) | | \$145,000 |
|--|-------|------------------|
| Public Facilities (Urgent Need) | | 25,000 |
| Housing Rehabilitation | | 40,000 |
| Other Housing Projects | | 20,000 |
| Removal of Architectural Barriers | | 25,000 |
| Community Development Loan Fund* | | 130,693 |
| Planning Activities** | | No Set-Aside |
| Emergency Public Facilities | | No Set-Aside |
| | Total | <u>\$385,693</u> |

^{*} The Community Development Loan Fund is supplemented by repayments to the State Revolving Loan Fund. Estimated repayment to the Region 5 component of the State Revolving Loan Fund in FY 2004 is \$300,000.

EMERGENCY PUBLIC FACILITY APPLICATIONS

In the event of a public facility emergency not addressed with the Urgent Need Set-aside, funding may be obtained by assigning any unallocated public facility funds or funds returned or transferred from other emphasis areas, including economic development, at the discretion of the Lake Agassiz Regional Council Board. The funding recommendation will then be submitted to DCS for concurrence. The board will recommend funds based on documentation of the emergency and evidence that CDBG funds are required to assist in remedying the problem. The public facilities scoring process will be waived for emergency applications.

ELIGIBLE ACTIVITIES

All activities listed as eligible in the North Dakota Community Development Block Grant Program Distribution Statement are eligible in the Lake Agassiz Regional Council Community Development Block Grant Program Distribution Statement. A copy of the North Dakota Community Development Block Grant Program Distribution Statement may be obtained by contacting the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone (701) 239-5373 or (701) 239-5374 or the ND Division of Community Services, Century Center, 1600 East Century Ave., Suite 2, Bismarck, ND 58502-2057, telephone (701) 328-5300.

^{**} A Notice of Fund Availability will be sent to cities and counties in the region should funds be available for planning activities beginning June 1, 2004.

CONFLICT OF INTEREST

All officers, directors, delegates, council members, committee members and staff members of Lake Agassiz Regional Council and its component committees shall avoid conflict, whether real or apparent, between individual, professional or business interests and the interests and decision-making capacity of the Council.

In the event that any officer, director, delegate, council member, committee member or staff member has any direct or indirect interest or any direct or indirect relationship with any individual or organization which proposes to enter into any transaction with the Council or its component committees, such person shall give notice of such interest or relationship to the Council and shall thereafter refrain from discussing or voting on the transaction in which he or she has an interest and from otherwise exerting influence in any way on the Council or its components to affect a decision to participate or not to participate in such a transaction.

TRANSFERS WITHOUT NOTICE

After scoring and ranking has taken place, transfers of \$20,000 or less may be made among funding categories without public notice and will be limited to two transfers per fiscal year. Should the board reject a preapplication(s) when funds are clearly available in a particular funding category, it will provide a written explanation to the preapplicant and the DCS. The DCS will be notified in writing within 10 days of a Board decision to transfer funds. Minutes of the board decision will accompany the notification.

IMPLEMENTATION SCHEDULE

Public Facilities, Housing and Removal of Architectural Barriers:

| January 23, 2004 | Pre-applications for Public Facilities (LI AND VLI Benefit), Public Facilities (Urgent Need), Housing Rehabilitation, Other Housing Projects and Removal of Architectural Barriers Projects due at Lake Agassiz Regional Council Office |
|-------------------|---|
| February 20, 2004 | Scoring Review and Recommendations for Funding by Lake Agassiz Regional Council Board of Directors |
| February 25, 2004 | Written Notice to Communities of Recommendations for Funding |
| March 15, 2005 | Final Date for completion of Full Applications and Submittal to DCS for Final Approval |

Community Development Loan Fund:

Applications are accepted at any time.

Planning Activities:

| June 1, 2004 through | Pre-applications accepted at the LARC offices throughout this January 31, 2005 period, pending availability of funds |
|--|---|
| June 30, 2004 through February 28, 2005 | Pre-applications reviewed, scored and recommended for funding throughout this period, pending the availability of funds |

March 15, 2005 Final Date for completion of Full Applications and Submittal to

DCS for Final Approval

SUBMISSION REQUIREMENTS AND SELECTION PROCESS

Housing Rehabilitation/Other Housing Activities

Housing activities may include but are not limited to:

- Rehabilitation of existing structures occupied by low and very low-income households
- Demolition of dilapidated buildings to make way for new housing development
- Site acquisition and preparation
- Infrastructure for new housing development provided LI and VLI requirements are met
- Pre-development costs, including site acquisition, costs to obtain clear title, legal fees, architectural fees, financing fees for housing projects that will serve primarily LI and VLI households
- Programs to further homeownership for LI and VLI households, including down payment assistance, interest rate subsidies, mortgage principal subsidies and payment of reasonable closing costs.

Submission Process - Housing Rehabilitation

- 1. Obtain and complete a CDBG FY 2004 Pre-Application form mailed to all communities and counties in Region V and also available from the office of the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone: (701) 239-5373 or online at www.lakeagassiz.com. (click on "LARC", then "Community Development")
- 2. **January 23, 2004** Due date for pre-applications and all required supplementary information. Pre-applications must be received in LARC offices by 5:00 p.m. Applications submitted via e-mail or fax must be followed by signed original copies.

- 3. **January 26 February 13, 2004 -** LARC staff determines eligibility, reviews and scores pre-applications
- 4. **February 20, 2004** LARC Board of Directors convenes to review staff scoring, hear project presentations, rank need for each project and develop funding recommendations.
- 5. **February 25, 2004** LARC staff notifies applicants of recommendations for funding.
- 6. **March 15, 2005** Final date for completion of full applications and submittal to the Division of Community Services.

Selection Process - Housing Rehabilitation (250 points maximum)

The Lake Agassiz Regional Council Staff will assign points to housing rehabilitation projects in the following manner (maximum 200 points):

1. Proposed number of households to be assisted with project funds.

| 10 and 0ver | 40 points |
|-------------|-----------|
| 5 - 9 | 20 points |
| Under 5 | 10 points |

2. Percentage of housing units in the community built prior to 1939, according to the most recent Census data available at the time of the pre-application.

| 50 points |
|-----------|
| 40 points |
| 30 points |
| 20 points |
| 10 points |
| |

3. What activities does the community undertake to encourage housing maintenance and improvement?

| Enforcement of Building Code | 20 points |
|--------------------------------------|-----------|
| Community Clean-Up/Fix-Up | 20 points |
| Enforcement of Nuisance Ordinance | 20 points |
| Prior Housing Rehabilitation Program | 20 points |

4. Do all construction and conversion activities comply with all applicable state codes including the State Building Code and State Energy Code?

| Yes | 10 points |
|-----|-----------|
| No | 0 points |

5. Is there a business development project within the community or within a reasonable commuting radius of the community, which has created a demand for additional and/or upgraded housing as measured by local vacancy rates?

Yes 20 points No 0 points

The LARC Board of Directors will assign up to 50 points for the perceived need of each project in the following manner:

Each housing rehabilitation applicant will be invited to present a 5-10 minute summary of its project including a description of the need for rehabilitation, current local efforts to upgrade housing, growth of the community, if applicable, and a general description of beneficiaries (e.g. low-income households, elderly, female heads of households, etc.). After all presentations have been heard, each board member will rank the projects in order of perceived need on a 10 point scale, a rank of 10 the highest and 1 the lowest. The point rankings of each project will be added together and averaged to arrive at a final ranking. The rank order applicants will then be assigned points, the highest-ranking applicant receiving 50 points, the next highest 45 points, etc., in increments of five points.

The score for the need criterion will then be added to the objective score to arrive at a final score.

A tie score will be broken by secret ballot of the Board. The Board will be polled, with the Chairman abstaining from the vote. If a tie again results, the Chairman will cast the deciding vote.

A full application must not deviate in general project scope, proportion of local match, if any, or implementation schedule as identified in the pre-application. An applicant which has been invited to submit a full application may choose not to go forward with a full application, in which case the next highest ranked project, if any, will receive an invitation to submit a full application, subject to the size of the funding request and funds available.

Submission Process ¥ Other Housing Activities

- 1. Obtain and complete a CDBG FY 2004 Pre-Application form mailed to all communities and counties in Region V and also available from the office of the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone: (701) 239-5373 or online at www.lakeagassiz.com. (click on "LARC", then "Community Development")
- 2. **January 23, 2004** Due date for pre-applications and all required supplementary information. Pre-applications must be received in LARC offices by 5:00 p.m. Applications submitted via e-mail or fax must be followed by signed original copies.
- 3. **January 26 February 13, 2004 -** LARC staff determines eligibility, reviews and scores pre-applications

- 4. **February 20, 2004** LARC Board of Directors convenes to review staff scoring, hear project presentations, rank need for each project and develop funding recommendations.
- 5. **February 25, 2004** LARC staff notifies applicants of recommendations for funding.
- 6. **March 15, 2005** Final date for completion of full applications and submittal to the Division of Community Services.

Selection Process – Other Housing Activities (250 points maximum)

Lake Agassiz Regional Council Staff will assign points to other housing activities applications in the following manner (maximum 200 points):

1. Proposed number of households to be assisted by the project.

| 15 and over | 40 points |
|-------------|-----------|
| 10 - 14 | 30 points |
| 5 - 9 | 20 points |
| Under 5 | 10 points |

2. Participation in project by other funding sources as a percentage of total project costs.

| 50.0% and over | 40 points |
|----------------|-----------|
| 25.0% to 49.9% | 30 points |
| Under 25.0% | 20 points |

3. Is there a business development project within the community or within a reasonable commuting radius of the community that is contributing to housing demand as measured by local vacancy rates?

| Yes | 30 points |
|-----|-----------|
| No | 0 points |

4. The project will definitively demonstrate the following results:

An increase in the number of housing units available to low and very low income households

20 points

Concrete mechanisms to enhance the affordability of housing for low and very low income households

20 points

An ongoing effort to increase housing opportunities in the locality 20 points

Active and ongoing participation by the local city government and/or other development organization

20 points

Active and ongoing participation by other groups, including financial institutions, charitable groups, the local business community, etc.

10 points

The LARC Board of Directors will assign up to 50 points for the perceived need of each project in the following manner:

Each applicant for other housing projects will be invited to present a 5-10 minute summary of its project including a description of the type of project, an explanation of the need for the project, growth of the community, if applicable, other proposed financial participants and a general description of beneficiaries (low and moderate income households, elderly, female heads of households, etc.) After all presentations have been heard, each board member will rank the projects in order of perceived need on a 10 point scale, a rank of 10 the highest and 1 the lowest. The point rankings of each project will be added together and averaged to arrive at a final ranking. The rank order applicants will then be assigned points, the highest ranking applicant receiving 50 points, the next highest 45 points, etc., in increments of five points.

The score for the need criterion will then be added to the objective score to arrive at a final score.

A tie score will be broken by secret ballot of the Board. The Board will be polled, with the Chairman abstaining from the vote. If a tie again results, the Chairman will cast the deciding vote.

A full application must not deviate in general project scope, proportion of local match, if any, or implementation schedule as identified in the pre-application. An applicant which has been invited to submit a full application may choose not to go forward with a full application, in which case the next highest ranked project, if any, will receive an invitation to submit a full application, subject to the size of the funding request and funds available.

Should no applications for Housing Rehabilitation or Other Housing Activities be received, the Board may transfer funds to any of the other categories, including the Community Development Loan Fund at the February 20, 2004 scoring and ranking meeting.

Public Facilities -LI and VLI Benefit Activities

Definition: Projects that benefit low-income and very low-income households, as defined by HUD, through direct payment of special assessments to such households or by the reduction of overall project costs in a benefiting area that is comprised of a total population that is at least 51% low-income and/or very low-income.

Submission Process – LI and VLI Benefit Activities

- 1. Obtain and complete a CDBG FY 2004 Pre-Application form mailed to all communities and counties in Region V and also available from the office of the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone: (701) 239-5373 or online at www.lakeagassiz.com. (click on "LARC", then "Community Development")
- 2. **January 23, 2004** Due date for pre-applications and all required supplementary information. Pre-applications must be received in LARC offices by 5:00 p.m. Applications submitted via e-mail or fax must be followed by signed original copies.
- 3. **January 26 February 13, 2004 -** LARC staff determines eligibility, reviews and scores pre-applications
- 4. **February 20, 2004** LARC Board of Directors convenes to review staff scoring, hear project presentations, rank need for each project and develop funding recommendations.
- 5. **February 25, 2004** LARC staff notifies applicants of recommendations for funding.
- 6. **March 15, 2005** Final date for completion of full applications and submittal to the Division of Community Services.

Selection Process – LI and VLI Benefit Activities (425 points maximum)

The Lake Agassiz Regional Council staff will assign points to Public Facilities – LI and VLI Benefit pre-applications in the following manner (Maximum 350 points):

1. Project type (projects cannot include deferred maintenance activities)

Water System Expansion Activities

120 points

(including but not limited to development of or access to new source, new water reservoir construction that increases capacity, water treatment plant expansion)

Sanitary Sewer System Expansion Activities

120 points

(including but not limited to lagoon cell construction or expansion that increases treatment capacity, lift station rehabilitation or new construction that increases capacity, expansion of sanitary sewer distribution system)

Water System Rehabilitation Activities

110 points

(including but not limited to watermain replacement, water treatment plant rehabilitation, water reservoir replacement that does not increase capacity)

Sanitary Sewer System Rehabilitation Activities

110 points

(including but not limited to sewer main replacement or relining, lift station rehabilitation or replacement that does not increase capacity, lagoon repair or replacement That does not increase capacity)

Flood Mitigation and Protection

100 points

(including surface drainage improvement, storm sewer main improvement or expansion, storm sewer lift station rehabilitation or expansion, dikes construction)

Fire Protection Activities Community Center Activities Other CDBG Eligible Activities 90 points 80 points

70 points

2. Very low-income and low-income benefit of project

100.0% 51.0% to 99.9% Under 51.0% 100 points 90 points

Not Eligible

3. Project matching funds

Assign 2 points for each percentage of total project paid from local or other sources.

100 points max.

4. Number of prior unsuccessful pre-applications for this project.

Two or more 20 points
One 10 points
None 0 points

5. Number of successful CDBG Public Facilities applications for other projects within the past five years:

None 10 points
One or more 0 points

The LARC Board of Directors will assign up to 75 points for the perceived need of each project in the following manner:

Each public facilities applicant will be invited to present a 5-10 minute summary of its project including a description of the problem, the severity of the problem, the local capacity to fund the project, current rates (as applicable) and benefit to the community. After all presentations have been heard, each board member will rank the perceived need for the project on a 15-point scale, a rank of

15 being the highest and 1 the lowest. The point rankings of each project will be added together and averaged to arrive at a final ranking. The rank order applicants will then be assigned points, the highest-ranking applicant receiving 75 points, the next highest 70 points, etc., in increments of 5 points.

The score for the need criterion will then be added to the objective score to arrive at a final score.

A tie score will be broken by secret ballot of the Board. The Board will be polled, with the Chairman abstaining from the vote. If a tie again results, the Chairman will cast the deciding vote.

The Board will establish funding levels for each pre-application in rank order. However, should funds be insufficient to fund any application in full, the board may:

- 1. Offer the remaining funds in the allocation to the applicant; if the applicant declines the offer, the board will offer the remaining funds to the next eligible applicant in rank order;
- 2. Transfer unobligated funds from other categories and offer awards as described above;
- 3. Transfer funds to any other category, including economic development, for immediate or later distribution; or
- 4. Any combination of the above.

Pre-applications recommended for funding will be invited to submit full applications. Full applications must not deviate in general project scope, proportion of matching funds commitments or planned implementation schedule as identified in the respective pre-applications. An applicant which has been invited to submit a full application may choose not to go forward with a full application, in which case the next highest ranked project, if any, will receive an invitation to submit a full application, subject to the size of the funding request and funds available.

Several alternatives will be considered by the Board for redistribution of funds turned back from funded projects for reasons such as cost under-runs or the inability to use all allocated funds (such as in special assessment type projects).

- 1. Prior to February 28, 2005 funds may be:
 - Offered to current year unfunded LI and VLI applicants in rank order.
 - Transferred to Public Facilities Urgent Need and offered to current year unfunded applicants in rank order
 - Transferred to Removal of Architectural Barriers and offered to current year unfunded applicants in rank order.
 - Transferred to a funded project in any category that demonstrates a need for additional funding.

- Held for emergency applications up to February 28, 2005.
- Transferred to the Community Development Loan Fund.

Public Facilities – Urgent Need Activities

Definition – Upon local certification, an activity that is designed to alleviate existing condition(s) which pose a serious and immediate threat to the health or welfare of the community, which are of recent origin or which recently became urgent, which the applicant is unable to finance on its own and for which other sources of financing are not available. A problem is considered to be of recent origin if it developed or became urgent within the 18 months preceding the Urgent Need Certification by the unit of general local government.

Submission Process – Urgent Need

- 1. Obtain and complete a CDBG FY 2004 Pre-Application form mailed to all communities and counties in Region V and also available from the office of the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone: (701) 239-5373 or online at www.lakeagassiz.com. (click on "LARC", then "Community Development")
- 2. **January 23, 2004** Due date for pre-applications and all required supplementary information. Pre-applications must be received in LARC offices by 5:00 p.m. Applications submitted via e-mail or fax must be followed by signed original copies.
- 3. **January 26 February 13, 2004 -** LARC staff determines eligibility, reviews and scores pre-applications
- 4. **February 20, 2004** LARC Board of Directors convenes to review staff scoring, hear project presentations, rank need for each project and develop funding recommendations.
- 5. **February 25, 2004** LARC staff notifies applicants of recommendations for funding.
- 6. **March 15, 2005** Final date for completion of full applications and submittal to the Division of Community Services.

Selection Process – Urgent Need (250 points maximum)

The Lake Agassiz Regional Council staff will assign points to Public Facilities – Urgent Need preapplications in the following manner (Maximum 175 points):

1. Project meets the definition of Urgent Need as described above and evidence is verifiable.

Yes 50 points
No Not eligible under Urgent
Need National Objective

2. Proposed project involves a construction activity to remedy the identified problem.

Yes 25 points No 10 points

3. Project matching funds

Assign 2 points for each percentage of total project cost paid from local or other sources.

100 points max.

The LARC Board of Directors will assign up to 75 points for the perceived need of each project in the following manner:

Each Public Facilities – Urgent Need applicant will be invited to present a 5-10 minute summary of its project including a description and discussion of the severity of the problem, including the immediate threat to health and welfare of the community, the local capacity to fund the project and benefit to the community. After all presentations have been heard, each board member will rank the perceived need for the project on a 15-point scale, a rank of 15 being the highest and 1 the lowest. The point rankings of each project will be added together and averaged to arrive at a final ranking. The rank order applicants will then be assigned points, the highest-ranking applicant receiving 75 points, the next highest 70 points, etc., in increments of five points.

The score for the need criterion will then be added to the objective score to arrive at a final score.

A tie score will be broken by secret ballot of the Board. The Board will be polled, with the Chair-man abstaining from the vote. If a tie again results, the Chairman will cast the deciding vote.

The Board will establish funding levels for each pre-application in rank order. However, should funds be insufficient to fund any application in full, the board may:

- 1. Offer the remaining funds in the allocation to the applicant; if the applicant declines the offer, the board will offer the remaining funds to the next eligible applicant in rank order;
- 2. Transfer unobligated funds from other categories and offer awards as described above;
- 3. Transfer funds to any other category, including economic development, for immediate or later distribution; or
- 4. Any combination of the above.

Pre-applications recommended for funding will be invited to submit full applications. Full applications must not deviate in general project scope, proportion of matching funds or planned implementation schedule as identified in the respective pre-applications. An applicant which has been invited to submit a full application may choose not to go forward with a full application, in which case the next highest ranked project will receive an invitation to submit a full application subject to the size of the request and availability of funds.

The Board will consider several alternatives for redistribution of funds turned back from funded projects for reasons such as cost under-runs or the inability to use all allocated funds.

Prior to February 28, 2005 funds may be:

- Offered to current year unfunded Urgent Need applicants in rank order.
- Transferred to Public Facilities LI and VLI Benefit and offered to current year unfunded applicants in rank order.
- Transferred to Removal of Architectural Barriers and offered to current year unfunded applicants in rank order.
- Transferred to a funded project in any category that demonstrates a need for additional funding.
- Held for emergency applications up to February 28, 2005.
- Transferred to the Community Development Loan Fund

Removal of Architectural Barriers

CDBG participation will be limited to 50% of eligible project costs or \$25,000 whichever is less. No application for projects with a total cost of less than \$7,500 will be considered for funding.

Submission Requirements – Architectural Barriers

- 1. Obtain and complete a CDBG FY 2004 Pre-Application form mailed to all communities and counties in Region V and also available from the office of the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone: (701) 239-5373 or online at www.lakeagassiz.com. (click on "LARC", then "Community Development")
- 2. **January 23, 2004** Due date for pre-applications and all required supplementary information. Pre-applications must be received in LARC offices by 5:00 p.m. Applications submitted via e-mail or fax must be followed by signed original copies.
- 3. **January 26 February 13, 2004 -** LARC staff determines eligibility, reviews and scores pre-applications
- 4. **February 20, 2004** LARC Board of Directors convenes to review staff scoring, hear project presentations, rank need for each project and develop funding recommendations.
- 5. **February 25, 2004** LARC staff notifies applicants of recommendations for funding.

6. **March 15, 2005** – Final date for completion of full applications and submittal to the Division of Community Services.

Selection Process – Architectural Barriers (130 points maximum)

The Lake Agassiz Regional Council staff will award points in the following manner: (Maximum 100 points)

1. The project is a priority need identified in the applicant 's 504/ADA Transition Plan (submitted with the pre-application or on file at LARC).

Yes 50 points No 0 points

2. The local match for the project exceeds 50% of the total project.

Yes 25 points No 25 points

3. The project will affect a public structure (for example, courthouse, city hall, public polling place, library) that is frequently used by the public.

Yes 25 points No 0 points

The LARC Board of Directors will assign up to 30 points for the perceived need of each project in the following manner:

Each removal of architectural barriers applicant will be invited to present a 5-10 minute summary of its project including a description of the work to be done, the applicant's prior efforts to accomplish ADA compliance and the local capacity to fund the project. After all presentations have been heard, each board member will rank the projects in order of perceived need on a 10-point scale, a rank of 10 being the highest and 1 the lowest. The point rankings of each project will be added together and averaged to arrive at a final ranking. The rank order applicants will then be assigned points, the highest ranking applicant receiving 30 points, the next highest, 25 points etc. in increments of five points.

A tie score will be broken by secret ballot. The Board will be polled, with the Chairman abstaining from the vote. If a tie again results, the Chairman will cast the deciding vote.

Full applications must not deviate in general project scope, proportion of local match or implementation schedule, as identified in the pre-application. An applicant which has been invited to submit a full application may choose not to go forward with a full application, in which case the next highest ranked project, if any, will receive an invitation to submit a full application, subject to the size of the funding request and funds available.

The following alternatives will be considered by the Board for redistribution of funds turned back from funded projects for reasons such as cost under-runs or the inability to use all allocated funds.

Prior to February 28, 2005 funds may be:

- Offered to current year unfunded Removal of Architectural Barriers applicants in rank order.
- Transferred to Public Facilities LI and VLI Benefit and offered to current year unfunded applicants in rank order.
- Transferred to Public Facilities Urgent Need and offered to current year unfunded applicants in rank order.
- Transferred to a funded project in any category that demonstrates a need for additional funding.
- Held for emergency applications up to February 28, 2005.
- Transferred to the Community Development Loan Fund

Community Development Loan Fund

Four types of activities are eligible for funding through the Community Development Loan Fund: 1) direct loans or equity investments in for-profit businesses including loans for fixed assets and inventory; 2) loans to non-profit corporations which operate business enterprises or which serve as an avenue through which assistance is provided to for-profit business; 3) loans to for-profit businesses for development of infrastructure owned and maintained by the for-profit entity and 4) grants for the development of municipally owned infrastructure which directly serves new or expanding for-profit businesses.

Submission Process and Requirements for Loans and Equity Investments

- 1. LARC will accept a full application consisting of a complete business plan when an applicant demonstrates in writing that all other sources of funds are available to the project.
 - LARC will provide the applicant with a suggested business plan format.
- 2. A funding recommendation will be made no later than 30 calendar days from official submittal of a complete business plan. Within this 30-day period the following tasks will be accomplished:
 - a. Public hearing held by sponsoring applicant jurisdiction;
 - b. Application documents completed.

- 3. Demonstration that a bank (or savings and loan or credit union) is a participant in the funding package (unless part of a disaster recovery loan, in which case bank participation is waived) and that all other sources of funds are committed. Commitment letters must specifically state terms and conditions of participation.
- 4. Staff review of business plan.
- 5. CDLF Loan Committee review of business plan and CDLF request. The review is based on an analysis of the following factors:
 - a. Need for Community Development Loan Fund Program assistance and appropriateness of the proposed use of funds;
 - b. Cash flow and the ability to meet debt service requirements;
 - c. Strength of the balance sheet and profit and loss statement (existing businesses);
 - d. Reasonableness and credibility of pro forma financial statements (existing and new businesses);
 - e. Financial strength of principals;
 - f. Appropriateness of the proposed terms of the Community Development Loan Fund request;
 - g. Management strength and expertise;
 - h. Past performance of the firm or principal(s);
 - i. Other sources or lack of other sources of funding;
 - j. Marketing; and
 - k. Proposed staffing plan, to include cost per job based on the amount of Community Development Loan Funds requested
- 6. The result of the CDLF loan committee review may result in any of the following:
 - a. The committee may recommend funding as requested;
 - b. The committee may recommend funding with conditions;
 - c. The committee may ask the business to restructure its financial package for reconsideration; or

d. The committee may recommend that the application not be funded and not be allowed to restructure its financial package for further consideration.

Submission Process and Requirements for Applications for Infrastructure Grants to Local Units of Government

- 1. Submission of pre-application for CDLF Infrastructure Grants.
- 2. Determination by LARC staff that the proposal will meet the job creation and community benefit objectives of the Community Development Loan Fund and that the project will qualify for grant assistance.
- 3. Upon such determination, LARC staff will send a written invitation to the applicant for submittal of a full application.
- 4. Upon a determination by LARC staff that the proposal will not meet the requirements for infrastructure grant assistance, LARC staff will notify the applicant in writing. LARC and the applicant will jointly work to seek alternatives that may bring the project into eligibility.
- 5. Completion and submission of a full application for CDLF Infrastructure Grants which includes all of the following items:
 - a. CDBG public facilities application form;
 - b. Preliminary engineering report;
 - c. Appropriate determination;
 - d. Assessment(s) of benefiting company(ies);
 - e. Business plan(s) of benefiting company(ies) including 3 years historical financial statements (if applicable) and pro forma financial projections for 3 years;
 - f. Letter(s) of commitment from benefiting company(ies);
 - g. Job creation and retention form for each benefiting company;
 - h. Hiring plan for each benefiting company;
 - i. Business assessment of beneficiary (Attachment B) for each benefiting company.
- 6. LARC staff will prepare a written recommendation to the LARC Loan Committee. The Loan Committee will make a funding recommendation based on the information contained in the application, including the job creation and public benefit aspects of the project, the amount of the local share and the staff recommendation.

Planning Activities

Definition: Eligible activities relating to the establishment of strategic plans, comprehensive plans, capital improvement plans. Applicants must meet one of the three national objectives:

- benefit to low and very low income persons
- elimination of slum and blight
- urgent need.

Submission Process – Planning Activities

- 1. Obtain and complete a CDBG FY 2004 Pre-application form mailed to all communities and counties in the Region and also available from the office of the Lake Agassiz Regional Council, 417 Main Avenue, Fargo, ND 58103, telephone: (701) 239-5373 or online at www.lakeagassiz.com.
- 2. **June 1, 2004 ¥ January 31, 2004** Submission period for pre-applications and all required supplementary information, subject to the availability funds. LARC will notify cities and counties on June 1 and from time to time throughout this period of the availability of funds for planning activities.
- 3. **June 30, 2004 through February 28, 2005** Subject to the availability of funds, LARC staff determines eligibility, reviews and scores pre-applications. The LARC Board of Directors ranks need and develops funding recommendations.
- 4. **March 15, 2005** Final date for completion of full applications and submittal to the Division of Community Services.

Selection Process (100 points maximum)

1. Applicant provides a well-reasoned basis for the proposed planning activity and an explanation of the anticipated outcome.

| Yes | 25 points |
|-----|-----------|
| No | 10 points |

2. Matching Funds

| >75% | 25 points |
|--------------|-----------|
| 51-74% | 15 points |
| 26 - 50% | 5 points |
| 25% or under | 0 points |

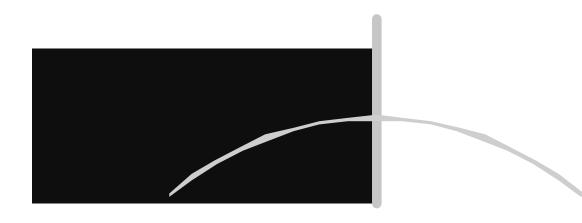
3. LI/VLI Benefit

51% and over 25 points <51% 20 points (must meet national objective of elimination of slum and blight or urgent need)

4. Proposal clearly describes the steps involved in the planning process, the local resources required, proposed coordinating or steering committee, plan for public involvement, implementation process and procedure for self-evaluation.

Good 25 points
Adequate 15 points
Poor 5 points

Proposals will be ranked according to the point schedule above from which the LARC Board will develop funding recommendations.



REGION VI

2004 CDBG REGIONAL PROGRAM STATEMENT

SOUTH CENTRAL REGIONAL COUNCIL



210 10TH STREET SE

PO BOX 903

JAMESTOWN, ND 58402

PHONE: 252-8060

FAX: 252-4930

scdrc@csicable.net

SOUTH CENTRAL DAKOTA REGIONAL COUNCIL

South Central Dakota Regional Council is a nine-county voluntary association of governments. The Council provides assistance in community, physical, and economic development to cities and counties in Barnes, Dickey, Foster, Griggs, LaMoure, Logan, McIntosh, Stutsman, and Wells Counties in south central North Dakota.

The members of the Regional Council include 33 representatives from the nine-county area. The members consist of one Mayor, one County Commissioner and one Soil Conservation District Supervisor from each of the nine counties. In addition, there are two members representing urban communities with populations over 5,000 (Jamestown and Valley City), two members representing Job Development, and two members that represent the special interests of business and low income persons.

IMPLEMENTATION SCHEDULE

Public Facilities/Housing/Planning

| January 15 | Deadline for Pre-Application submission. <i>Original and one copy</i> must be received by our office on or before January 15, 2004. |
|------------|--|
| January 27 | Pre-Applications will be reviewed, ranked, and recommended grant amounts determined. Applicants will meet with PF/H Committee members to present project and answer questions. |
| March 15 | Final applications are due to the Regional Council. <i>Original and one copy</i> must be received in our office on or before March 15, 2004. |
| March 25 | Final applications will be submitted to the Division of Community Services (DCS) for review for compliance with federal and state requirements. |

Economic Development/Emergency

Open Applications for economic development and emergency funds will be accepted at any time.

ALLOCATION OF FUNDS

The following estimated amounts have been established for the 2004 program year.

| 2004 Total Estimated Amount Available for Distribution | | \$385,693 |
|--|---------|-----------|
| 2003 Carry Over Amount Available for Distribution | 0 | |
| Public Facilities | 159,097 | |
| Housing | 43,391 | |
| Emergency | 0 | |
| Planning | 43,391 | |
| Economic Development & Emergency | 139,814 | |
| Total | | \$385,693 |

AWARD PROCESS FOR PUBLIC FACILITIES/HOUSING/PLANNING

On November 19, 2003 the South Central Dakota Regional Council Board of Directors appointed a committee to review, score, and recommend projects for funding. The committee will consist of one representative from each of the member counties the Council serves.

After the PF/H Committee meets on January 27, 2004, decisions including transfers from one allocation to another will be made by and at the Board of Director's bi-monthly meetings. However, in the event a more timely decision needs to be made, the Executive Director and the President of the Regional Council Board have been authorized by the full board to make any necessary decisions. In case of a conflict of interest by the Executive Director and/or President, the decision will be made by three (3) other PF/H Committee members. The PF/H Committee will meet again only if the Council were to request a second round of PF/H grant proposals.

To be eligible for a grant, the entity applying must have 51% or more very low to low income (VL & LI) families as per 2000 census data. If your entity does not qualify, you can challenge the census data by conducting a survey. If your entity has less than 51% VL & LI families the project may be eligible under special assessment. Please contact the Regional Council for census data information assistance (701) 252-8060. This applies to Public Facilities and Planning, Housing is a direct benefit activity.

Review process for public facilities, housing and planning:

- 1. Regional Council staff will review all Pre-Applications for eligibility (as described in the State Action Plan) and completeness, noting any questions.
- 2. Pre-Applications will be submitted to PF/H Committee members for review prior to the PF/H committee meeting.

- 3. Applicants are invited to attend the January 27, 2004 PF/H Committee meeting in order to make a presentation, answer questions, and provide clarification. Each applicant will be allowed approximately 5 minutes for a presentation and 10 minutes to answer questions from Regional Council staff and PF/H Committee members.
- 4. After all presentations are complete, the PF/H committee will openly discuss the projects and their merits.
- 5. After the applications have been reviewed and discussed the PF/H committee members will individually score them utilizing the scoring criteria contained to this document.
- 6. After the scores have been added and the rankings determined, the committee will recommend an amount to award each project according to ranking. The committee reserves the right to adjust the amount awarded to the projects during this process. If there are no projects presented or scored above the minimum, the committee can move allocated funds (based on the State's PDS) from that section to another area on January 27th.
- 7. In the event of a scoring tie, the PF/H Committee will determine the funding sequence by means of a secret ballot.
- 8. Each applicant will be informed of the proposed disposition of its application. Applicants awarded funding must provide the information, assurances, and documentation necessary to show compliance with State and Federal guidelines. This is accomplished by completing a Full Application. Regional Council staff will *assist* in the Full Application preparation.

The Full Application requires information necessary to determine if the project is in compliance with all federal and state requirements. The Division of Community Services (DCS) will review Full Applications for such compliance and prepare the final financial award.

Public Facility Grants

Eligible activities as described in the State Program Distribution Statement to include infrastructure, public safety and removal of architectural barriers. Public facility projects which include removal of architectural barriers projects, should be designed to benefit a high percentage of very low and low income (VL& LI) persons, including such groups as the elderly and disabled.

A local match is required for public facilities projects although no specific amount is delineated, the higher the commitment the greater the points. See the scoring section following this section under commitment for details.

An engineer/architect report is to be included in the public facilities Pre-Application. The engineer/architect report provides information helpful in determining the project's appropriateness and cost effectiveness. (Engineer/Architect is not necessary if it's a building project under \$100,000).

The maximum score that can be received is 1100 points. The minimum threshold score required for funding is 650 points. The CDBG Review Committee reserves the right to make decrease the minimum score as needed depending on the scores of the applications received. If an adjustment is made, all applicants will be notified.

PUBLIC FACILITIES SCORING AND RANKING CRITERIA

1. NEED - Maximum 150 points

The committee will score each pre-application or full application on the basis of perceived need.

- a. 120 to 150 points will be awarded to applications which:
 - address an already demonstrated significant problem which clearly affects health, and/or safety of the community or a targeted VL&LI group within the community;
 - address a situation in which all or the most critical services otherwise available cannot be provided because of architectural barriers or other physical impediments to the disabled.
- b. 90 to 120 points will be awarded to applications which:
 - address a significant problem which is likely to affect health, and/or safety of a community or targeted VL&LI group within a community in the immediate future.
 - address a situation in which services to the handicapped can be provided, but not fully, or only with major inconvenience and/or additional costs.
- c. 60 to 90 points will be awarded to applications which:
 - address a problem which could significantly affect health and/or safety of the community, or a targeted VL&LI group within the community, but the likelihood or immediacy is not clearly documented or apparent.
 - have not shown that services to the disabled cannot be provided with any more than minor inconvenience and/or costs.
- d. 0 to 59 points will be awarded to applications which:
 - have not clearly shown that immediate or serious health and/or safety problems exist.

2. COMMITMENT - Maximum 125 points

The committee will score each Application on the basis of perceived commitment. 90 to 125 points will be awarded for high commitment, 65 to 89 points for moderate commitment, and 0 to 64 points for low commitment. The following criteria will be considered:

- a. 90 to 125 points will be awarded to projects that demonstrate the applicant is asking for the minimum amount of grant funds and is, therefore, providing the maximum amount of local match funds. This can be shown by documenting all of the following:
 - 1) project cannot proceed without the requested funds;
 - 2) applicant can show it is without additional existing funds to fully fund or increase the local match to the project;
 - 3) other potential sources of funding assistance have been explored but no other sources of grants or affordable loans are likely or available to meet the immediate need.
 - 4) the problem is:
 - i. long standing or existing but the applicant has made all reasonable efforts to obtain local or other financing to address the problem; or
 - ii. immediate and unexpected, not reasonably foreseen by the applicant.
- b. 65 to 89 points will be awarded to Applications which show grant funds are needed to proceed with the project and which meet most, but not all, of the criteria in 2.a. (above).
- c. 0 to 64 points will be awarded to Applications that do now show grant funds are needed to proceed with the project, for which other funds are available, or which meet few of the criteria in 2.a. (above).

3. APPROPRIATENESS - Maximum 125 points

100 to 125 points to projects that meet each of the following criteria;

80 to 99 points to those that meet 6 of 7;

60 to 79 points to those that meet 5 of 7;

40 to 59 points to those that meet 4 of 7;

0 to 39 points to those that meet fewer than 4 of the 7 criteria.

- a. the project would address the best immediate solution to the problem;
- b. the project would provide the best long-term solution to the problem;
- c. the project would meet all federal and state requirements and standards;

- d. the project appears to be cost effective considering the number of people to benefit versus the cost as compared to other projects;
- e. cost estimates appear to be reasonable and are well documented;
- f. project appears ready to proceed in a timely manner, with construction beginning in a 12-month period; and
- g. applicant proposes to utilize an experienced and qualified administrator.

4. PERCENTAGE OF VL & LI IN THE PROJECT AREA - Maximum 100 points

One point for every percentage point of VL & LI population will be awarded.

5. VERY LOW AND LOW INCOME AND/OR TARGET GROUPS BENEFIT - Maximum 100 points

Two points for each percent <u>above 50 percent VL & LI</u> to benefit will be awarded. Projects to assist exclusively VL & LI persons, including senior citizens, handicapped accessibility and removal of architectural barriers projects will receive 100 percent LMI benefit. Otherwise, VL & LI benefit will be determined from 2000 Census Data or from approved survey method results.

6. PROJECT TYPE - Maximum 100 points

| Install water and/or sewer facilities and/or streets | 100 points |
|--|------------|
| Install storm sewer, flood and drainage facilities | 100 points |
| Fire protection facilities | 100 points |
| Ambulance projects | 80 points |
| Other public facilities projects | 50 points |

7. TOTAL PER CAPITA COST - Maximum 100 points

| \$0 to \$100 | 100 points |
|----------------|------------|
| \$101 to \$300 | 90 points |
| \$301 to \$600 | 80 points |
| \$601 + | 70 points |

8. CDBG COST PER VL & LI PERSON TO BENEFIT - Maximum 100 points

| \$ 250 and below | 100 points |
|--------------------|------------|
| \$ 251 to \$ 500 | 80 points |
| \$ 510 to \$1,000 | 60 points |
| \$1,001 to \$1,500 | 40 points |
| \$1,501 to \$2,000 | 20 points |
| \$2,001 and above | 10 points |
| | |

9. MATCHING FUNDS - Maximum 100 points

Assign 2 points for each percentage of total project cost paid from local or other sources.

10. RECEIPT OF PUBLIC FACILITY CDBG FUNDS IN THE PAST - Maximum 100 points

| No prior funding | 100 points |
|-------------------------|------------|
| 5 year or more prior | 80 points |
| within the past 4 years | 60 points |
| within the past 3 years | 40 points |
| within the past 2 years | 20 points |
| within the past year | 0 points |

NOTE: Years are to be counted from (and including) the most recent year in which funds were awarded, up to (and including) the funding year immediately prior to the current year.

CDBG funds from any source (including disaster funds) are to be considered as prior funds received.

TOTAL POINTS POSSIBLE 1100 MINIMUM THRESHOLD 650

HOUSING GRANTS

Eligible projects as described in the State Program Distribution Statement that address affordable single and multi-family developments, including rehabilitation, repair, expansion or similar activities proposed that will better assure meeting of needs, immediate and long-term, viability and health and safety issues; or conversion or new construction providing affordable housing. Awards may be made in the form of grants, loans, or a combination.

The maximum score that can be received is 250 points. The minimum threshold score required for funding is 180 points. The CDBG Review Committee reserves the right to make adjustments to the minimum score as needed depending on the scores of the applications received. If an adjustment is made, all applicants will be notified.

HOUSING REHABILITATIONS SCORE SHEET

South Central Dakota Regional Council staff will assign points to other housing activities applications in the following manner maximum 200 points).

1. Proposed number of households to be assisted by the project.

| 15 and over | 40 points |
|-------------|-----------|
| 10-14 | 30 points |
| 5-9 | 20 points |
| Under 5 | 10 points |

2. Participation in project by other funding sources as a percentage of total project costs.

50.0% and over 40 points 25.0% to 49.9% 30 points Under 25.0% 20 points

3. Is there a business development project within the community or within a reasonable commuting radius of the community that is contributing to housing demand as measured by local vacancy rates?

Yes 30 points No 0 points

4. The project will definitively demonstrate the following results:

An increase in the number of housing units available to low and very low income households 20 points

Concrete mechanisms to enhance the affordability of housing for low and very low income households.

20 points

An ongoing effort to increase housing opportunities in the locality

20 points

Active and ongoing participation by the local city government and/or other development organization.

20 points

Active and ongoing participation by other groups, including financial institutions, charitable groups, the local business community, etc.

10 points

The South Central Dakota Regional Council Public Facility Committee will assign up to 50 points for the perceived need of each project in the following manner:

Each applicant for other housing projects will be invited to present a 5-10 minute summary of its project including a description of the type of project, an explanation of the need for the project, growth of the community, if applicable, other proposed financial participants and a general description of beneficiaries (low and moderate income households, elderly, female head of households, etc.) After all presentations have been heard, each board member will rank the projects in order of perceived need on a 10 point scale, a rank of 10 the highest and 1 the lowest. The point rankings of each project will be added together and averaged to arrive at a final ranking. The rank order applicants will then be assigned points, the highest ranking applicant receiving 50 points, the next highest 45 points, etc., in increments of five points.

The score for the need criterion will then be added to the objective score to arrive at a final score.

TOTAL POINTS POSSIBLE 250 MINIMUM THRESHOLD 180

A tie will be broken by secret ballot of the Committee. The Committee will be polled, with the Chairperson abstaining from the vote. If a tie again results, the Chairperson will cast the deciding vote.

A full application must not deviate in general project scope, proportion of local match, if any, or implementation schedule as identified in the pre-application. An applicant which has been invited to submit a full application may choose not to go forward with a full application, in which case the next highest ranked project, if any, will receive an invitation to submit a full application to the size of the funding request and funds available.

Should no applications for Housing rehabilitation or Other Housing Activities be received, the Committee may transfer funds to any of the other categories, including the Community Development Loan Fund.

Planning Grants

Eligible activities relating to the establishment of a Capital Improvements Plan, Community Strategic Plan, Comprehensive Plan, Zoning or other plans.

The maximum score that can be received is 245 points. The minimum threshold score required for funding is 145 points. The Review Committee reserves the right to make adjustments to the minimum score as needed depending on the scores of the applications received. If an adjustment is made, all applicants will be notified.

PLANNING SCORE SHEET

1. NEED - Maximum 50 points

Proposal clearly responds to an existing or anticipated need and describes how the planning project will help address the need or problem.

2. IMPACT - Maximum 50 points

Highest scores will be applied to those that best meet the following criteria:

- Work products are clearly defined.
- Work products and results clearly address described need.
- Consultant is qualified and experienced.

3. COST - Maximum 50 points

Up to 50 points will be applied if the cost is documented and appears reasonable.

4. VL/LI BENEFIT - Maximum 50 points

One point will be applied for each percent of VL/LI above 50 percent who will benefit.

5. MATCH - Maximum 25 points

| 75-100% | 25 points |
|---------|-----------|
| 50-74 | 20 points |
| 25-49 | 15 points |
| 10-24 | 10 points |
| 5-9 | 5 points |
| 0-4 | 0 points |

6. BONUS - Maximum 20 points

- 10 points will be awarded if the planning activities proposed are related to, and would help address problems identified in the current year, unfunded proposal.
- One point will be awarded for each year since the applicant was last awarded a (regular program) CDBG grant. (Max. 10 points).

TOTAL POINTS POSSIBLE 245 MINIMUM THRESHOLD 145

AWARD PROCESS FOR ECONOMIC DEVELOPMENT AND EMERGENCY FUNDING

Emergency

Decisions will usually be made by and at the Board of Director's bi-monthly meetings. However, in the event a more timely decision needs to be made, the Executive Director and the President of the Regional Council Board have been authorized by the full board to make any necessary decisions. In case of a conflict of interest by the Executive Director and/or President, the decision will be made by three (3) other PF/H Committee members. The PF/H Committee will meet again only if the Council were to request a second round of PF/H grant proposals.

Funding for emergency grants will come from the Economic Development allocation, however, program income may not be used to fund emergency requests. Eligible activities needed to alleviate an immediate and urgent condition that poses a health, welfare or safety threat, including an event such as fire, flood or tornado resulting in severe damages that may result in a loss of jobs and/or inability of the community to provide essential services to its market area. At

a minimum, the threat cannot have occurred or become apparent more than 18 months prior to submission of an application or pre-application but generally it should not have occurred, or a solution identified, until after the regular public facility pre-application deadline.

Emergency requests will not be ranked and scored. Decisions regarding funding will be based on the project need, commitment, appropriateness, and availability of funds. Emergency applications will be considered at any time.

Applicants should contact the Regional Council office for guidance in preparing requests/applications for emergency funding.

Economic Development

The South Central Dakota Regional Council Board of Directors maintains a loan committee for South Central's CDLF review. The Loan Committee consists of one person from each county in Region VI, who are selected by the council's board of directors representing each county. The Regional Council staff assists the Loan Committee by providing guidance to the business in developing its application, assuring compliance with HUD regulations, and developing a staff recommendation for the Committee. The Economic Development allocation, to be called the Community Development Loan Fund (CDLF), is under the authority of the Regional Council's Economic Development Committee (ED Committee). Applications to the CDLF are taken on an ongoing basis throughout the program year. The full application may be requested from the SCDRC staff.

Should all available CDLF funds be committed, applicants will be informed of the status of program funding and potential timeline for future funding. Staff will also assist in researching other potential financing sources.

- 1. <u>Eligible Activities</u> (Partial listing for a complete list refer to the State Action Plan).
 - a. Direct loans to businesses including loans for fixed assets, equipment, infrastructure, inventory; and guarantees for working capital; or
 - b. Grants for the development of publicly-owned infrastructure which directly serves new or expanding for-profit businesses; or
 - c. Purchase of preferred stock, limited to 20 percent of the total project.
- 2. Ineligible Activities (Partial listing for a complete list refer to the State PDS)
 - a. Interest buydowns.

3. Review Committee

The ED Committee consists of one member for each of the member counties served. The ED Committee will consider all applications for funding.

4. Application

The application checklist and complete application packet can be obtained from the SCDRC. State eligibility requirements will be applied to regional projects. The staff will work with each applicant to assist in the completion of the application. The application must be completed at least fourteen (14) days prior to the upcoming monthly committee meeting at which the applicant would like its application to be considered. The committee meetings will be held on the second Wednesday of each month.

5. Staff Review

The staff will review the application for completeness and program compliance. If necessary, the staff will request additional information or clarification. The staff will prepare a staff recommendation that will be sent to each ED Committee member with the application packet at least one week prior to its upcoming meeting.

Minimum program requirements include:

- a. At least 51% of the jobs created or retained by the proposed project must be available to low and very low income people;
- b. Principal(s) must provide at least 10% of the total project in the form of cash or tangible balance sheet equity, and/or other acceptable assets;
- c. A bank must be involved in all ED Projects unless it's a disaster situation.
- d. CDLF may only participate to a maximum of 50% of the total project;
- e. CDLF's *maximum* investment (loans or equity) should be limited to \$35,000 per job created or retained and \$10,000 per job for infrastructure grants.

Upon a determination that the application does not comply with minimum require-ments, a letter will be sent to the applicant identifying specifically what can be done to bring the proposal into compliance with the application requirements.

The staff may also begin the environmental review process on each application to expedite the potential draw down of loan funds.

6. Applicant Presentation

Each applicant will be asked to present his application to the Committee and answer any additional questions the Committee may have. Typically, the presentation and question/answer period will be limited to one half hour.

7. Committee Review

The Committee will review the CDLF request based on an analysis of the project. The Committee recommendation may come in the form of any of the following actions:

- a. The Committee may recommend funding as requested; or
- b. The Committee may recommend funding with conditions; or
- c. The Committee may ask the business to restructure its financial package for reconsideration; or
- d. The Committee may request additional information before a recommendation can be made; or
- e. The Committee may recommend that the application not be funded and not be allowed to restructure its financial package for further consideration.

8. <u>Application Approval</u>

If the application is approved by the ED Committee, the staff will organize the following:

- a. Public hearing held by sponsoring applicant jurisdiction;
- b. Completion of community application requirements;
- c. Complete full application and submit to DCS.

9. Amendment Requests

Amendment requests must be made by the loan recipient to the sponsoring unit of government, for approval, denial, or approval with alterations. The sponsoring unit of government will then forward the amendment to the Regional Council who will forward the request to the DCS.

APPLICATION:

- 1. Pre-Application/Business Plan
 - a. The pre-application will consist of submitting a Business Plan to the Regional Council which will be accepted any time during the program year. It shall contain all information required by the current State Action Plan.
 - b. Regional Council staff will review each Business Plan for compliance to PDS Economic Development guidelines.

c. Once the Business Plan has been determined complete and in compliance, the Regional Council will complete an in-depth review of it and forward the review to the CDLF review committee.

The Regional Council staff, when reviewing the Business Plan will focus primarily on an analysis of the following:

- Need for CDLF assistance and appropriateness of the proposed use of funds;
- Cash flow and the ability to meet current and proposed debt service requirements;
- Strength of the balance sheet, profit and loss statements;
- Financial strength of the principals;
- Appropriateness of the proposed terms of CDLF assistance;
- Management strength and expertise;
- Past performance of the firm and/or principals;
- Other sources or lack of other sources of funding;
- Strengths and weaknesses of the proposed marketing activities;
- Proposed staffing plan, including cost per job based on the amount of CDLF assistance requested.

The results of the Regional Council staff review may consist of any of the following:

- The applicant and/or business may be asked to provide more information.
- The business may be asked to pursue other sources of funding before giving further consideration;
- The business may be asked to restructure the financial package;
- The business may be asked to rework/revise its business plan;
- The Regional Council staff may request a visit to the business locale and/or a meeting with the business;
- The Regional Council staff may decide that the business is not feasible as structured with the negative recommendation provided in writing;

- The Regional Council staff may decide to develop a positive funding recommendation with conditions;
- The Regional Council staff may recommend that the business not be funded and not be permitted to restructure its proposal, and
- The Regional Council staff may recommend funding as requested. The above list or potential actions is not all-inclusive and other actions may be taken as the situation may dictate.
- d. At least one week prior to their monthly meeting the Business Plan along with the review and recommendation for funding will be sent out to the nine (9) member RLF/CDLF committee for their review.
- e. The CDLF committee, at its monthly meeting, will review the business plan, meet with the business' owners/representatives, and consider the staff recommendation. When reviewing the proposal the committee will focus on an analysis of the following:
 - Need for CDLF assistance and appropriateness of the proposed use of funds;
 - Cash flow and the ability to meet current and proposed debt service requirements;
 - Strength of the balance sheet, profit and loss statements;
 - Financial strength of the principals;
 - Appropriateness of the proposed terms of CDLF assistance;
 - Management strength and expertise;
 - Past performance of the firm and/or principals;
 - Other sources or lack of other sources of funding;
 - Strengths and weaknesses of the proposed marketing activities;
 - Proposed staffing plan, including cost per job based on amount of CDLF assistance requested.

After the meeting with the business and reviewing the proposal the committee will recommend one of the following:

• The applicant and/or business may be asked to provide more information.

- The business may be asked to pursue other sources of funding before giving further consideration;
- The business may be asked to restructure the financial package;
- The business may be asked to rework/revise its business plan;
- The Review Committee may decide that the business is not feasible as structured with the negative recommendation provided in writing;
- The Review Committee may decide to develop a positive funding recommendation with conditions;
- The Review Committee may recommend that the business not be funded and not be permitted to restructure its proposal, and
- The Review Committee may recommend funding as requested. The Committee may recommend less funding depending on the availability of funds. The above list or potential actions is not all-inclusive and other actions may be taken as the situation may dictate.

2. Full Application

- a. Following approval by the RLF/CDLF committee, the full application will be generated by the Regional Council staff. It will contain all information in compliance with PDS guidelines. The Regional Council Staff will then forward the full application to DCS for a compliance review and preparation of the Financial Award. Two copies of the Financial Award will be forwarded to the grantee. The signed Financial Award must be signed and returned within 60 days of the effective date of the award or the grant may be terminated. Upon receipt of the Financial Award and prior to completing all environmental review requirements and receipt of an official Notice of Release of Funds, the grantee may only incur administrative costs. No construction, acquisition, or other costs may be incurred before the Release of Funds date.
- b. The loan documents (i.e. loan agreement, promissory note, security agreement, guarantee and UCC filings) will be generated by the Regional Council staff. It will be the Regional Council's responsibility to submit these documents to the required persons/agencies for execution and/or recording.

OTHER POLICIES

A. Conflict of Interest

South Central Dakota Regional Council and its Community Development Block Grant committees are very concerned with avoiding conflict of interest situations, whether real or perceived. To avoid even an appearance of conflict of interest, the following policies shall be in effect:

1. Adoption of HUD Conflict of Interest Policy.

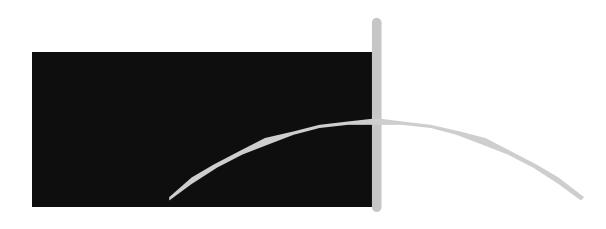
The committee shall adopt the HUD Conflict of Interest policy as its own policy.

2. Other Policies

Committee members who reside within the County jurisdiction of an applicant will provide full disclosure at the committee meeting and shall refrain from ranking the application.

Committee members, who by business arrangement, organizational membership, employer-employee relationship, or other relationship, may have interest in or benefit from the proposed project, shall provide full disclosure at the committee meeting and shall refrain from scoring and ranking the application.

If it is not clear whether a conflict of interest, real or perceived, may exist, a committee member may abstain from voting/ranking, or may ask the chairman to determine whether abstention is advisable, or the chairman may ask other committee members to determine if abstention should be required.



REGION VII

2004 CDBG REGIONAL PROGRAM STATEMENT

LEWIS AND CLARK REGIONAL DEVELOPMENT COUNCIL

AOO E A STE PRO A DWA Y

400 EAST BROADWAY

SUITE 418

BISMARCK, ND 58501

PHONE: 255-4591

FAX: 255-7228

lcrdc@gcentral.com

IMPLEMENTATION SCHEDULE

Public Facilities, Housing Rehabilitation, Planning and Housing Opportunity

February 3, 2004 Submission deadline for pre-applications (original and one copy

required, must be post-marked on or before deadline date).

On or About February 26 Applications will be reviewed, scored, and recommended funding

amounts determined.

November 30 Last date final applications are due (original only) to Lewis and

Clark Regional Development Council.*

Economic Development (CDLF and ED Infrastructure) and Emergency Applications

Pre-applications and final applications will be accepted at any time and will be considered if funds are available.

*At the option of the CDBG committee, due dates for final applications may be extended. This option may be exercised without public notice at the sole discretion of the committee if final applications are invited after February 26 due to availability of additional funds resulting from additional allocations, returned or unobligated funds, or fund transfers. In such cases the committee may extend the final application deadline up to five months after committee approval of a pre-application, but not later than seven days prior to the latest date by which applications and amendments must be received by DCS.

ALLOCATION OF FUNDS

Distribution of CDBG funds by Lewis and Clark Regional Development Council will be as follows. If the final allocation changes, allocations to one or more categories may be adjusted accordingly at the sole discretion of the CDBG Committee without notice.

| Housing Rehabilitation | | \$ | 0 |
|---|-------|------|-------|
| Housing Opportunity | | 11: | 5,000 |
| Public Facilities | | 142 | 2,716 |
| Planning | | | 0 |
| Emergency/Other | | | 0 |
| Sioux County Shop Set-Aside | | 59 | 9,078 |
| Economic Development – CDLF & ED Infrastructure | | 12: | 5,000 |
| | TOTAL | \$44 | 1,794 |

CDBG Funding Categories

Housing Rehabilitation Activities: Eligible activities and projects relating to single-family housing rehabilitation as described in the State Program Distribution Statement.

- A. **Housing Opportunity Projects:** Housing Opportunity Projects are eligible projects as described in the State Program Distribution Statement that address affordable multi-family developments, including rehabilitation, repair, expansion or similar activities proposed that will better assure meeting of needs, immediate and long-term viability, and health and safety issues; or conversion or new construction providing affordable housing. Awards may be made in the form of grants, loans, or a combination.
- B. **Public Facilities:** Eligible activities as described in the State Program Distributions Statement to include infrastructure, public safety (e.g., fire halls, trucks, ambulances and related equipment) and removal of architectural barriers.
- C. **Emergencies:** Eligible activities needed to alleviate an immediate and urgent condition that poses a serious health, welfare or safety threat, including an event such as fire, flood or tornado resulting in severe damages that may result in a loss of jobs and/or inability of the community to provide essential services to its market area. At a minimum, the threat cannot have occurred or become apparent more than 18 months prior to submission of an application or pre-application, but generally it should not have occurred, or a solution identified, until after the regular public facility pre-application deadline.
- D. **Planning:** Eligible activities relating to the establishment of a Capital Improvements Plan, Community Strategic Plan, Comprehensive Plan, Zoning or other plans.
- F. **Other:** Is for other activities which do not fit in to any other category but which are eligible for CDBG assistance. Any proposal within this category must meet one of the national objectives.
- G. **Economic Development:** Eligible activities and projects as described in the State Program Distribution Statement. Economic development funds may be in the form of CDLF loans or grants to businesses (or related entities), or as grants and/or loans for economic development infrastructure, but a bank must be involved in the project financing of CDLF projects.

GRANT APPLICATION SUBMISSION REQUIREMENTS

- A. Public Facilities, Planning, Housing Opportunity and Housing Rehabilitation
 - 1. Applicants have the option of submitting either a pre-application or full application by February 3, 2004. This is to allow applicants wishing to begin a project as soon as possible the opportunity to receive a final grant award in a more timely manner. To be considered for scoring, the minimum requirements of a preliminary application must be met: to be considered a final application, all requirements for a full application must be met. However, because scoring is based only on information required in the preapplication, full applications would have no advantage in scoring over pre-applications.
 - 2. Generally, the only difference between pre-applications and full applications is documentation that all state and federal procedures and policies, such as public hearings, identification of community development needs, displacement policies, etc. have been fulfilled. However, pre-applicants who have been invited for a full application may change the proposal shown in the pre-application, but only if the proposal is within the same emphasis area and is intended to address the same problem identified in the pre-application. If any changes could affect the score it received in the pre-application, the Lewis and Clark CDBG Committee reserves the right to re-score, adjust rankings and alter award recipients and amounts.
 - 3. Although specific match amounts are not required, local match is encouraged for housing rehabilitation projects and required for all other projects. The match amount should be determined by what is reasonable considering the resources available to the applicant. Failure to provide an adequate and reasonable match will result in a lower commitment score.
 - 4. Public Facility proposals in particular should generally include an architect/engineer report. Although there are exceptions, state law requires an architect or engineer on most projects. If an architect/engineer is not used and a report not included, the applicant should state the reasons why. Failure to include an architect/engineer report with the pre-application when such assistance and cost estimating is appropriate could result in a lower Appropriateness score.
- B. Economic Development and Economic Development Infrastructure
 - 1. Economic Development (CDLF) and Economic Development Infrastructure proposals will be considered at any time.
 - 2. Final applications will not be requested or considered until eligibility has been determined by council staff after submission of a pre-application.
- C. Emergency and Other: Applicants should contact the regional council for guidance and instructions.

GRANT REVIEW AND SELECTION PROCESS

- A. Public Facilities, Planning, Housing Opportunity and Housing Rehabilitation
 - 1. A committee composed of voting Council members serving on the Lewis and Clark **CAPITAL** Fund Board will be responsible for reviewing, scoring, ranking and making grant award recommendations. The chairman of the CDBG committee, in cases where a committee member(s) is absent or has a conflict of interest, may name an alternate(s) for the absent or in-conflict member from a pool of potential alternates as identified by the full Council board. When possible, preference should be given to those potential alternates who have no apparent conflict of interest in any known proposal.
 - 2. Only proposals that meet the full requirements of the pre-application, and those determined by Council staff to be eligible, will be considered.
 - 3. Upon receiving proposals, Council staff will review each for eligibility and completeness, and prior to the CDBG committee meeting on or about February 26, staff will send to each member a copy of the submitted proposals.
 - 4. Staff will prepare summary reviews of each application to be given to committee members at or before their meeting on or about February 26.
 - 5. Representative(s) of applicants will be given the opportunity to present their proposal to the committee at the meeting, with up to 15 minutes each for presentations and questions from the committee and staff.
 - 6. After all proposals have been heard and reviewed by the committee, committee members will score proposals in each subjective scoring category. Staff will apply appropriate scores for each objective category. Committee scores will then be totaled, with the highest and lowest scores in each category for each project eliminated and the remaining scores averaged to determine ranking.
 - 7. To be considered for funding, public facilities proposals must receive a score of at least 350 points, housing rehabilitation at least 450 points, planning at least 100 points and housing opportunity at least 500 points. The threshold requirements may be waived upon unanimous vote of a quorum of the CDBG Committee.
 - 8. Although no allocation is specified for housing rehabilitation proposals, proposals received, if any, will be heard, scored and ranked, but will be considered for funding only by unanimous vote of a quorum of CDBG Committee members and if:
 - a. The 450-point threshold is reached, and,
 - b. Funds from allocations for Housing Opportunity, Planning or Public Facilities categories remain after award recommendations have been made.

- 9. Although no allocation is specified for emergencies, requests may be funded on February 26 or thereafter upon approval of the committee and approval of transfer of funds from any category.
- 10. For scoring purposes only on housing rehabilitation and housing opportunity proposals, funds spent on related items within six months of consideration of the request may be recognized as match.
- 11. After rankings have been determined, the committee will consider the amount of the recommended award to each project according to ranking. The committee reserves the right to adjust the amount of each award from the amount requested as it determines appropriate, and to apply conditions to the award, including time deadlines to meet the conditions. The committee may retain allocated funds for current or future applicants, including for emergency, other or economic development projects as deemed appropriate.
- 12. If, after making its award recommendations but not enough funds remain to fully fund the next ranking proposal that meets the point-threshold criteria, or there are no other applications that were received, the CDBG committee may:
 - a. Offer all or part of the remaining allocation to applicants in order of ranking until all or part of the allocation is obligated, or
 - b. Transfer all or part of the unobligated balance of the allocation to another category, or
 - c. Retain the unobligated balance for future awards in the same category or transfer to another category, or
 - d. Any combination of the above.
- 13. Pre-applicants recommended for funding will be invited to submit final applications. Final applications which staff determines are different to the extent that the pre-application score may be reduced will be re-scored, re-ranked and funding levels altered as the committee deems necessary.
- 14. All final applications recommended for funding will be delivered to the Division of Community Services for review, final approval and preparation of grant awards.

B. Economic Development—CDLF

- 1. Funding recommendations under the Economic Development allocation, to be called the Lewis and Clark Community Development Loan Fund (CDLF), will be made by the Lewis and Clark **CAPITAL** Fund Board.
- 2. Prior to submitting a full application and business plan, applicant must first submit a preapplication, which will be reviewed by staff for eligibility. Proposals that meet eligibility requirements will be invited to submit a full application.

- 3. The **CAPITAL** Fund Board will meet monthly to review all final and complete applications and business plans received at least two weeks prior to the meeting. Applications received within two weeks may be considered at the option of the **CAPITAL** Fund Board, and otherwise will be held over until the next monthly meeting.
- 4. Prior to consideration by the **CAPITAL** Fund Board, staff will review the application and business plan and prepare recommendations regarding terms, conditions and other matters.
- 5. After discussing the proposal with representative(s) of the applicant as well as consideration of staff reviews and recommendations, the **CAPITAL** Fund Board may:
 - a. Approve as proposed;
 - b. Approve with modifications or conditions;
 - c. Agree to withhold a decision until a later date; or,
 - d. Deny the request.
- 6. Applications recommended for approval will be forwarded to the Division of Community Services for review, final approval and preparation of grant awards.
- 7. Proposals which have been rejected for funding may be resubmitted at any time, and may be reconsidered by the committee if it determines that situational or proposal changes are significant enough that a change in determination is likely.

C. Economic Development Infrastructure

- 1. The process for requests for economic development infrastructure projects will be the same as described in B. above (Economic Development-CDLF).
- 2. Awards for economic development infrastructure may be in the form of grants, loans, or a combination, as is determined to be necessary and appropriate.
- 3. Proposals which have been rejected for funding may be resubmitted at any time, and may be reconsidered by the committee if it determines that situational or proposal changes are significant enough that a change in determination is likely.

D. Emergency and Other

1. For emergency and other proposals eligible for CDBG assistance, the appropriate application/pre-application form shall be used. Applicants should contact staff for guidance.

2. The committee, or a subcommittee as authorized by the committee or its chair in cases where a full committee meeting is impractical due to the immediacy of an emergency, shall review each proposal and deliver any favorable recommendation to the Division of Community Services for review, final approval and preparation of grant awards.

F. Other Transfers

- 1. The committee reserves the right, without notification except as may be required by state or federal regulations, to modify or transfer allocations and otherwise modify or amend this statement, including but not limited to clarifications of policy, and deadline or meeting date changes.
- 2. The committee may assign all returned funds from 2004 grantees and grantees prior to 2004 to whichever allocation it deems appropriate.
- 3. Existing grantees requesting additional CDBG funds from either the 2004 allocation or from returned funds may do so through the amendment procedure. Such requests for additional funds from the 2004 allocation may be considered at any time during or after the February 26 ranking session. Requests for additional funds from 2004 or earlier returned funds may be considered at any time.

SCORING AND RANKING CRITERIA

A. Public Facilities - Maximum 650 Points

1. Project Need - Maximum 150 Points

On the basis of project need, the committee will score each proposal from 0-150 points, applying 101-150 for proposals showing high need, 51-100 for moderate need and 0-50 for low need using the following criteria:

- a. 101-150 points will be applied to proposals that demonstrate the project will address **all** of the following criteria:
 - (1) The health and/or safety risk is significant; and,
 - (2) The risk is immediate, either existing or it is clearly and definitively documented to pose an impending threat to the health and/or safety of residents; or,
 - (3) For proposals addressing handicapped accessibility or removal of architectural barriers, most or all critical and necessary services otherwise available are not and cannot be provided.

- b. 51-100 points will be applied if:
 - (1) The health and/or safety problem is either significant or immediate, but not both; or,
 - (2) Accessibility problems pose a major inconvenience, but services and access are still available.
- c. 0-50 points will be applied if:
 - (1) The health and/or safety problem is neither significant nor immediate; or,
 - (2) Accessibility problems pose a minor inconvenience, or restrict access only to secondary services.
- d. Within the high-medium-low ranges, the committee will score projects according to:
 - (1) Relative degree of seriousness of the health and/or safety threat;
 - (2) Relative immediacy of the problem;
 - (3) Relative problems posed by accessibility limitations; and,
 - (4) Documentation of federal or state violations or unmet standards.
- 2. Financial Need Maximum 75 points

On the basis of financial need, the committee will score each proposal 0-75 points, applying 51-75 points for proposals showing high need, 26-50 points for proposals showing moderate need, and 0-25 points for proposals showing low need using the following criteria:

- a. 51-75 points will be applied to projects that can document **all** the following:
 - (1) The project cannot proceed without CDBG assistance because the applicant does not have available the necessary financial resources, future revenues are inadequate or cannot accommodate timelines necessary to undertake the project, borrowing capacity is inadequate, or cost would place an undue financial burden on the applicant and/or its citizens; and,
 - (2) Other potential sources of assistance have been explored and cannot provide the assistance necessary.

- b. 26-50 points will be applied if:
 - (1) The project can proceed but would likely place a significant financial burden upon the applicant and its citizens; and,
 - (2) Other potential sources of assistance have been explored and cannot provide the assistance necessary.
- c. 0-25 points will be applied if:
 - (1) The project can proceed with available or accessible financial resources and without significant financial burden; or,
 - (2) No efforts can be documented that other sources of assistance have been explored.
- d. Within the high-medium-low ranges, the committee will consider in its scoring:
 - (1) The relative need for the funds;
 - (2) Whether other federal or state funds will be leveraged by the CDBG funds that would otherwise be lost if funding is not awarded;
 - (3) Documentation of need, including demonstrated efforts to secure funding assistance from other sources.
- 3. Local Commitment Maximum 75 points

On the basis of local commitment, the committee will score each proposal 0-75 points, applying 51-75 points for proposals showing high commitment, 26-50 points for proposals showing moderate commitment, and 0-25 points for proposals showing low commitment using the following criteria:

- a. 51-75 points will be applied to projects that can document **all** of the following:
 - (1) No more match other than what is being committed to the project is available; and,
 - (2) The applicant is not now confronting a problem or need simply because of deferred maintenance or non-action that it should have reasonably undertaken, or, if that is the case, can demonstrate it has taken actions necessary to correct the situation; and,
 - (3) Past activities undertaken by the applicant indicates strong commitment to providing adequate and safe community infrastructure, public works and services; and,

- (4) The applicant demonstrates commitment to providing adequate infrastructure and safety through tax levies, fees and utilization of borrowing capacity that are reasonable and appropriate considering the community size and demographics
- b. 26-50 points will be awarded to proposals that substantially meet most of the above criteria and no major concerns are apparent with those criteria it does not clearly meet.
- c. 0-25 points will be awarded to proposals that meet few of the above criteria, or which meet most criteria but one or more major concerns are apparent which affect the appropriateness.
- d. Within the high-medium-low ranges, the committee will consider in its scoring:
 - (1) The relative degree of commitment shown by the applicant;
 - (2) Documentation that the proposal has strong community support.
- 4. Project Appropriateness Maximum 300 points

On the basis of project appropriateness, the committee will score each proposal 0-300 points, applying 201-300 points for proposals showing high appropriateness, 101-200 for moderate appropriateness, and 0-100 for low appropriateness using the following criteria:

- a. 201-300 points will be awarded to proposals that show the applicant has substantially met **all** the following criteria:
 - (1) The solution proposed is logical and cost-effective considering the cost of the project related to the immediacy of the problem, the seriousness of the problem being addressed, the degree to which impacted residents will be benefitted, and the number of people to benefit; and,
 - (2) The project would address the best immediate solution to the problem; and,
 - (3) The project would address the best long-term solution to the problem; and,
 - (4) The project would meet all federal and state requirements and standards, as may apply; and,
 - (5) Cost estimates appear reasonable and are well documented (based on either architect/engineer estimates or multiple vendor quotes as is appropriate); and,
 - (6) Project appears ready to proceed in a timely manner.
- b. 101-200 points will be awarded to proposals that substantially meet most of the above criteria and no major concerns are apparent with those criteria it does not clearly meet.

c. 0-100 points will be awarded to proposals that meet few of the above criteria, or which meet most criteria but one or more major concerns are apparent which affect the appropriateness.

5. Community Development - Maximum 25 Points

Up to 25 points will be applied if the project is related to another overall community/ economic development effort. Such efforts may include:

- a. Consistency with a Capital Improvements, Comprehensive, Community Strategic, Business Retention and Expansion, Urban Renewal, or other related plan or strategy.
- b. Relationship to a larger or comprehensive program or project.
- c. Relationship to a business or housing opportunity or need, such as business retention, expansion or attraction.

6. Bonus - Maximum 20 points

- a. One point will be applied for each year since a (regular program) CDBG grant was last awarded for a project within the same emphasis area, which was sited within the same political jurisdiction and owned or controlled by the same recipient, and which included primary benefit to the same population. (Max. 10 points.)
- b. One point will be applied for each year since any (regular program) CDBG grant-assisted project, with the exception of planning and emergencies, was last awarded for activities within the jurisdiction of the proposed grant recipient. (Max. 10 points.)

7. Very Low/Low Income Benefit (VL/LI) - Maximum 5 points

One point for each percent rounded 10% VL/LI to benefit above 50% will be applied. Projects to assist exclusively VL/LI persons, senior citizens, handicapped accessibility or removal of architectural barriers projects, will receive 100% VL/LI benefit. Otherwise VL/LI benefit will be determined from census data or from approved survey method results.

B. Housing Rehabilitation - Maximum 750 Points

- 1. Community Targeting Maximum 40 Points
 - a. Local Housing History Maximum 15 Points

One (1) point will be applied for each year since the applicant last received a CDBG housing rehabilitation grant.

b. Area Housing History - Maximum 15 Points

One (1) point will be applied for each year since any applicant in the county last received a CDBG housing rehabilitation grant.

c. Public Facility History - Maximum 10 Points

One (1) point will be applied for each year since the applicant last received a CDBG public facility grant (not including handicapped accessibility or removal of architectural barriers projects).

2. Project Design - Maximum 100 Points

a. Percent all local funds involved in the project (excluding administration) – Maximum 25 points.

| 25.0-+ | 25 Points |
|-----------|-----------|
| 15.0-24.9 | 15 Points |
| 00.2-14.9 | 10 Points |
| 00.0-00.1 | 0 Points |

b. Households Types to Directly Benefit - Maximum 50 Points

One point will be applied for each 10% rounded to the nearest 10% for % of:

- (1) Elderly households to benefit.
- (2) Minority households to benefit.
- (3) Handicapped households to benefit.
- (4) Female head of households to benefit.
- (5) Households with children under 18 to benefit.
- c. Percent very low-income households to benefit Maximum 25 points

| 85-100% | 25 Points |
|---------|-----------|
| 67-84 % | 20 Points |
| 50-66 % | 15 Points |
| 33-49% | 10 Points |
| 20-32% | 5 Points |
| 0-19% | 0 Points |

3. Available Housing - Maximum 10 Points

Applicant's year-round housing vacancy rate (most recent available Census data)

00%-12% 10 Points 13%-19% 5 Points 20%+ 0 Points

4. Activity Budget - Maximum 200 Points

Up to 200 points will be awarded when funds requested appear reasonable and appropriate in regards to health and safety issues to be addressed, cost of available housing and age, condition and value of the homes to be rehabilitated. Maximum points will be applied when budgets are reasonable, primary work items are for health and safety issues and recipient eligibility is well documented so that work can proceed in a timely manner. Minimum points will be awarded if some or all of the above are not met; or if high-cost-per-unit is likely due to probable or certain presence of lead-based paint being present which will be disturbed, or if not disturbed costs of meeting HQS requirements will require rehabilitation costs exceeding \$5,000.

5. Community Infrastructure - Maximum 150 points

- a. Infrastructure Capacity Maximum 75 points
 - (1) 51-75 points will be applied if the applicant can document **all** primary health and safety infrastructure serving the community's homes—water, sewer, solid waste disposal and fire protection services—are of high quality, readily available, and without problems or deficiencies.
 - (2) 26-50 points will be applied if the applicant can document most primary health and safety infrastructure is adequate and there are no major deficiencies, or if there are, the applicant can show such deficiencies will be addressed within the time frame of the project.
 - (3) 0-25 points will be applied if there are one or more serious infrastructure deficiencies that are not likely to be alleviated within the project's time frame.

b. Infrastructure Commitment - Maximum 75 points

(1) 51-75 points will be applied if the applicant can document it has demonstrated commitment to assuring a high level of all infrastructure and safety services through tax levies, fees and utilization of borrowing capacity that are reasonable and appropriate considering the community size and demographics, and that its fund balances assure reasonable capability of maintaining those services.

- (2) 26-50 points will be applied if commitment to most, but not all the above criteria, can be demonstrated, and no major concerns are apparent with those criteria it does not clearly meet.
- (3) 0-25 points will be applied if little or no commitment or capacity for assuring reasonable and safe infrastructure can be demonstrated.

6. Community Services - Maximum 150 points

- a. Housing Services Maximum 75 points
 - (1) 51-75 points will be applied if the applicant can document its commitment, within its capacity considering the community size and demographics, to assuring affordable housing choices and quality as demonstrated by the availability of low-income family and elderly housing, nursing homes, Homestead Credit marketing efforts, and other housing activities.
 - (2) 26-50 points will be applied if most, but not all, the above criteria are met.
 - (3) 0-25 points if little or no past commitment to providing safe and affordable housing can be demonstrated.
- b. Other Services Capacity Maximum 75 points
 - (1) 51-75 points will be applied if the applicant can document it has the capacity to provide all other essential services to its residents, including health services, public transportation, youth and senior citizen centers or services, availability of Meals on Wheels or similar program, and handicapped accessibility at public buildings.
 - (2) 26-50 points will be applied if most, but not all, the above criteria are met.
 - (3) 0-25 points if most other services are not available in the community.

7. Other Leverage - Maximum 50 Points

Up to 50 points will be applied if funding will leverage other funds that might otherwise be lost if CDBG funds are not awarded. Maximum points will be awarded if the leverage amount is significant and both certain and dependent upon CDBG funding. Lower scores will be applied based on lesser amounts of leverage and degree of certainty and dependence upon the CDBG funding.

8. Community Development - Maximum 50 Points

Up to 50 points will be applied if the project is related to another overall community/ economic development effort. Such efforts may include:

- a. Consistency with a priority identified in a Community Strategic Plan, Urban Renewal Plan, Development Plan or other related plan or strategy.
- Relates to other housing projects or efforts that are recently completed, underway or proposed.
- c. Is related to other community or economic development efforts or projects, such as accommodating housing needs created by a new or expanding business.

C. Housing Opportunity Projects - Maximum 1,000 Points

- 1. Project Need Maximum 150 Points
 - a. 101-150 points will be applied to proposals that demonstrate the project will address **all** of the following criteria:
 - (1) Thorough documentation is provided for the type of housing or work proposed, utilizing assessments, census, survey, market study, occupancy rates or other reliable and pertinent statistical data; and,
 - (2) Meets both current and long-term benefit in addressing existing and future needs; and,
 - (3) Addresses, directly or indirectly, health and safety issues; and,
 - (4) The project will have significant impact on meeting the needs as documented.
 - b. 51-100 points will be awarded to proposals that substantially meet most of the above criteria and no major concerns are apparent with criteria it does not clearly meet.
 - c. 0-50 points will be awarded to proposals which meet few of the above criteria, or which significantly fail to meet one or more of the criteria.
- 2. Financial Need Maximum 150 points
 - a. 101-150 points will be applied to projects that can document **all** of the following:
 - (1) The project cannot proceed without CDBG assistance, or failure to receive CDBG funds would significantly reduce the benefit, viability or impact, because the applicant or recipient does not have available the necessary financial resources, nor are future revenue sources likely to become available; and,

- (2) The amount and type of funds requested (loan, grant or a combination) and the terms proposed or as may be offered, are reasonable and appropriate; and,
- (3) Other potential sources of assistance have been explored and cannot provide the assistance necessary.
- b. 51-100 points will be awarded to proposals that substantially meet most of the above criteria and no major concerns are apparent with criteria it does not clearly meet.
- c. 0-50 points will be awarded to proposals that meet few of the above criteria, or which meet most criteria but one or more major concerns are apparent which affect the demonstrated financial need.

3. Appropriateness - Maximum 150 points

- a. 101-150 points will be applied to projects that can document **all** of the following:
 - (1) The proposed project represents a logical and cost-effective strategy for addressing the needs as documented considering the amount of funds being requested, the terms proposed, the number of people who will benefit, and the degree to which they will benefit; and,
 - (2) The applicant can document the sustainability and viability of the project, as can be documented by the likelihood of repayability if loans are proposed, and through past performance and credit rating, strength and credibility of pro forma financial statements and cash flows, value of security, and financial strength and commitment of the principals or borrowers; or whether debt service and loans are or are not involved, that policies proposed and/or financial information provided indicate the feasibility of the project and the ability to assure the housing can be and will remain occupied, affordable and properly maintained; and,
 - (3) The project would meet all federal and state requirements and standards, as may apply; and,
 - (4) Cost estimates appear to be reasonable and are well documented (based on either architect/engineer estimates or multiple vendor quotes as is appropriate).
- b. 51-100 points will be awarded to proposals that substantially meet most of the above criteria and no major concerns are apparent with criteria it does not clearly meet.
- c. 0-50 points will be awarded to proposals that meet few of the above criteria, or which meet most criteria but one or more major concerns are apparent which affect the appropriateness.

4. Leveraged and Matching Funds - Maximum 100 points

Up to 100 points will be applied based upon the amount and percentage of matching funds and if funding will leverage other funds that might otherwise be lost if CDBG funds are not awarded. Maximum points will be awarded if the match and leverage amount is significant and both certain and dependent upon CDBG funding. Lower scores will be applied based on lesser amounts of leverage and degree of certainty and dependence upon the CDBG funding.

5. Timeliness - Maximum 100 points

Up to 100 points will be applied to projects that can show the following has been met or it can be reasonably assured will soon be met:

- a. The applicant/recipient has appropriate site control; and,
- b. The applicant/recipient has all necessary licenses and permits; and,
- c. Proper zoning is in place; and,
- d. Other financing needed is available; and,
- e. Project plans, specifications and cost estimates are complete, and,
- f. If existing, HQS certifications are current, and if built before 1978, lead-based paint inspections have been completed and, if lead paint is identified as existing, proper methods are proposed in addressing the issue and costs are determined; and,
- g. All other data, information, commitments, plans, and other are complete and in place.

6. Low-Income Benefit – Maximum 100 Points

Up to 100 points will be applied to projects showing the greatest benefit to low- and very-low income persons and households, including benefit and access to handicapped persons. The highest number of points will be applied if handicapped-accessible units are available and, based upon past, current and/or future occupancy by low-income persons, as shown by historical data, subsidy policies or funding regulations, a high level of low-income occupancy can be assured.

7. Community Development Impact - Maximum 100 Points

Up to 100 points will be applied to proposals that will have favorable impact upon the community's economic and community development efforts. In considering the number of points to be applied, the committee will weigh several factors, including the following:

- a. The degree of impact the project will have on the community's community development efforts, including housing and economic development.
- b. Whether it is a part of a larger or comprehensive program or project.
- c. Its relationship to a business or housing opportunity or need, such as business retention, expansion or attraction.
- d. Puts to its best use current, vacant or abandoned buildings, space or property.
- e. Relates to other housing projects or efforts that are recently completed, underway or proposed.
- f. The quality of the proposed project.
- g. Consistency with a priority identified in a Community Strategic Plan, Urban Renewal Plan, Development Plan or other related plan or strategy.

8. Services Capacity - Maximum 50 points

Up to 50 points will be applied if the applicant and/or recipient can document it has the capacity to provide other essential services to its residents benefiting from the project. Depending upon the nature of the project, this may include in-house social programs, health services, transportation, meals, personal services and other, and/or may include community services that would serve beneficiaries, such as medical, public transportation, youth and senior citizen services and programs, availability of Meals on Wheels, and handicapped accessibility at public buildings.

9. Infrastructure Capacity - Maximum 25 points

Up to 25 points will be applied if the applicant can document all primary health and safety infrastructure serving, or to serve the proposed housing units, including water, sewer, solid waste disposal and fire protection services, are of high quality, readily available, and without problems or deficiencies.

10. Innovation - Maximum 25 Points

Up to 25 points may be applied to projects that propose an innovative approach to providing affordable housing.

11. Management Capacity - Maximum 25 points

Up to 25 points will be applied if the applicant and/or recipient can show strong management, marketing and administrative skills and experience, or provision of counseling and technical assistance, as the project may require, that should assure project success.

12. Community Support - Maximum 25 Points

Up to 25 points may be applied to projects that can demonstrate strong support for the proposal. This, at a minimum, should include letters of support from public or private individuals or entities, and may also include consideration of past community efforts and successes in providing affordable housing, and the level of financial, technical assistance or other community support or partnerships that are being provided for the project.

D. Planning - Maximum 250 Points

1. Need - Maximum 75 points

Proposal clearly responds to an existing or anticipated need and describes how the planning project will help address the need or problem.

2. Impact - Maximum 50 points

Highest scores will be applied to proposals that best meet the following criteria:

- a. Work products are clearly defined.
- b. Work products and results clearly address described need.
- c. Person, entity or consultant who will undertake or lead the planning effort is identified and is qualified and experienced.

3. Implementation - Maximum 50 Points

Highest scores will be applied to those proposals that can show:

- a. The proposed planning program is required or mandated in order to access financial assistance needed to implement a project or program.
- b. The financial assistance is likely to be offered and accessed upon undertaking or concluding the process.
- c. Implementation is likely and will have short- and long-term benefit.

4. Cost - Maximum 25 points

Up to 25 points will be applied if the cost is documented and appears reasonable.

5. VL/LI Benefit - Maximum 5 points

One point for each rounded 10% VL/LI to benefit above 50 percent will be applied.

6. Match - Maximum 25 points

| 75%-+ | 25 points |
|-----------|-----------|
| 50%-74% | 20 points |
| 25%-49% | 15 points |
| 10%-24% | 10 points |
| 5%-09% | 5 points |
| 0 00%-04% | 0 points |

7. Bonus - Maximum 20 points

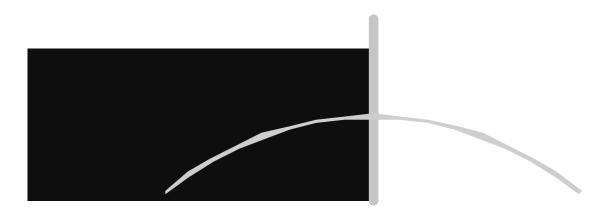
- a. 10 points will be awarded if planning activities proposed are related to, and would help address problems identified in 2002 or 2003 unfunded proposals.
- b. One point will be awarded for each year since the applicant was last awarded a (regular program) CDBG grant. (Maximum 10 points.)

E. Emergency

No point system will be utilized for emergency requests; decisions regarding funding will be based on the project need, commitment and appropriateness as well as availability of funds.

F. Economic Development

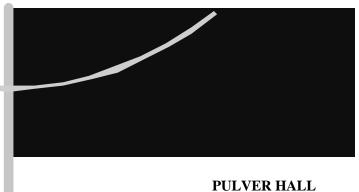
- 1. No point system will be utilized for economic development (CDLF) requests; however, decisions will be based on the following:
 - a. Financial strength and reasonableness;
 - b. Likelihood of success;
 - c. Likelihood of repayability;
 - d. Need and appropriateness for funds and terms;
 - e. Management strength, expertise and past performance;
 - f. Marketing; and,
 - g. Degree of likely benefit to the economy, VL/LI persons, and/or anticipated impact of addressing national objectives as defined in the state program statement.
- 2. No point system will be utilized for economic development infrastructure requests; however, decisions will be based on the following:
 - a. Degree to which the infrastructure fits into the community's overall economic development strategy.
 - b. Need and appropriateness for funds and terms.
 - c. Degree of likely benefit to the economy, VL/LI persons, and/or anticipated impact of addressing national objectives as defined in the state program statement.



REGION VIII

2004 CDBG REGIONAL PROGRAM STATEMENT

ROOSEVELT-CUSTER REGIONAL COUNCIL



DICKINSON, ND 58601

PHONE: 483-1241 FAX: 483-1243

info@rooseveltcuster.com

DISTRIBUTION OF FUNDS

FUNDING AMOUNTS AND CATEGORIES

The statewide distribution of Community Development Block Grant (CDBG) funds is found in Section IV of the State Action Plan. Funds available to Region VIII are \$296,911. Those funds will be allocated under the following categories:

| Economic Development (have \$400,000 in revolved fu | ands) 0% | \$ 0 |
|---|----------------------|------------|
| Public Facilities & Planning | 66.3% | 196,911 |
| Housing | 33.7% | 104,631 |
| Emergency Public Facility | 0% | 0 |
| | Total Funding | \$ 301,542 |

ECONOMIC DEVELOPMENT

Economic development projects must meet the eligibility criteria as described in the current State Action Plan. Additional regional information is attached.

PUBLIC FACILITIES & HOUSING

Projects must meet the eligibility criteria as described in the current State Action Plan. Regional information and application forms are attached. There will be at least one housing project funded per year in Region VIII.

EMERGENCY PUBLIC FACILITY

Emergency projects shall be determined as those having an immediate threat to the safety of the residents of the area as defined by the request for assistance. The project will need to meet eligibility requirements and have concurrence that the project constitutes an emergency from the North Dakota Division of Community Services (DCS). No funding is set-aside for emergencies. However, funding for an emergency public facility project may be allocated at the time of the emergency from funding not currently allocated, returned funds, or funds transferred from another emphasis areas. No transfer of funds will be necessary if the funding is from the public facility category. The public facility pre-application scoring and review process will be waived for emergency applications. Necessary decisions will be made by the R-CRC Executive Board. In addition, emergency CDBG funds may also be accepted or applied for from other regional or state allocations and or set-asides.

PLANNING

Planning projects are eligible and will be scored under the public facility criteria as public facility projects.

AMERICANS WITH DISABILITIES ACT (ADA)

It is a Federal requirement that all cities and counties receiving funds through the CDBG Program must provide a copy of their Section 504 Self-Evaluation and Transition Plan prior to project closeout.

STATEMENT OF "CONFLICT OF INTEREST" POLICIES

The Roosevelt-Custer Regional Council (R-CRC), its affiliates and components, and all officers, directors, delegates, council and committee members scrupulously shall avoid any conflict between their own respective individual, professional or business interests and the interests of the Council, in any and all actions taken by them on behalf of the Council in their respective capacities.

In the event that any officer, director, delegate, council, or committee member of the Council shall have any direct or indirect interest in, or relationship with, any individual or organization which proposes to enter into any transaction with the Council, including, but not limited to, transactions involving:

- a. The sale, purchase, lease or rental of any property or other asset;
- b. Employment, or rendition of services, personal or otherwise;
- c. The award of any grant, contract, or subcontract;
- d. The investment or deposit of any funds of the Council;

Such person shall give notice of such interest or relationship and shall thereafter refrain from discussing or voting (but not to include testimony in a public forum) on the particular transaction in which he has an interest, or otherwise attempting to exert any influence on the Council, or its components to affect a decision to participate or not participate in such transaction.

FUND TRANSFERS, RETURNED FUNDS, AND REALLOCATIONS

After October 1, 2004 uncommitted funds in any category may be reallocated by the approval of the full board of the Roosevelt-Custer Regional Council (R-CRC). Since the full board meets only on a quarterly basis, timely distribution of funds may prove difficult. Therefore, the full board may delegate their responsibilities under the PDS to the Executive Committee of the R-CRC.

Prior to the board's official decision to transfer funds from one category to another, a public notice of the transfer of funds is to be made to interested parties. A fifteen (15) day comment period will be observed. If no adverse comments are received, a notice of the transfer, reallocation and a copy of the public notice will be sent to the North Dakota Division of Community Services (DCS) for their concurrence.

In the event the funds allocated or transferred in any category exceed the applications on hand, the Executive Committee may call for additional applications through a second funding cycle. The implementation schedule for the second funding competition is to be included in the public notice.

An economic development project must be approved and ready to receive the funds before any transfer will be made from public facilities and housing to economic development.

Any funds returned after the end of the calendar year in which it was awarded will be reallocated by the Executive Committee of the R-CRC. This decision will be based on timeliness and perceived need and will be done through a motion and with the majority approval of the Executive Committee members. The Executive Committee may commit these funds to (1) any open project, (2) any new eligible economic development project or (3) to the next ranked public facility or housing project in the current year. These actions may require a transfer of funds between categories. Any transfer of funds from one category to another must follow the transfer of funds procedure as outlined above and in the State Action Plan.

SUBMISSION OF APPLICATIONS TO:

ROOSEVELT-CUSTER REGIONAL COUNCIL PULVER HALL DICKINSON, ND 58601 PHONE (701) 483-1241 FAX (701) 483-1243 info@rooseveltcuster.com

ECONOMIC DEVELOPMENT COMMUNITY DEVELOPMENT LOAN FUND

IMPLEMENTATION SCHEDULE

Applications for funding from the Community Development Loan Fund (CDLF) will be accepted by the Roosevelt-Custer Regional Council (R-CRC) at any time throughout the program year.

DISTRIBUTION OF FUNDS

Funding for the CDLF program is available from program income. Program income comes from CDLF loans that have been made previously and repaid. As of October 29, 2003, there is in excess of \$400,000 available. Economic development projects being proposed to R-CRC's CDLF program must meet the eligibility criteria as described in the current State Action Plan.

R-CRC's Loan Review Committee (LRC) using prudent lending practices will review all projects. Final approval will be given by R-CRC's Executive Committee based on the recommendation received from the Loan Review Committee.

APPLICATION PROCEDURES

Loan applicants will be required to submit a pre-application or meet in person with R-CRC staff for a preliminary determination of project eligibility.

If eligible, applicants will be invited to submit a full application, which will consist of purpose of request, a business plan, commitment of other project funds, financial projections, job creation documentation and other pertinent information as deemed necessary by R-CRC staff. R-CRC will provide necessary forms and business plan outlines for these applications.

Applicants will be requested to assist R-CRC staff in completing the formal application which shall consist of application cover sheet, various assurances and certifications, sponsorship, etc.

For purposes of clarification, applicant shall mean the business or person requesting assistance and sponsor shall mean the city or county which will ultimately become the applicant to the state Division of Community Services.

APPLICATION REVIEW AND DECISION MAKING PROCESS

Applicants must submit a pre-application or meet in person with R-CRC staff so that a preliminary determination of eligibility can be made. Staff will use 24 CFR part 570, Title I, the State Action Plan, and the R-CRC's program distribution statement to determine eligibility.

If eligible, staff and/or the applicant will obtain a resolution of sponsorship from the appropriate local governmental entity. Once sponsorship is obtained, the applicant will be directed to develop a full application, which shall consist of a business plan in a format described in the State's Action Plan. Official application packets will be provided by R-CRC.

Full applications will be reviewed by the staff for eligibility and will be forwarded to the LRC for their review and recommendation. Economic development projects will not be scored on a point system. The LRC's decision to recommend funding will be based on the merits of the project as described in the applicant's business plan. The following will be the primary criteria used to determine the merits of a project:

- 1. Financial strength of the principals and the business.
- 2. Likelihood of success.
- 3. Need and appropriateness for funds and terms.
- 4. Management strength, expertise, and past experience.
- 5. Marketing strength.
- 6. Documented source of equity and collateral.
- 7. Proposed staffing plan.
- 8. Character of the borrower

9. Other criteria:

- a. Appropriate: CDLF assistance is "appropriate" to carry out the economic development project. The following elements will be assessed to make a determination of appropriate:
 - i. Reasonableness of proposed costs.
 - ii. Commitment of other sources of funding.
 - iii. No substitution of CDLF funds for private sources of funds.
 - iv. Proposed CDLF financing terms.
 - v. Assessing level of public benefit.
- b. Displacement: CDLF assistance must minimize business and job displacement.
- c. Outcomes: The economic development project consists of activities that do one or more of the following:
 - i. Create or retain jobs for very low to low income persons.
 - ii. Prevents or eliminates slum and blight.
 - iii. Creates or retains businesses owned by community residents.
 - iv. Assists businesses that provide affordable goods and services needed by very low to low income persons.
 - v. Provides technical assistance to promote any of the activities under items i-iv above.
- d. National objectives: CDLF assisted activities meets one of the national objectives listed in the state Action Plan.
 - i. Activities benefiting very low and low-income persons.
 - ii. Activities which aid in prevention of slum and bight.
 - iii. Activities designed to meet a community development need having particular urgency.
- e. Bank Participation: Each project under review should involve a bank that has committed or is willing to commit funding to the project equal to at least 50% of the total project cost.

The completed application along with the staff's notations and proposed amount and terms will be reviewed by R-CRC's Loan Review Committee. This committee will be made up of the following individuals: a) R-CRC's chair or his designee, b) a representative of a retail/service sector business, c) a representative of a financial institution, d) a representative of a primary sector business, and e) a certified public accountant.

The LRC will meet on an as-needed basis. The LRC's recommendation and the Executive Committee's decision will represent the final decision on the regional level.

Applicants will have an opportunity to personally present their project to the LRC.

The LRC may:

- 1. Recommend approval of the project as proposed.
- 2. Recommend approval with modifications or conditions.
- 3. Delay any decision for further information or the availability of funds.
- 4. Recommend denial of the application.

Applications for funding will be forwarded to the Division of Community Services for review as to compliance with state and federal requirements.

A notification of acceptance will be sent by the Division of Community Services followed by the official award document. Expenditure of funds can begin only after the environmental review has been completed and the State issues a "release of funds" letter.

APPLICATION FORMS AND FORMAT

The format for a business plan/application shall be such that it meets and addresses the items described in the State of North Dakota's Action Plan.

Forms meeting the state requirements for a business plan, will be available at the offices of Roosevelt-Custer Regional Council, Pulver Hall, Dickinson, North Dakota or by calling 701-483-1241.

PUBLIC FACILITIES AND HOUSING

IMPLEMENTATION SCHEDULE

The award of funds for Public Facilities and Housing projects is a two step process. First, a preapplication must be submitted to participate in the regional competition as outlined below. If the pre-application is recommended for the region's available funding, the successful applicant completes the second step which is preparation and submission of a full application for review by the North Dakota Division of Community Services (DCS). The Roosevelt-Custer Regional Council (R-CRC) will assist successful applicants in preparing the necessary documentation for the full application. If the applicant plans to bond for the match funds, evidence of bonding will be required by the DCS in the full application.

Public Facility pre-applications are due Friday, February 27, 2004. Send only one copy with original signatures postmarked on or before the due date. Project interviews will be held on Thursday, March 25, 2004 and all pre-applications will be reviewed, scored and funding levels determined.

GRANT APPLICATION PROCEDURES

- 1. Applicants will be required to complete the pre-application form (page 14) and provide the necessary attachments. The pre-application is to be submitted to the Roosevelt-Custer Regional Council according to the dates given in the Implementation Schedule.
- 2. Pre-applications will be reviewed by the R-CRC for eligibility. Applicants will be contacted if further information is needed.
- 3. Pre-applications will be scored according to the appropriate score sheet and the methods described in the following section entitled "Application Review Process".
- 4. Applicants may contact the Roosevelt-Custer Regional Council for guidance in completing their pre-application.

PRE-APPLICATION REVIEW PROCESS

Review Board. Pre-applications are scored by the R-CRC's Community Development Block Grant Review Board. The Review Board is comprised of one representative from each of the eight counties within Region VIII. These representatives are appointed by the Executive Committee of the Roosevelt-Custer Regional Council and will serve in that capacity for the duration of the 2004 CDBG Program year.

To avoid a financial or perceived conflict of interest, Review Board Members may not be members of boards, councils or commissions that are submitting or sponsoring applications. Review Board Members may not submit a bid, participate in, or contract with a successful applicant or beneficiary in the procurement processes of successful projects. If there are no R-CRC board members from a particular county without this conflict or unable to serve on the board, a mayor without a conflict of interest from the county will be appointed by the Executive Committee. If there are no mayors available to participate, a general appointment will be made by the R-CRC Executive Committee. This appointee should also be without direct conflict of interest and, if possible, reside in the county in question.

Scoring Process. Pre-applications are scored into their respective area (1) Public Facilities or (2) Housing. The Review Board reserves the right to adjust funds awarded to insure adequate funds are available for public facilities. Funding levels in public facilities will be determined by motion and majority approval of Review Board members. In the event that no applications have been received in one of the categories, the available funds will revert to the other category.

Public Facilities. Public facility projects will be ranked and awarded the available funds beginning with the highest-ranking project and distributed down the list until all the CDBG funds are committed. In the event of a tie, the Review Board will consider the history of CDBG funding to the applicants. If a successful applicant does not accept the funds, withdraws their application or more funds become available during the calendar year, the next applicant in ranking order will be offered those funds (see also "Fund Transfers, Returned Funds, & Reallocations").

Housing. The Review Board will rank housing pre-applications according to the pre-application score sheet points combined with their perceived need points. The perceived need points will be determined by a motion and majority vote for each pre-application. The project receiving the highest accumulated points will be ranked number one and all others will be ranked successively according to total points. In the event an applicant withdraws the pre-application, the next highest ranked project will be offered the funds.

Project Interviews. Applicants will be given the opportunity to address the Review Board at the project interviews on the date stated in the Implementation Schedule. Applicants should be prepared to give a brief overview of their proposed project. Interviews are scheduled for approximately 10 to 15 minutes per applicant.

If the applicant is acting as a sponsor for a beneficiary such as a fire district, representatives of the beneficiary organization and/or the applicant (city or county) may attend. Applicants for public facility improvements should be able to supply general information on the current fees, rates, or levies for the public facility in question.

Applicants for projects (other than for housing rehabilitation or special assessment projects) which are providing less than a 50% local match should be prepared to justify the lesser contribution and show financial documentation which supports why the applicant is unable to finance an equal share of the project.

SCORING CRITERIA

Public facility pre-applications will be scored using the following criteria:

- a. Percentage of local match
- b. Percentage of very low to low income persons in the project area
- c. Ratio of CDBG dollars requested per VL-LI (very low to low-income) person to benefit
- d. Project type
- e. Applicant's prior receipt of CDBG funds for public facilities
- f. Perceived need (points awarded by the Review Board members)

After the project interviews, each member of the Review Board will score the proposed projects based on perceived need for the project and the need for CDBG funding. To do this, each member of the Review Board will have 200 points to distribute among all the applications for perceived need. These points are then totaled for each project and added to their existing score. A Review Board member may not give more than 50 points to any one project application. See page 12 for public facility score sheet.

Housing pre-applications will be accepted for projects which are eligible activities as stated in Section II of the State Program Public Distribution Statement. Housing projects must directly improve the existing housing stock in the project area and CDBG funds can be used for direct benefit of very low to low income households. In addition, Region VIII will provide emphasis to the targets below:

Design state housing grant programs to emphasize (a) making single family homes and apartments handicapped accessible where needed, (b) modernizing single family homes owned by the elderly; and (c) rehabilitating rural single family and multi-family housing. Design all state administered housing programs to require compliance with the State Building Code and State Energy Code in the use of funds for new construction.

Housing applications will be scored on a point system using the following criteria:

VL-LI Population:

Applicants will receive two points for each percentage point of VL-LI persons in the project area. VL-LI will be calculated using the 2000 Census data.

Percent very low-income household preapplications received to total preapplications received:

| 85-100% | 50 points |
|---------|-----------|
| 64-84% | 25 points |
| 50-64% | 10 points |
| 25-49% | 5 points |
| 0-24% | 0 points |

Direct benefit households:

One point will be awarded for each household member who is:

- (a) elderly
- (b) a minority
- (c) handicapped
- (d) female head of household
- (e) a child under the age of 18 years

Percentage of all local funds involved in project:

| 10.0+ | 20 points |
|---------------|-----------|
| 5.0-9.9 | 10 points |
| 3.0-4.9 | 5 points |
| Less than 3.0 | 0 points |

Previous Application:

Ten points will be awarded to the applicants who have submitted a housing application in the past three years.

Perceived Need:

The CDBG Review Board, as a whole, may award each applicant one to 100 points based on perceived need of each applicant's VL-LI population; and the applicant's commitment to the project.

INSTRUCTIONS FOR THE PRE-APPLICATION COVER SHEET PUBLIC FACILITIES & HOUSING

Answer all questions on the pre-application cover sheet. Attach any additional information that will more fully explain and support the proposed project.

1. Legal Applicant

All applications must be submitted by a city or a county. Enter the appropriate information.

2. Beneficiary if other than applicant

If the project directly benefits another entity such as a fire or ambulance district, enter that information.

3. Project Area

Enter the project area to benefit from the proposed project.

4. Project Area Population

Enter the number of persons residing in the project area. 2000 Census data or the independent survey data.

5. VL-LI Population*

Enter the very low to low-income (VL-LI) population from the 2000 Census or the VL-LI data collected though an independent survey for your project area. For direct benefit projects, this answer should be the same as item #4.

6. VL-LI Percentage of Project Area Population

Divide the VL-LI population (#5) by the project area population (#4). All projects must have at least a 51% VL-LI. Projects for the removal of architectural barriers or those benefiting other populations presumed to be VL-LI do not need to meet the 51% VL-LI but must enter the VL-LI of the project area.* Projects that intend to use CDBG funds to pay for low income households and other funds to pay for higher income households and use the other funds as project match must use the VL-LI of the entire project area.

7. Direct Benefit Population

If the project provides a direct benefit to specific individuals such as in a housing rehabilitation project, or a population presumed to be VL-LI, enter the number of persons anticipated to directly benefit from the project. **Water meter projects** are now considered direct benefit projects and must be accompanied by the names and income verifications of those low-income households benefiting. Call us immediately if you are planning to apply for CDBG funding for a water meter replacement project.

8. Proposed Funding

Enter the funds requested from the CDBG program on line \underline{a} and local funds from the applicant or beneficiary on line \underline{b} . All other federal, state, and private funds are entered on line \underline{c} . The project total cost is entered on line \underline{d} . Calculate the percentage of the total cost for lines \underline{a} through \underline{c} and enter this information on their respective lines.

9. Title and Brief Description

Enter a project title and project description. Attach an additional sheet if necessary.

10. Certifications and Acknowledgments - self explanatory

11. Name

This section is to be completed and signed by the city mayor or the county commission chairman.

12. Attachments

As appropriate, attach the requested information or forms.

NOTE: *VL/LI Populations

CDBG allows that certain populations can be presumed to be VL-LI. These populations include the elderly, abused children, battered spouses, homeless persons, handicapped persons, etc. This means that projects that will provide a direct benefit to these populations do not need to show census data or survey data of at least 51% VL-LI to be considered an eligible project.

However, this presumption creates an obvious dilemma in the scoring process concerning the VL-LI score. Should the VL-LI percentage used for scoring this project be based on (a) census data or surveys, or (b) at least 51% or even (c) 100% for the presumed VL-LI population?

In many cases even though the benefit population is presumed to be VL-LI, the population that would normally pay for the project without CDBG assistance is not. For example, a removal of architectural barrier project at a courthouse benefits persons with disabilities, a population presumed by CDBG to be at least 51% VL-LI. However, the persons who would normally pay for renovations at the courthouse, the county's entire population, may be less or more than 51% VL-LI.

In response to this question, all applications that have population presumed to be VL-LI will be scored on the VL-LI percentage of the project area rather than assign a VL-LI percentage to the presumed population.

CDBG 2004 SCORE SHEET - REGION VIII PUBLIC FACILITIES

| A. | Percentage of Local funds% X 2 | | = | _ Points |
|----|--|--|-----------|-----------|
| | Score 2 points for each percentage point of total project costs paid on Do not include CDBG or administration funds requested. | ut of Local Fund | s or othe | er funds. |
| В. | Percentage of VL-LI Population% X 2 | | = | _ Points |
| | Score 2 points for each VL-LI percentage point | | | |
| C. | CDBG Cost per VL/LI persons = \$ cost/person | | | |
| | \$250 and below \$ 251 - 500 \$501- 1,000 \$1,001 - 1,500 \$1,501 - 2,000 \$2,001 and above | 100 points 80 points 60 points 40 points 20 points 0 points | = | Points |
| D. | Project Type | | | |
| | Water and Sewer or Combination Removal of Architectural Barriers Fire Protection and Ambulance Community Centers Install Storm Sewers, Flood or Drainage Facilities All other eligible Projects, Water Meters, Planning Projects | 100 points 100 points 80 points 80 points 70 points 70 points | = | Points |
| E. | Applicants that have not received a CDBG Public Facilities funding within the last five (5) years adds25 points | | = | Points |
| | Last Project and Year | | | |
| | Total Points A+B+C+D+E | | = | Points |
| F. | Region VIII Review Board Points for Perceived Need | | = | Points |
| | Tota | l Score | | Point |

| | HOUSING 2004 SCORE SHEET | | |
|----|--|---|--|
| | APPLICANT | | |
| 1. | VL-LI Population: | | |
| | Applicants will receive two points for each percentage point of VL-LI persons in the project area. VL-LI will be calculated using the 2000 Census data. | 2 points per unit | |
| 2. | Percent of very low income household preapplications received to total preapplications received: 85-100% 64-84% 50-64% 25-49% 0-24% | 50 points 25 points 10 points 5 points 0 points | |
| 3. | Direct benefit households: | | |
| | One point will be awarded for each household member who is: | | |
| | (a) elderly(b) a minority(c) handicapped(d) female head of household(e) a child under the age of 18 years | Points Points Points Points Points Points Points | |
| 4. | Percentage of all local funds involved in project: | | |
| | 10.0+ 5.0-9.9 3.0-4.9 Less than 3.0 | 20 points 10 points 5 points 0 points | |
| 5. | Previous Application: | | |
| | Ten points will be awarded to the applicants who have submitted a housing application in the past three years and not received funding. | 10 points | |
| 6. | Perceived Need: | | |
| | The CDBG Review Board, as a whole, may award each applicant up to 100 points based on perceived need of each applicant's VL-LI population; and the applicants commitment to the project. | 100 points | |
| | Total Points | | |

ROOSEVELT-CUSTER REGIONAL COUNCIL COMMNITY DEVELOPMENT BLOCK GRANT PROGRAM PRE-APPLICATION COVER SHEET FY 2004 – PUBLIC FACILITIES & HOUSING

| 1. LEGAL APPLICANT | 2. BENEFICIARY IF OTHER THAN APPLICANT | |
|---|--|--|
| Applicant Name | Beneficiary's Name | |
| | | |
| Address (Street, City, State, Zip | Address (Street, City, State, Zip) | |
| | | |
| Local Government Contact Person & Phone | Beneficiary Contact Person & Phone | |
| | | |
| 3. PROJECT AREA | 4. PROJECT AREA POPULATION | |
| | | |
| 5. VL-LI POPULATION FROM LAST OFFICIAL CENSUS OR SURVEY | 6. VL-LI PERCENTAGE OF PROJECT AREA POPULATION | |
| | | |
| 7. DIRECT BENEFIT POPULATION | 8. PROPOSED FUNDING | |
| | a. CDBG Request \$ % | |
| | b. Local Funds \$ % | |
| | c. Other Funds \$ % | |
| | d. Total Costs \$ <u>100</u> % | |
| | | |

9. TITLE OF PROJECT AND BRIEF DESCRIPTION

10. CERTIFICATIONS AND ACKNOWLEDGMENTS

The Applicant certifies that to the best of my knowledge and belief, data in this application are true and correct, and the document has been duly authorized by the governing body of the applicant.

In addition, the governing body is aware that upon initial approval for funding of this application by the Region VIII Review Board, a full application must be submitted to the North Dakota Division of Community Services (DSC) for review of its compliance with federal Community Development Block Grant requirements. Additional documentation will be needed. Noncompliance by the applicant may void any funding committed by the Region VIII Review Board.

Prior to any receipt of CDBG funds, the applicant acknowledges it must hold a public hearing and enter into a financial award agreement with DCS. Contracts entered into with DCS will include enforcement of applicable regulations, mandates, or laws which will require conformance with Civil Rights, Fair Housing, Americans with Disabilities Act, citizen participation, Excessive Force Plan, Davis-Bacon Act, Equal Opportunity, Labor Standards, Environmental Review, State Historical Preservation Officer, and other requirements set forth for participation in the CDBG program.

| 11. NAME | TITLE |
|----------------------------------|-------|
| SIGNATURE CHIEF ELECTED OFFICIAL | DATE |
| X | |

NECESSARY ATTACHMENTS - Public Facilities: (a) Engineer's/Architect's Report (if applicable); (b) Survey Methodology for VL-LI Population; (c) ADA Self-Evaluation and Transition Plan - removal of architectural barrier projects only. Housing: (a) Community Needs Assessment; (b) Very low to low income Household Questionnaire Forms; (c) Letter of Evidence of Local Match; (d) Project support Letter; (e) Evidence of previous unfunded pre-application

I. NORTH DAKOTA HOME PROGRAM

| APPLICATION FOR | | | | | Version 7/03 |
|--|---|----------------------------------|---|---|---|
| FEDERAL ASSISTANCE | ≣ | 2. DATE SUBMITTED | | Applicant Ide | ntifier |
| 1. TYPE OF SUBMISSION: Application | Pre-application | 3. DATE RECEIVED BY | STATE | State Applica | ation Identifier |
| ☐ Construction | Construction | 4. DATE RECEIVED BY | FEDERAL AGE | ENCY Federal Ident | tifier |
| Non-Construction | Non-Construction | | | | |
| 5. APPLICANT INFORMATION Legal Name: | | | Organizationa | al Unit: | |
| State of North Dakota | | | Department: | of Commerce | |
| Organizational DUNS: | | | Division: | 51 1750 3050 FS | |
| 802741843 Address: | | | | Community Services | erson to be contacted on matters |
| Street: | | | involving this | application (give ar | |
| 1600 East Century Avenue, S PO Box 2057 City: | une 2 | | Prefix: Ms. Middle Name | First Name: Michael | |
| Bismarck, ND 58502-2057 | | | 190000000000000000000000000000000000000 | | |
| County: Burleigh | | | Last Name Spletto | | |
| State: North Dakota | Zip Code 58502-2057 | | Suffix: | | |
| Country: United States | | | Email: mspletto@s | tate.nd.us | |
| 6. EMPLOYER IDENTIFICATION | N NUMBER (EIN): | | Phone Numbe | r (give area code) | Fax Number (give area code) |
| 45-0309764 | | | (701) 328-269 | 5 | (701) 328-2308 |
| 8. TYPE OF APPLICATION: | | | 7. TYPE OF A | PPLICANT: (See ba | ck of form for Application Types) |
| If Revision, enter appropriate let (See back of form for description | ter(s) in box(es) | n 🔲 Revision | A Other (specify) | | |
| Other (specify) | | | | EDERAL AGENCY: | |
| 10. CATALOG OF FEDERAL | DOMESTIC ASSISTANC | CE NUMBER: | | SECURITION TOR SECURITION | ICANT'S PROJECT: |
| TITLE (Name of Program): HOME Program 12. AREAS AFFECTED BY PR State of North Dakota | OJECT (Cities, Counties | 1 4 - 2 3 9 s, States, etc.): | | | |
| 13. PROPOSED PROJECT | | | 14. CONGRES | SIONAL DISTRICTS | S OF: |
| Start Date: 04/04 | Ending Date: 03/05 | | a. Applicant Statewide | | b. Project |
| 15. ESTIMATED FUNDING: | | | | | REVIEW BY STATE EXECUTIVE |
| a. Federal \$ | | 2 222 222 | | HIS PREAPPLICATIO | N/APPLICATION WAS MADE |
| b. Applicant \$ | | 3,230,030 | — A1 | /AILABLE TO THE ST ROCESS FOR REVIE | TATE EXECUTIVE ORDER 12372 W ON |
| c. State \$ | | .00 | 179.0 | ATE: | |
| d. Local \$ | | .00 | b. No. 🗖 PF | ROGRAM IS NOT CO | VERED BY E. O. 12372 |
| e. Other \$ | | .00 | Ø OF | | OT BEEN SELECTED BY STATE |
| f. Program Income \$ | | 41,817 | | | ENT ON ANY FEDERAL DEBT? |
| g. TOTAL \$ | | 3,271,847 · | Yes If "Yes | " attach an explanatio | on. 🔽 No |
| ATTACHED ASSURANCES IF | AUTHORIZED BY THE | GOVERNING BODY OF | | | TRUE AND CORRECT. THE ANT WILL COMPLY WITH THE |
| a. Authorized Representative Prefix Mr. | First Name Paul | | | Middle Name | |
| Mr. Last Name | Paul | | | T. Suffix | |
| Govig | | | | 2/1 - 45 - 25 - 21 - 21 - 21 - 21 - 21 - 21 - 2 | |
| b. Title Director | | | | c. Telephone Numbe (701) 328-4499 | 「(give area code) |
| d. Signature of Authorized Repre | SENTER WAY BY Paul T. Govig DR: CR = Paul T. Govig, C = US Date: 2004.01.08 11:47:26-0000 | | | e. Date Signed 1/8/04 | |
| THE CONTRACTOR CONTRACTOR IN THE PROPERTY OF THE CONTRACTOR CONTRA | | | | | |

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2004 HOME PROGRAM DESCRIPTION

The Department of Housing and Urban Development (HUD) has designated the State of North Dakota as a participating jurisdiction (PJ) and as such it may apply for and distribute HOME funds. The agency responsible for administration of the North Dakota HOME Program is the Department of Commerce, Division of Community Services (DCS).

This is a description of how the State plans to distribute FY2004 HOME funds and administer its program. The plan demonstrates consistency with the goals identified in the State's Consolidated Plan (CP) and the Governors Housing Task Force Report. Accordingly, the State can use its HOME funds for the following activities to help meet the identified housing needs:

- Rehabilitation of Owner-occupied and Rental Property
- Homebuyer Assistance
- Refinancing of Homeowner-occupied Housing Only
- Tenant Based Rental Assistance (to include security and utility deposits)
- Acquisition, Site Improvements, or Demolition Linked to a Project
- New Construction
- Administrative Costs
- Operating Expenses for Multi-Regional Community Housing Development Organizations (CHDOs)

DISTRIBUTION PLAN

The State will administer its program through agreements with CHDOs, State Recipients (Bismarck and Grand Forks), and Sub recipients. The HOME Program will be allocated on non-competitive set-asides based on priority needs as established by the recipient. Set-asides will be awarded based on regional, multi-regional or statewide plans.

Relocation is the only allowed activity in a designated flood plain under the States multi-year environmental review. Local governments may complete their own Environmental Reviews and make their own flood plain determinations on a case-by-case basis.

All recipients are expected to locally meet the HOME Program match requirement of 25 percent unless specifically waived by the DCS. Existing general waivers include a state policy that homeowner rehabilitation and TBRA activities will be match free.

Only the forms of HOME assistance listed in Part 92.205(b) will be allowed. Applicants may use private funds, tax credits, Rural Development, Federal Home Loan Bank, CDBG, Department of Energy, or other grant/loan programs to help leverage HOME activities. The State may reallocate funds from one category to another because of unexpected demand, an emergency due to a natural disaster or a determination that performance based measures has not been met.

The North Dakota HOME Program will include the following components:

1. Community Housing Development Organizations (CHDOs)

HOME funds will be reserved for two Multi-Regional Community Housing Development Organizations (CHDOs). A Multi-Regional CHDO is a nonprofit agency that meets the CHDO requirements as defined in HOME program regulations. The Western Multi-Regional CHDO will cover planning regions I, II, VII and VIII. The Eastern Multi-Regional CHDO will cover planning regions III, IV, V and VI. Each Multi-Regional CHDO board must consist of representation from all four regions in its jurisdiction.

CHDOs existing prior to January 1, 1998, were offered the opportunity to participate on the Multi-Regional CHDO board. Existing CHDOs with open projects must be recertified. Other existing CHDOs may be recertified by the DCS. No new CHDOs will be allowed to submit a request for certification.

To access the Multi-Regional CHDO set-aside, interested parties would contact and partner with either the Affordable Housing Developers Inc in planning regions I, II, VII and VIII or the Eastern Dakota Housing Alliance in planning regions III, IV, V and VI. These two entities will have equal access to each fiscal year's CHDO allocation and will be eligible for the operating set-aside.

Up to ten percent of each Multi-Regional CHDO set-aside may be used for pre-development loans to assist specific projects. Predevelopment loan repayments must be sent to the DCS. The repaid funds will be added to the next FY allocation. Each Multi-Regional CHDO must have a scoring criteria developed that is consistent with the Governor's Housing Task Force Report.

The application process will be a two stage process.

- a. Submission of a Multi-Regional CHDO Plan(s) by **December 1, 2003**. (*See Attachment 1*). This will become the CHDO performance goals for the FY 2004 HOME Program Distribution.
- b. Submission of the final CHDO Application(s) by **December 1, 2004**.

Please note that no construction activities may begin until this process is fully completed, and the DCS has issued the Notification of Release of Funds. Also, all CHDO projects **must** include at least 10% (of the HOME funds requested) as owner equity in the project unless specifically waived by DCS. *Owner equity can not be eligible HOME match listed under 92.220, match used for other programs, other federal funds or tax credits.* This owner equity is above the required match to the program.

2. State Recipient Set-Aside

HOME allocations have been set-aside for the two communities (Bismarck and Grand Forks) that are entitlement cities, but not PJ's. This program component is non-competitive, and each city will be eligible to apply for a predetermined amount of funding based on

population, number or percentage of low income households, and housing needs. Although these cities will be able to design their projects to meet local needs, all activities must be within the parameters of the State HOME Program. Each city must submit a plan (see attachment 1) by December 1, 2003. This plan will reserve their set-aside funds and become their performance goals for 2004. The city must submit the final project application(s) for review a certification of CP compliance and the IDIS set—up before HOME funds will be committed. Please note that no construction activities may begin until this process is fully completed, and DCS has issued the Notification of Release of Funds.

3. Sub recipient Set-Aside

HOME funds will be set-aside for the Housing Finance Agency, two Housing Authorities and the seven Community Action Agencies to complete activities in their jurisdiction that are consistent with the State's Consolidated Plan and are a priority for their area.

All annual plans must be submitted to the DCS no later than December 1. (See Attachment 1)

Housing Finance Agency Set-Aside

HOME funds may be used for homeowner assistance. Assistance can be in the form of down payment assistance, closing costs, interest subsidies or refinancing with rehabilitation. The HOME investment that is subject to recapture is the HOME assistance that enabled the homebuyer to buy the dwelling unit. This includes any HOME assistance, whether a direct subsidy to the homebuyer or construction or development subsidy, that reduced the purchase price from fair market value to an affordable price. The resale options described below apply to all home ownership cases. This program will be administered as a statewide program through an agreement with the North Dakota Housing Finance Agency.

Neither the initial purchase price, nor the appraised value at acquisition (including any required repairs needed to meet property standards) of the housing, shall exceed 95 percent of the median purchase price for a single family residence, FHA 203b mortgage limits (single family residence, condominium unit, cooperative unit, or combination manufactured home and lot). The housing must be the principal residence of an owner whose family qualifies as a low-income household at the time of purchase. Also, the housing unit must be purchased within 36 months if a lease-purchase agreement was used in conjunction with a homebuyer program to acquire the housing. Finally, all applicable regulatory provisions under 24 CFR Part 92.254 will be followed if not specifically mentioned in this description. The minimum recapture provisions or resale restrictions described below are applicable for a period determined by the amount of HOME assistance per unit:

| HOME Assistance Per Unit | Period of Affordability |
|---------------------------------|-------------------------|
| Less that \$15,000 | 5 yrs. |
| \$15,000 - \$40,000 | 10 yrs. |
| More than \$40,000 | 15 yrs. |

The resale or recapture limits must be assured so that the unit remains affordable through deed restrictions, covenants attached to the land, mortgages, or other similar mechanisms. The deed restrictions will terminate upon occurrence of any of the following: foreclosure,

transfer in lieu of foreclosure or assignment of an FHA insured mortgage to HUD. The restrictions shall be revived according to the original terms, if during the original affordability period, the owner of record before the termination event, or any entity that includes the former owner or those with whom the former owner has or had family or business ties, obtains an ownership interest in the project or property. Recipients will be encouraged to use purchase options or first refusal provisions to enforce resale provisions and to purchase the property before foreclosure to preserve affordability.

Below are the Resale and Recapture Provisions. Each recipient must document which provisions they will enforce in their application for Home ownership Assistance.

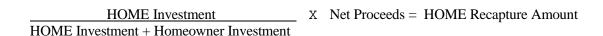
Option 1 - Resale Provision

This option must follow the provisions of 24 CFR 92.254 (a) (5) (i) which requires the present owner to make the housing available for subsequent purchase only to a low income family. Affordability for the subsequent LMI purchaser means that the payment of principal, interest, taxes, and insurance (PITI) will not exceed 30 percent of gross income adjusted by family size. This subsequent purchaser must use the property as their principle residence. The sale must provide the owner with a fair return on investment, including any improvements. All time remaining in the period of affordability must transfer to subsequent purchasers. Any violation of this resale provision would require the initial HOME investment to be repaid.

Option 2 - Recapture Provision

This option must follow the provisions in 24 CFR 92.254 (a) (5) (ii) which allows for recapturing the entire amount of HOME investment, or HOME investment amount can be prorated based on the time the homeowner has owned and occupied the unit measured against the required affordability period (e.g., 5 year residence/15 year affordability = 1/3 reduction).

The HOME investment that is subject to recapture is based on the amount of HOME assistance that enabled the homebuyer to buy the dwelling unit. This includes any HOME assistance that reduced the purchase price from fair market value to an affordable price, but excludes the amount between the cost of producing the unit and the market value of the property. If the net proceeds (sales price minus loan repayment, other than HOME funds, and closing costs) are not sufficient to recapture the HOME investment and enable the homeowner to recover his homeowner investment (the amount of their down payment and any documented capital improvement investments), the HOME recapture amount can be set as follows:



Any recaptured funds must be used to carry out eligible HOME activities. If HOME assistance in only used for the development subsidy and therefore not subject to recapture, the resale option must be used.

Housing Authorities

The Stutsman County Housing Authority and Cass County Housing Authority will receive a set-aside to complete a **security or utility deposit** program, an activity categorized under tenant based rental assistance. (All other areas are being assisted by the Community Action Agencies.) These HOME dollars will be used in emergency situations to prevent homelessness or to assist persons in transitional housing to secure permanent rental housing. Funds may also be used to assist low income families in securing a more affordable rental unit. Funds will be used only for security or utility deposits, and no other type of rental assistance is proposed.

Recipients must develop written guidelines that meet program requirements and comply with 24 CFR part 92.209, to include the following:

- The security or utility deposit may not exceed the equivalent of one month's rent for the housing unit,
- Tenant selections must comply with 92.209 (c),
- Only the prospective tenant may apply for HOME security deposit assistance, although the funds must be paid directly to the landlord,
- Rental units must be inspected for Housing Quality Standards compliance.
- The lease must comply with the requirements of section 92.253 (a), (b), (c), and
- The assistance may be in the form of a grant or as a loan. If the assistance is to be provided as a loan, the agency's loan program must be pre-approved by the state.

Community Action Agency Set-Aside

Eligible activities can include all necessary **rehabilitation** required to bring an existing owner-occupied home up to Section 8 Housing Quality Standards, **Tenant Based Rental Assistance** including security and utility deposits and eligible **CHDO activities**. When **rehabilitation** is selected as a regional priority, neither the estimated value of the house prior to rehabilitation or the after-rehab value of the housing shall exceed 95 percent of the median purchase price for a single family residence (single family residence, condominium unit, cooperative unit, or combination manufactured home and lot). Each homeowner will be required to sign a Housing Rehabilitation Program Homeowner Agreement that stipulates a minimum of a five (5) year period of affordability. The terms of the agreement for repayment can be as follows:

| Term | Repayment Amount |
|--------------------------|------------------|
| First Year | 100% |
| Up to end of second year | 80% |
| Up to end of third year | 60% |
| Up to end of forth year | 40% |
| Up to end of fifth year | 20% |
| After 5 years | 0% |

When housing rehabilitation is selected, each CAA must develop Homeowner Rehabilitation Guidelines (HRG). This HRG must contain:

- a. The criteria used to determine applicant eligibility in terms of income, assets, ownership, occupancy, and location. Include any priorities which are used to select households for assistance (e.g. households with income less than 50 percent of median). And how information income information will be verified.
- b. The types of property or properties eligible for assistance i.e. single family unit, condominium unit, mobile home/manufactured home (permanent foundation on private lot), and cooperative unit.
- c. Describe any type of homeowner contribution required (cash, labor, or materials).
- d. How will you inspect for Housing Quality Section 8 Requirements (24 CFR 882.109) and assure that all work completed meets the North Dakota State Building Code (or a locally amended North Dakota State Building Code). How will your agency assure that newly constructed housing meets the current edition of the Model Energy Code, 1991 Uniform Building Code and Uniform Mechanical Code?
- e. Define how you meet lead-based paint regulations.
- f. Describe the minimum and maximum amount of assistance allowed and the terms of the assistance. Indicate what will happen if a house cannot be brought up to housing quality standards with the maximum investment.
- g. Describe how you will assure that no more than the necessary amounts of HOME program funds are invested in any one project. (Layering)
- h. Define the role and responsibilities for staff, owner, and contractor. Describe the grievance procedure for applicants and for disputes between an owner and a contractor.
- i. Describe your conflict of interest policy.
- j. Describe the homeowner counseling services that are available to each client.

When **Tenant Based Rental Assistance** is determined as a priority in the region, the HOME funds must be earmarked for security or utility deposits or for an approved TBRA program. These HOME dollars can be used in emergency situations to prevent homeless-ness, to provide assistance to persons in transitional housing to secure permanent rental housing, and to assist low income families in securing a more affordable rental unit. The TBRA program funds must be used in accordance to 92.209 and be tied to an existing self-sufficiency program.

Recipients of security and utility deposit funds must develop written guidelines that meet program requirements and to include the following:

- The security or utility deposit may not exceed the equivalent of one month's rent for the housing unit,
- Tenant selections must comply with 92.209 (c),

- Only the prospective tenant may apply for HOME security deposit assistance, although the funds must be paid directly to the landlord,
- Rental units must be inspected for Housing Quality Standards compliance.
- The lease must comply with the requirements of section 92.253 (a), (b), (c), and
- The assistance may be in the form of a grant or as a loan. If the assistance is to be provided as a loan, the agency's loan program must be pre-approved by the state.

All new **CHDO** activities will originate from the Multi-Regional CHDO. Sub recipients must deobligate funds for a CHDO activity and develop a partnership with the Multi-Regional CHDO. The deobligated funds must be part of the Multi-Regional plan that is submitted to the DCS. If the CAA is to subcontract any of the administration from the Multi-Regional CHDO, all the requirements of 24 CFR 92.504 must be followed.

This program will be administered on a regional basis through agreements with Community Actions Agencies (CAA). To encourage good planning and cooperative efforts, each Community Action Agency is encouraged to contact their respective Regional Council to notify them of the assistance they may provide through the programs they administer.

4. Administration

The State as the Participating Jurisdiction, state recipients, and sub recipient will be allowed to receive HOME monies for administrative expenses. These costs may not exceed ten percent of the entire HOME allocation for North Dakota.

5. Performance Based Set-Asides

State and Sub recipient Set-Asides

The amounts listed in the Summary of Funding will not be awarded unless an acceptable level of disbursement of funds previously awarded has been attained (*disbursement means funds are drawn from the U.S. Treasury*). The State will review past performance to determine the level of funding. If an agency cannot meet their performance measures by December 1 of each fiscal year, they must submit a letter of justification prior to that date. This letter must explain why they believe they cannot meet their performance measure and justify their requested set-aside. Each case will be reviewed separately and the decision of the Director of the DCS will be final. Any available performance funds may be reallocated to interested agencies that have met the following criteria or allocated to a specific project that the State Director of DCS deems appropriate:

Agencies that can demonstrate unmet needs (10 pts).

Agencies that have a waiting list of applicants (10 pts).

Agencies that have met their performance criteria (20 pts).

Agencies that have committed 100% of their funds on the IDIS system. (40 pts)

Agency past performance (subjective, 0 to 20 pts)

CHDO Performance Based Set-Asides

All CHDO funds must be dedicated by December 31 of the fiscal year in which funds were received. (*Dedicated funds are funds awarded to a specific project*) If any funds remain, the CHDO must justify why the funds are undedicated. Any available CHDO funds may be reallocated to interested agencies that meet the following criteria:

Agencies that can demonstrate unmet needs (10 pts).

Agencies that have a waiting list of applicants (10 pts).

Agencies that have met their performance criteria (20 pts).

Agencies that have committed 100% of their funds on the IDIS system. (40 pts)

Agency past performance (subjective, 0 to 20 pts)

DCS will notify agencies of the availability of these funds, and will accept letters of application that address the above criteria.

6. American Dream Downpayment Initiative (ADDI)

Program Description:

In an effort to increase the overall homeownership rate, HUD has proposed the American Dream Downpayment Initiative (ADDI). Amounts made available under this program may be used only for downpayment assistance toward the purchase of single family housing by eligible families. The ADDI funds will be administered as a part of the HOME Investment Partnerships Program (HOME). Recipients of these grant funds are required to be first-time home buyers and must have an annual income that does not exceed 80% of the area median income. The amount of assistance provided to any eligible family cannot exceed 6 percent of the purchase price of a single family housing unit, or \$10,000, which ever is greater. In addition to assisting with downpayment and closing costs, HUD may allow a maximum of 20% of the FY 2004 funds to be used by first-time homebuyers for home repairs.

Application Process:

Entities eligible for the ADDI funding include the cities of Grand Forks and Bismarck, the North Dakota Housing Finance Agency, and the two Regional Community Housing Development Organizations (CHDOs); Eastern Dakota Housing Alliance, and Affordable Housing Developers, Inc.

For a recipient to receive a grant under this program for fiscal year 2003 or 2004, they must submit a plan (see attachment 1) to the Division of Community Services (DCS) no later than June 30, 2004. The application must include the following:

- description of their eligible service area and the number of units they will complete;
- a description of the use of the grant amounts;

- a plan for conducting targeted outreach to residents and tenants of public housing, trailer parks, and manufactured housing, and to other families assisted by public housing agencies, for the purpose of ensuring that grant amounts provided under this section to an eligible recipient are used for downpayment assistance for such residents, tenants, and families; and
- a description of the actions to be taken to ensure the suitability of families provided downpayment assistance under this section to undertake and maintain homeownership.

For purposes of the application, eligible entities may use the "Homeowner and Homebuyer Assistance" application found in Section 6 of the North Dakota HOME Program Annual Plan.

Estimated Summary of Funding:

| 2003 ADDI Funds | \$189,703 |
|-----------------|-----------|
| 2004 ADDI Funds | 168,030 |

Administrative Funds:

A total of \$18,970 is available for administration. There are no administrative funds available from the 2004 ADDI funds. Of these funds, up to \$15,000 will be available for project delivery based on complexity of the program. The remaining will be available for State administration of the program. Regular HOME administrative funds may be used to assist in the administration of the ADDI funds.

| | | | SUMPLEMENT OF LOINDING | | | | |
|---|-------------------|----------------|------------------------|------|---|-------------------------|-----------------------------|
| | 3,062,000.00 | | | | | | |
| State Flogram meonie 41, | 41,817.35 | | | | | | |
| Total 2004 Allocation 3,103, | 3,103,817.35 | | | | | | |
| Total Available for North Dakota PJ 3,103, | 3,103,817.35 | | | | | | |
| Total Available for Project Set-Aside 2,677 | 2,677,617.35 | | | | | | |
| Total Available for Administration Set-Aside 306, | 306,200.00 | | | | | | |
| Total Available for Operating Set-Aside 120. | 120,000.00 | | | | | | |
| | | | | Per | Performance Goals - HOME Assisted Units | · HOME Assiste | d Units |
| Recipient Proj | Project / | Administration | Operating | TBRA | Rental Developement | Homebuyer Assistance | Homeowner Rehabilitation |
| Bismarck 375. | 375,000.00 | 18,750.00 | | 40 | 80 | 10 | 0 |
| Grand Forks 375, | 375,000.00 | 18,750.00 | | 0 | 0 | 45 | 0 |
| Community Action Opp., Inc. (Reg. II) 128. | 128,000.00 | 10,000.00 | | 25 | 0 | 0 | 8 |
| Dakota Prairie CAA (Reg. III) | 128,000.00 | 10,000.00 | | 20 | 0 | 0 | 9 |
| Red River Valley Community Action (Reg. IV) 128, | 128,000.00 | 10,000.00 | | 120 | 0 | 0 | 9 |
| Southeastern North Dakota CAA (Reg. V) 128, | 128,000.00 | 10,000.00 | | 0 | 0 | 0 | 9 |
| Community Action Program Reg. VI 128. | 128,000.00 | 10,000.00 | | 0 | 0 | 0 | 5 |
| Community Action Program Reg. VII 128. | 128,000.00 | 10,000.00 | | 30 | 0 | 0 | 4 |
| Community Action & Development (Reg. I & VIII) 256, | 256,000.00 | 20,000.00 | | 50 | 0 | 0 | 12 |
| Stutsman County Housing Authority 29. | 29,000.00 | 2,900.00 | | 155 | 0 | 0 | 0 |
| Cass County Housing Authority 29. | 29,000.00 | 2,900.00 | | 165 | 0 | 0 | 0 |
| CHDO Set Aside 570, | 570,000.00 | | 120,000.00 | 0 | 40 | 8 | 0 |
| North Dakota Housing Finance Agency 275, | 275,617.35 | 15,000.00 | | 0 | 0 | 130 | 0 |
| State Administration | | 167,900.00 | | | | | |
| TOTAL \$2,677, | \$2,677,617.35 \$ | 306,200.00 | \$ 120,000.00 | 605 | 120 | 193 | 47 |

MINORITY AND WOMAN BUSINESS OUTREACH PROGRAM

Executive Orders 11625, 12432, and 12138 require the encouragement and use of minority and women-owned businesses in conjunction with the HOME Program. To encourage the use of minority and women-owned businesses in bids for the various programs under the North Dakota HOME Program, the DCS (DCS) will include the latest list of certified minority and women-owned businesses with each application package.

In addition, the DCS will include a statement that minority and women-owned business enterprises are welcome to apply for funds and are encouraged to participate as suppliers, contractors, lenders, etc. to provide services to projects assisted with HOME funds in all notices and advertisements related to the HOME Program.

A list of certified minority and women-owned business enterprises will be added to our mailing lists to ensure that they are notified of the training sessions related to HOME program that will be held.

To maintain statistical data on the use and participation of minority and women-owned business enterprises as contractors or subcontractors in HOME-assisted program contracting activities, owners will be required to identify jobs that have been bid by minority or women-owned businesses. In addition, the applicant may inspect the site to confirm the percentage of minority and women laborers working at the site.

AFFIRMATIVE MARKETING PROCEDURES

The DCS will take the following actions to provide information to attract eligible persons from all racial, ethnic, and gender groups in the housing market area that is assisted by HOME funding.

All correspondence, notices and advertisements related to the HOME Program, will contain the Equal Housing Opportunity logo or slogan.

Participants in the HOME Program will be required to use affirmative fair housing marketing practices in soliciting renters or buyers, determining their eligibility, and concluding all transactions. Any HOME-assisted housing must comply with the following procedures for the required compliance period, depending on the program used:

- 1. Owners advertising vacant units must include the equal housing opportunity logo or statement. Advertising media may include newspapers, radio, televisions, brochures, leaflets, or a sign in a window. In addition, owners will be required to have written communication to Fair Housing organizations.
- 2. The owner will be required to solicit applications for vacant units from persons in the housing market who are least likely to apply for the HOME-assisted housing without the benefit of special outreach efforts. In general, persons who are not of the race or ethnicity of the residents of the neighborhood in which the rehabilitated building is located, shall be considered those least likely to apply. Special outreach efforts will include contacts with community action agencies, human service centers and county social service offices.
- 3. The owner must maintain a file containing all marketing efforts (e.g., copies of newspaper ads, memos of phone calls, copies of letters, etc.) and the records to assess the results of these actions are to be available for inspection by the DCS.

4. The owner shall maintain a listing of all tenants residing in each unit from the time of application through the end of the compliance period.

The DCS will assess the affirmative marketing efforts of the owner by comparing predetermined occupancy goals (based upon the area from which potential tenants will come) to actual occupancy data that the owner is required to maintain. The owner's outreach efforts will also be evaluated by reviewing marketing efforts. The DCS will assess these efforts by use of a compliance certification or a personal monitoring visit to the project at least annually.

Where an owner fails to follow the affirmative marketing requirements, corrective actions shall include extensive outreach efforts to appropriate contacts to achieve the occupancy goals or other sanctions that the DCS may deem necessary. In addition, owners will be counseled as to affirmative marketing requests. In the event they continue to be in non-compliance, they may not be allowed to receive future HOME funds.

All units of local government that receive HOME funds must submit affirmative marketing procedures they've adopted to the DCS.

SECTION I

Attachment 1

ANNUAL PLAN ND DIVISION OF COMMUNITY SERVICES

SFN 52808 (3/01)

HOME

Investment Partnership Program Grant Recipient's Annual Plan For the State of North Dakota

Homeowners/Homebuyers Acquisition Down payment Assistance New Construction New Construction Acquisition Rehabilitation Rehabilitation

North Dakota Division of Community Services 1600 East Century Ave, Suite 2 PO Box 2057 Bismarck, North Dakota, 58502-2057 (701) 328-5300 Phone (701) 328-5320 Fax Revised October 2003

A. Allowable Activities

The Division of Community Services supports the concept of locally developed plans for addressing the needs of low income people, resulting in considerable discretion in developing and implementing the HOME program. As long as the agency can clearly demonstrate the below four criteria, the plan will be awarded.

The four criteria are:

- 1. Demonstrate a need for the activity;
- 2. Activity(s) are clearly eligible under 24 CFR Sec. 92.205;
- 3. Costs are eligible under 24 CFR Sec. 92.206;
- 4. The activities are listed as a priority in the States or Entitlement's Consolidated Plan.

B. Eligibility

Client eligibility for the HOME program must comply with 24 CFR Sec. 92.216 for rental units and Sec 92.217 for homeowner projects. Appropriate income levels for the HOME Program can be found in the HOME Administrative/Program Manual with updates available when published by HUD. You should verify that you have the most recent income levels prior to starting any new project. Eligible activities by agency are listed in the HOME Program Description.

C. Distribution of Funds

Funds are available based on that Fiscal Years HOME Program Description and the Performance Based Measures.

D. Annual Plan Process

Each sub-recipient must complete the following annual plan by deadline found in the HOME Program Description. Complete only the section appropriate to your project(s):

Section 1: Cover Page (Each Agency Must Complete)

Section 2: Homeowner and Homebuyer Assistance

Section 3: Security Deposits

Section 4: Rental Production

Section 5: Transfer of Funds to another Agency

Section 6: American Dream Downpayment Initiative (ADDI)

Section 7: Budget Page (Not required when a CHDO, the City of Bismarck or the City of Grand Forks will be submitting a full application for assistance, i.e. Section 4)

An agency can transfer funds to another agency if it can demonstrate a higher need than needed in their specific set-aside. The attached plan must indicate the amount to be transferred to the agency with a brief description of the project and tentative timetable for the project. A Rental Project will have until December 31 of the FY in which this plan is developed to complete the full Rental Application.

| NORTH | DAKOTA H ANNUAL | OME PROGI PLAN | RAM | | |
|---|-----------------------------|----------------------|----------------------|----------------------|--------------------|
| Applicant | | Address | | | |
| Region | | | | | |
| Person Completing Form | | Phone Number | | Date | |
| Applicant Certifies That: | | <u> </u> | | | |
| To the best of my knowledge and belief, duly authorized by the governing body of | | lication is true a | nd correct, and | the document | has been |
| Signature of Authorized Official | Title | | | Date | |
| | | | | | |
| Application Summary | | | | | |
| Estimated Number of Units to be Completed | Homeowner Rehabilitation | Homebuyer Program | Security Deposits | Rental Production | Agency Transfer |
| HOME Program Income(Estimated) | | | | | |
| HOME Project Funds Requested | | | | | |
| HOME Soft Costs Requested | | | | | |
| HOME Administrative Funds Requested | | | | | |
| HOME Operating Funds Requested | | | | | |
| Total HOME Funds Requested | | | | | |
| Other Project Funds Requested (Include other estimated local, federal or private funds) | | | | | |
| Total Projected Costs | | | | | |

SECTION 2 HOMEOWNER AND HOME BUYER ASSISTANCE

| 1. | Briefly describe the overall project and the need for the project. |
|----|--|
| 2. | Describe a project work plan and timetable. |
| 3. | If any match will be generated, describe it, and how it will be documented. |
| 4. | Describe if any program income will be generated and how it will be used. |
| 5. | Additional Information that you think will be useful. |
| 6. | Attach a letter of consistency with your consolidated plan (Bismarck & Grand Forks Only) |

SECTION 3 SECURITY DEPOSITS

| 1. | Briefly describe the overall project and the need for the project. |
|----|---|
| 2. | Describe a project work plan and timetable. |
| 3. | If any match will be generated, describe it, and how it will be documented. |
| 4. | Describe the form of HOME assistance (loan/grant) you will be providing. If the assistance is in the form of a loan, describe your procedure for tracking and using Program Income funds. |
| 5. | Additional Information that you think will be useful. |
| 6. | Attach a letter of consistency with your consolidated plan (Bismarck & Grand Forks Only) |

SECTION 4 RENTAL PRODUCTION

| 1. | Briefly describe the overall project and the need for the project. |
|----|---|
| 2. | Describe a project work plan and timetable. |
| 3. | If any match will be generated, describe it, and how it will be documented. |
| 4. | Describe the form of HOME assistance (loan/grant) you will be providing. If the assistance is in the form of a loan, describe your procedure for tracking and using Program Income funds. |
| 5. | Additional Information that you think will be useful. |
| | |

A FULL RENTAL APPLICATION MUST BE COMPLETED AND REVIEWED BY DCS PRIOR TO ANY FUNDING COMMITMENT

SECTION 5 TRANSFER OF FUNDS TO CHDO ACTIVITY

The sub-recipient must complete the below questions. The CHDO then must submit the final CHDO applications to the Division of Community Services by December 31 of this Fiscal Year.

| 1. | Describe the project in as much detail as possible, including the results you expect to achieve and the amount of funds you wish to transfer to the CHDO. |
|----|---|
| 2. | Attach a project work plan and timetable. |
| 3. | Explain why this project is a priority in your region over other needs such as housing rehabilitation and security deposits. |

SECTION 6

AMERICAN DREAM DOWNPAYMENT INITIATIVE (ADDI)

| 1. | Provide a description of the use of and need for the grant fund. Indicating that recipients of these grant funds will be first-time home buyers, will have an annual income that does not exceed 80% of the area median income, and the amount of the assistance provided to any eligible family will not exceed 6 percent of the purchase price of a single family housing unit, or \$10,000, which ever is greater. |
|----|---|
| 2. | Describe any plans, including dollar amount, you have for providing funds for home repairs in conjunction with the downpayment assistance. |
| 3. | Provide a description of your eligible service area and the number of units you expect to complete. |
| 4. | Describe how you will conduct targeted outreach to residents and tenants of public housing, trailer parks, and manufactured housing, and to other families assisted by public housing agencies, for the purpose of ensuring that grant amounts provided under this section to an eligible recipient are used for downpayment assistance for such residents, tenants, and families. |

| 5. | Describe the services that you will provide to families to assist them in undertaking and maintaining homeownership. |
|-----|--|
| 6. | Describe a project work plan and timetable. |
| 7. | If any match will be generated, describe it, and how it will be documented. |
| 8. | Describe if any program income will be generated and how it will be used. |
| 9. | Additional Information that you think will be useful. |
| 10. | Attach a letter of consistency with your consolidated plan (Bismarck & Grand Forks Only) |
| | |

SECTION 7 BUDGET PAGE

| Activity Description | DCS Funds | Local Funds | Other Funds | Total Funds |
|-------------------------------|-----------|--------------------|-------------|--------------------|
| Homeowner Assistance | | | | |
| Homebuyer Assistance | | | | |
| Security Deposits | | | | |
| Rental Production | | | | |
| Soft Costs | | | | |
| Processing/Counseling | | | | |
| Inspections (initial & final) | | | | |
| Work Write-ups | | | | |
| Construction Oversight | | | | |
| Filing Fees | | | | |
| Other | | | | |
| Administration/Operating | | | | |
| Salaries | | | | |
| Fringe | | | | |
| Travel | | | | |
| Supplies | | | | |
| Third Party Contracts | | | | |
| Other | | | | |
| TOTAL | | | | |

Specify all source of funding and $\underline{include}$ letters of commitment

J.

NORTH DAKOTA EMERGENCY SHELTER GRANTS PROGRAM

| APPLICATION FOR | | | | | Version 7/03 |
|--|--|----------------------------------|--|---------------------------------------|---|
| FEDERAL ASSISTANCE | E | 2. DATE SUBMITTED | | Applicant Iden | tifier |
| 1. TYPE OF SUBMISSION: Application | Pre-application | 3. DATE RECEIVED BY | Address of the Control of the Contro | State Applicati | reculator sourcedurantes attritiones |
| ☐ Construction | Construction | 4. DATE RECEIVED BY | FEDERAL AGE | NCY Federal Identif | ier |
| Non-Construction 5. APPLICANT INFORMATION | Non-Construction | | | | |
| Legal Name: | | | Organizationa | l Unit: | |
| State of North Dakota | | | Department: Department | of Commerce | |
| Organizational DUNS: 802741843 | | | Division: Division of C | community Services | |
| Address: | | | | | rson to be contacted on matters |
| Street: 1600 East Century Avenue, S | Suite 2 | | involving this Prefix: | application (give are First Name: | a code) |
| PO Box 2057 | 0-500 Feb 2019 (000) (100) | | Mr. | Tran | |
| City: Bismarck, ND 58502-2057 | | | Middle Name | | |
| County: Burleigh | 20 | | Last Name Doan | | |
| State: North Dakota | Zip Code 58502-2057 | | Suffix: | | |
| Country: United States | | | Email: tdoan@state | .nd.us | |
| 6. EMPLOYER IDENTIFICATION | ON NUMBER (EIN): | | Phone Number | (give area code) | Fax Number (give area code) |
| 4 5 -0 3 0 9 7 6 4 | 1 | | (701) 328-2618 | <u> </u> | (701) 328-2308 |
| 8. TYPE OF APPLICATION: | _ | | 7. TYPE OF A | PPLICANT: (See back | of form for Application Types) |
| V Ne If Revision, enter appropriate let | | n 🔲 Revision | Α | | |
| (See back of form for description | | | Other (specify) | | |
| - · · · · | W | , | tdoan@state | | |
| Other (specify) | | | | EDERAL AGENCY: ment of HUD | |
| TITLE (Name of Program): Emergency Shelter Grants Pour 12. AREAS AFFECTED BY PROGRAM State of North Dakota | | 1 4 - 2 3 1 s, States, etc.): | | | |
| 13. PROPOSED PROJECT | 200 | | 14. CONGRES | SIONAL DISTRICTS | OF: |
| Start Date: | Ending Date: | | a. Applicant Statewide | | b. Project |
| 04/04 15. ESTIMATED FUNDING: | 03/05 | | TOTAL STREET, | ATION SUBJECT TO | REVIEW BY STATE EXECUTIVE |
| | | 00: | ORDER 12372 | PROCESS? | |
| a. Federal \$ | | 272,225 | _a. res. □ AV | AILABLE TO THE STA | I/APPLICATION WAS MADE ATE EXECUTIVE ORDER 12372 |
| b. Applicant \$ | | £ | PR | OCESS FOR REVIEV | VON |
| c. State \$ | | .00 | DA | TE: | |
| d. Local \$ | | .00 | D. NO. | | ERED BY E. O. 12372 |
| e. Other \$ | | .00 | ☑ OF | PROGRAM HAS NO | T BEEN SELECTED BY STATE |
| f. Program Income \$ | E . | .00 | | | NT ON ANY FEDERAL DEBT? |
| g. TOTAL \$ | | 272,225 | Yes If "Yes" | ' attach an explanation | . No |
| 18. TO THE BEST OF MY KNO DOCUMENT HAS BEEN DULY ATTACHED ASSURANCES IF | AUTHORIZED BY THE | GOVERNING BODY OF | | | |
| a. Authorized Representative | First Name | | | Middle News | |
| Prefix Mr. | First Name Paul | | | Middle Name T. | |
| Last Name Govig | | | | Suffix | |
| b. Title Director | | | | c. Telephone Number (701) 328-4499 | (give area code) |
| d. Signature of Authorized Repr Paul T. Govig | esentative DN: CN = Paul T. Govig. Chris: 2004.01.09.08:28: | T. Govig C = US 56-0600' | | e. Date Signed 1/8/04 | |

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EMERGENCY SHELTER GRANTS PROGRAM

The State of North Dakota will distribute its anticipated FY2004 Emergency Shelter Grants Program (ESGP) allocation of \$272,225 through a competitive grant application process. Communities of 2,500 or more populations will be targeted since those are the communities experiencing the greatest need to provide services and facilities for the assistance to the homeless and potentially homeless. Nonprofit entities located on Indian reservations are eligible to receive funds through the community in which they are located. The Division of Community Services (DCS) will review and prioritize all applications based on the ability to achieve the following state program objectives:

- To fund projects that encourage the use of program funds to complement the use of other public and private funds in providing assistance to the homeless.
- To fund projects which document and address shortages in funding, facilities, and services to the homeless, and which encourage and demonstrate maximum coordination of services and programs within the community.
- To fund projects which document participation in region wide or statewide continuum of care process.
- To fund projects which can be completed in a timely manner, within budget, and in conformance with all applicable federal and state requirements.
- To fund projects which involve, to the maximum extent practicable, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESGP, and in providing service for occupants of these facilities.

The maximum amount of funds that will be made available to any one homeless facility or agency providing assistance to the homeless is \$25,000. The DCS may set-aside 20 percent (\$57,000) of its allocation to fund essential services based on the DCS's evaluation of need.

Applicants for the Emergency Shelter Grants Program are Units of Local Government, and eligible nonprofit organizations. Eligible nonprofit organizations may apply directly to the DCS, with a certification of approval of the project by the unit of local government in which they are located. Applications will be solicited directly from all shelter programs, and units of local government, in the state.

During the 2004 program year, any returned funds will be disbursed in a manner which will take into consideration the greatest areas of unfunded need among the remaining programs.

It is anticipated that applications will be requested for submission to the Division of Community Services by April 30, 2004.

K.

STATE CERTIFICATIONS

STATE CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the State certifies that:

Affirmatively Further Fair Housing -- The State will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the state, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about -
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and

- (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- 7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the State's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraphs 1 and 2 of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of State -- The submission of the consolidated plan is authorized under State law and the State possesses the legal authority to carry out the programs under the consolidated plan for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

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| | | | | |
| Signature/A | uthorized Office | cial |) | |
| | amonda on | | | |

| Director | | | |
|----------|--|------|--|
| | | | |

Title

Specific CDBG Certifications

The State certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR §91.115 and each unit of general local government that receives assistance from the State is or will be following a detailed citizen participation plan that satisfies the requirements of 24 CFR §570.486.

Consultation with Local Governments -- It has or will comply with the following:

- 1. It has consulted with affected units of local government in the nonentitlement area of the State in determining the method of distribution of funding;
- 2. It engages in or will engage in planning for community development activities;
- 3. It provides or will provide technical assistance to units of local government in connection with community development programs; and
- 4. It will not refuse to distribute funds to any unit of general local government on the basis of the particular eligible activity selected by the unit of general local government to meet its community development needs, except that a State is not prevented from establishing priorities in distributing funding on the basis of the activities selected.

Local Needs Identification -- It will require each unit of general local government to be funded to identify its community development and housing needs, including the needs of low-income and moderate-income families, and the activities to be undertaken to meet these needs.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objectives of Title I of the Housing and Community Development Act of 1974, as amended. (See 24 CFR 570.2 and 24 CFR part 570)

Use of Funds -- It has complied with the following criteria:

- 1. <u>Maximum Feasible Priority</u>. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2002, 2003, and 2004 (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 3. <u>Special Assessments.</u> The state will require units of general local government that receive CDBG funds to certify to the following:

It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It will require units of general local government that receive CDBG funds to certify that they have adopted and are enforcing:

- A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

| Compliance with Laws It wi | ll comply with | applicable laws. |
|-------------------------------|----------------|------------------|
| Vend T. | | 2/2/04 |
| Signature/Authorized Official | 2 | Date |
| Director Title | | |

Specific HOME Certifications

The State certifies that

Tenant Based Rental Assistance -- If it intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the State's consolidated plan.

Eligible Activities and Costs -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through §92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

Appropriate Financial Assistance -- Before committing any funds to a project, the State or its recipients will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

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| Signature/Authorized Official | Date |
| | |
| Director | |
| | - |
| Title Title | |

ESG Certifications

The State seeking funds under the Emergency Shelter Program (ESG) certifies that it will ensure that its recipients of ESG funds comply with the following requirements:

Major rehabilitation/conversion -- In the case of major rehabilitation or conversion, it will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the rehabilitation is not major, the recipient will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

Essential Services -- Where the assistance involves essential services or maintenance, operation, insurance, utilities and furnishings, it will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

Renovation -- Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services -- It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal State, local, and private assistance for such individuals.

Matching Funds -- It will obtain matching amounts required under 24 CFR §576.71

Confidentiality -- It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement -- To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under this program, in providing services assisted through this program, and in providing services for occupants of such facilities.

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. <u>Lobbying Certification</u>

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. Drug-Free Workplace Certification

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. For grantees other than individuals, Alternate I applies. (This is the information to which jurisdictions certify).
- 4. For grantees who are individuals, Alternate II applies. (Not applicable jurisdictions.)
- 5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).

8. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

| 1600 East Century Avenue, Suite 2 |
|-----------------------------------|
| PO Box 2057 |
| Bismarck, ND 58502-2057 |
| Burleigh County |
| |

Check ___ if there are workplaces on file that are not identified here; The certification with regard to the drug-free workplace required by 24 CFR part 24, subpart F.

9. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C.812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Monitoring

This section of the Consolidated Plan requires the state to describe the standards and procedures that the state will use to monitor activities carried out in furtherance of the plan, and will use to ensure long-term compliance with requirements of the programs involved, including the comprehensive planning requirements.

Individual programs will be monitored by assigned program staff as a function of program management and administration. Since the three primary HUD formula programs (CDBG, HOME, and ESGP) are administered by the DCS, which is the designated lead agency for the Consolidated Plan, assuring compliance will be easily coordinated. Program staff will track funded activities and the beneficiaries of those activities.

Program monitoring by the DCS staff will involve desktop monitoring, on-site monitoring, and yearly monitoring of grant administrators. Each grant will be monitored on-site to assure implementation, to verify the environmental review, to verify program beneficiaries, and assure compliance affirmatively furthering Fair Housing and Section 504 of the Rehabilitation Act of 1973. During the months of December through June each year, grant administrators will be scheduled for monitoring of grant records using a team approach, to determine overall program compliance and strengths and weaknesses in program administrative procedures.

The DCS will monitor the overall implementation and updating of the Consolidated Plan. Other agencies will be contacted as needed for programs outside the responsibility of the DCS.

With respect to entities applying directly to HUD for other programs subject to the Consolidated Plan as indicated in the Introduction of the Plan, the DCS will be able to identify other activities carried out in furtherance of this Plan through the requirement to provide grant applicants with a statement of consistency with the Plan.